

Public Outreach and Participation Plan
Coyote Hills Restoration & Public Access Project



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1 INTRODUCTION

This Public Outreach and Participation Plan (Plan) summarizes strategies to engage the public and interested parties in the preparation of the Land Use Plan Amendment (LUPA) and development plans to improve the eastern expansion of Coyote Hills Regional Park (Project). In 2014, the East Bay Regional Park District (District) received a donation of a 296-acre parcel (Patterson Ranch) bordering much of the eastern boundary of Coyote Hills, expanding the park eastward to Paseo Padre Parkway. This site presents opportunities for improving public access and restoring habitat. Goals and guiding principles for public engagement and outreach are described below, followed by a summary of specific outreach methods that may be used during the planning process. The major phases and outreach opportunities are illustrated in the Public Outreach and Participation Plan Summary, Table 1.0.

1.1 PURPOSE OF THE OUTREACH/PARTICIPATION PLAN

The purpose of the outreach strategies and activities presented in this Plan is to provide local communities, residents, stakeholders, interested parties, and other affected agencies and/or individuals with opportunities to participate in planning and development of the project and the evaluation of associated environmental issues. A goal of this outreach plan, while offering numerous opportunities for different interested parties to be involved, is to focus review in ways that emphasize the site-specific planning perspective associated with the project, and allow all participants the opportunity to efficiently understand what others have said.

1.2 OUTREACH/PARTICIPATION PLAN AND THE DISTRICT MASTER PLAN

This Public Outreach and Participation Plan draws on critical public participation components of the 2013 District Master Plan. The Master Plan defines the overall mission and vision for the District, and has helped guide the development of this Plan. Key policies in the Master Plan that have been incorporated include:

- **Key Elements of the Planning Process (KEP):**
 - **KEP1:** The District will notify the public about the publication of plans, including proposed design of major new facilities, and the scheduled times for public review and comment. The Board will schedule plan review sessions in the geographic locale of interested communities and will conduct other public outreach efforts as needed to fully communicate the goals of the plan and to accept review and comment from interested individuals.
 - **KEP2:** All District planning documents will be developed and approved in compliance with the California Environmental Quality Act (CEQA) and when appropriate, the National Environmental Policy Act (NEPA).
- **Public Service (PS):**
 - **PS5:** All meetings of the Board of Directors and its committees will be open to the public and conducted in full compliance of the Ralph M. Brown Act. The District will use the public meeting process to receive and evaluate public comment and will properly notify newspapers of general circulation in the area of its meetings. The

District will communicate with neighbors and community groups and will conduct informational meetings with interested groups as needed to clarify District programs and activities. Where appropriate, the District will mail notices of its meetings to interested park users and adjacent landowners.

- **PS6:** The District will provide public information services to encourage public use of the parklands and to communicate about the purposes of the District, the environmental value of parklands, program offerings and meeting schedules.

1.3 GOALS AND PRINCIPLES

The goals of outreach and public participation are to: (1) raise awareness of the Project planning and development process that is underway; (2) educate the public and other organizations about the Project and policy framework guiding project development; (3) provide opportunities for input throughout the various stages of planning and development; (4) provide opportunities for stakeholders to participate in the decision-making dialogue in planning and formulating the Project; and (5) provide a public process that complies with the California Environmental Quality Act (CEQA). The rationale for each of these goals includes the following principles:

- *Awareness* – Stakeholders must be aware of the planning process before they can participate.
- *Education* – Stakeholders must be educated and knowledgeable about the project, planning process, policy framework and constraints before they can participate effectively.
- *Input* – Stakeholders’ knowledge and perspectives help the planning team verify or expand on available information.
- *Decision-making* – Many opportunities are provided for stakeholders to engage in the decision-making process.
- *Open and public process* – Define a clear process by which the public can be involved, review, and comment on the Project.

1.4 POLICY FRAMEWORK

The project must be consistent with adopted goals and policies of the District, and applicable laws and regulations. A key to successfully engaging the public in developing a project is to provide this framework early in the planning process and to educate and explain how the framework applies to issues that arise throughout the process. The policy framework for the project is found in Table 1.1.

1.5 SYNCHRONIZATION OF OUTREACH WITH PROJECT MILESTONES

The District is committed to listening and responding to the community's input at each step in the process. As project information becomes available, it will be made available for download on the District's website, and public workshops and meetings will be held to allow participants to provide input and feedback. This input and feedback will be used to guide planning and development of the Project.

2 PUBLIC OUTREACH AND ENGAGEMENT PROGRAM

This section includes a brief description of each tool that the District plans to use as part of the outreach and engagement program.

2.1 ENGAGEMENT TOOLS

Project Website

District staff will develop a page on the District's website dedicated to the LUPA and environmental documentation processes. Interested parties will be able view project documents and updates, and find contact information to send comments and suggestions. The website address is: <http://www.ebparks.org/about/planning#patterson>

- **Target dates:** Website currently launched for the public and available throughout the planning process.

Newsletters/Brochures

At each stage of the process, the planning team will prepare and distribute newsletters or brochures to update the public and interested stakeholders on important Project developments. Newsletters will be posted on the Project website and distributed to identified stakeholders and community members.

- **Target dates:** ongoing/as-needed

Social Media

The District may consider the use of an online collaboration tool, such as social media sites like Facebook and/or Twitter that would allow for similar interactions and presentations as those that would be available at in-person meetings and events. Social media content may include advising followers of outreach activities, posting of outreach materials, and posting of articles related to Project planning. If used, this would provide an interactive interface linked from the Project website so that individuals could view and comment on information from any device with access to the internet.

- **Target dates:** ongoing/as-needed

2.2 STAGE 1: PROJECT INITIATION

Project initiation work tasks include completing technical studies, and an existing conditions and constraints and opportunities report. The District will engage stakeholder groups early in the process, and will hold a meeting with the City of Fremont, District Board Executive Committee, as well as a public workshop to involve constituents and interested parties. These project initiation meetings will focus on opportunities and constraints, policy framework and initial project considerations and issues. These meetings will create a foundation upon which the public will be involved with the Project, focusing on the Awareness, Education, and Input goals and principles of this outreach plan, noted in section 1.3.

During the project initiation period, the District will research to identify potential stakeholders and compile a project contact list from existing resources. The notification list will be used as a means to notify interested parties of upcoming events and of postings of new materials on the District's Project website. Persons will be added to the list throughout the community outreach process, upon request.

- **Target dates for meetings:**
 - City of Fremont Meeting: complete
 - District Board Executive Meeting #1: July 6, 2017
 - Public Workshop #1: August 14, 2017
 - Stakeholder Meetings: Summer 2017/as-needed

2.3 STAGE 2: PROGRAM FORMULATION - CONCEPTS AND SCHEMATIC DESIGNS

At the Program Formulation stage, the Project team will take feedback from Stage 1 and produce three schematic design concepts that offer a range of potential habitat and public access improvements that satisfy project goals and objectives and are within the policy framework. These schematic designs will help facilitate discussion and input on what will become the project description which the EBPRD Board of Directors will consider adopting for the project. Key issues such as the balance of public access, habitat restoration, park amenities, land use, scale of improvements will be decided in this process so public participation is crucial at this stage. The District will make concepts and schematic designs publicly available and hold meetings to present the designs and seek input.

- **Target dates for meetings:**
 - District Board Executive Meeting #2: Fall 2017

- Public Workshop #2: Fall 2017
- Stakeholder Meetings: Fall 2017/as-needed
- Board of Directors Meeting: Winter 2017

2.4 STAGE 3: PUBLIC REVIEW DRAFT LAND USE PLAN AMENDMENT AND DESIGN DEVELOPMENT

Input from the Project Formulation stage will be used to draft LUPA and development plans. Project meetings will update stakeholders and other members of the public on the draft LUPA as well as discuss the environmental effects of the project.

- **Target dates for meetings**
 - CEQA Notice of Preparation of Focused EIR/Scoping Meeting: Spring/Summer 2018
 - 30-Day comment period
 - CEQA Notice of Completion of Draft EIR: Spring 2019
 - 45-Day EIR review/comment period
 - Park Advisory Committee (PAC): Spring 2019
 - Board Executive Committee: Spring 2019

2.5 STAGE 4: ADOPTION - FINAL LAND USE PLAN AMENDMENT AND FINAL ENVIRONMENTAL DOCUMENTATION

Input from stages 1, 2, and 3 will be communicated to the EBRPD Board of Directors meeting, with a focus on explaining key aspects of the proposed LUPA, the public access and habitat improvement plans, as well as the Project's potential environmental effects. At this stage the Board of Directors will review and consider the environmental effects of the project and may adopt environmental documents (CEQA) and associated mitigation measures and approve a development project to proceed to detailed design, permitting and construction.

Target dates for meetings:

- District Board of Directors (public meeting): Summer 2019



**Table 1.0: Coyote Hills Restoration and Public Access Project
Public Outreach and Participation Plan Summary**

MEETING/ENGAGEMENT	PURPOSE	FORMAT	MEETING MATERIALS/PRODUCTS	PROMOTION/OUTREACH
STAGE 1: PROJECT INITIATION (~8 Months)				
District Board Executive Committee Meeting #1; (Public Meeting) July 6, 2017, 12:30pm EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA	<ul style="list-style-type: none"> Update on project status Seek input on project outreach and engagement plan Inform on project issues or findings Share findings of Existing Conditions, Opportunities and Constraints Report Seek input to help identify initial program considerations and inform Stage 2 concepts and schematic designs 	<ul style="list-style-type: none"> Presentation Executive Committee discussion Public comment Executive Committee Input 	<ul style="list-style-type: none"> Staff Report Agenda Presentation Slides Meeting Minutes (for web posting) 	<ul style="list-style-type: none"> Board Exec standard agenda and meeting notification
Workshop #1 (Public Meeting) Date: August 14, 2017, 7-9pm Fremont Main Library 2400 Stevenson Boulevard	<ul style="list-style-type: none"> Promote awareness of the project Introduce the project Educate on the planning and development process and relevant project issues Share and explain findings of Existing Conditions, Opportunities and Constraints Analysis Seek input to help identify initial program considerations and inform Stage 2 concepts and schematic designs 	<ul style="list-style-type: none"> Presentation Facilitated discussion Break-out groups (if over 15 in attendance) 	<ul style="list-style-type: none"> Agenda / sign-in sheets PowerPoint presentation Program questionnaire Comment cards and Program Questionnaire (electronic and paper) Meeting comment summary (for web posting) 	<ul style="list-style-type: none"> Press release Social Media EBRPD website posting Email or USPS notification (project mailing list) Physical Posting (Onsite and In-park)
Other Stakeholders Stage 1 Date: Summer 2017/as-needed (e.g. City of Fremont, Alameda County Flood Control, Regulators, Farm Tenant, Native American Tribes, Neighboring property owners, etc.)	<ul style="list-style-type: none"> Promote awareness of the project Introduce the project Educate on EBRPD's mission Inform of relevant project issues and challenges Share findings of Opportunities And Constraints Analysis Coordinate activities Seek input on regulatory constraints or other stakeholder concerns to help identify initial program considerations to inform Stage 2 concepts and schematic designs 	<ul style="list-style-type: none"> Facilitated discussions Written Correspondence 	<ul style="list-style-type: none"> Agendas Meeting summaries 	<ul style="list-style-type: none"> Staff to Staff Staff to Stakeholder(s)



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MEETING/ENGAGEMENT	PURPOSE	FORMAT	MEETING MATERIALS/PRODUCTS	PROMOTION/OUTREACH
STAGE 2: PROGRAM FORMULATION - CONCEPTS AND SCHEMATIC DESIGNS (~4 Months)				
District Board Executive Committee Meeting #2 (Public Meeting) Date/Time: Fall 2017 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA	<ul style="list-style-type: none"> • Update on project status • Communicate substantive input from Stage 1 • Share and explain development concept alternatives. • Seek input on the 3 development concept alternatives to inform the site program to be included in the draft land use plan. 	<ul style="list-style-type: none"> • Presentation • Executive Committee discussion • Public comment • Executive Committee Input 	<ul style="list-style-type: none"> • Staff Report • Agenda • Presentation Slides • Meeting Minutes (for web posting) 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)
Workshop #2 (Public Meeting) Date: Fall 2017 7:00 pm Fremont Main Library 2400 Stevenson Boulevard	<ul style="list-style-type: none"> • Update on project status • Communicate substantive input from Stage 1 • Share and explain development concept alternatives. • Seek input on the 3 development concept alternatives to inform the site program to be included in the Stage 3 draft land use plan amendment. 	<ul style="list-style-type: none"> • Presentation • Facilitated discussion 	<ul style="list-style-type: none"> • Agenda / sign-in sheets • Preliminary plan summary / graphics package • PowerPoint presentation • Concept summary • Comment cards and Program Questionnaire (electronic and paper) • Meeting comment summary (for web posting) 	<ul style="list-style-type: none"> • Press release • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)
Other Stakeholders Stage 2 Date: Fall 2017/as-needed (e.g. City of Fremont, Alameda County Flood Control, Regulators, Farm	<ul style="list-style-type: none"> • Promote awareness of the project • Inform of relevant project issues and challenges • Share and explain development concepts • Seek input on regulatory constraints or other stakeholder concerns to help identify initial program considerations to inform Stage 3 draft land use plan amendment. • Seek input on 3 development concept alternatives • Coordinate activities 	<ul style="list-style-type: none"> • Facilitated discussions 	<ul style="list-style-type: none"> • Agendas • Meeting summaries 	<ul style="list-style-type: none"> • Staff to Staff • Staff to Stakeholder(s)



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MEETING/ENGAGEMENT	PURPOSE	FORMAT	MEETING MATERIALS/PRODUCTS	PROMOTION/OUTREACH
Tenant, Native American Tribes, Neighboring property owners, etc.)				
Board of Directors (Public Meeting) Date: Winter 2017 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA	<ul style="list-style-type: none"> • Project update and status • Communicate substantive input from Stages 1 and 2 • Review draft site program and project description. • Seek input on draft site program and project description to inform draft land use plan amendment, public access and habitat improvement plans and related environmental effects (CEQA) 	<ul style="list-style-type: none"> • Presentation • Board of Directors discussion • Public comment • Executive Committee Input 	<ul style="list-style-type: none"> • Staff Report • Agenda • Presentation Slides • Meeting Minutes (for web posting) 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)
STAGE 3: DRAFT LAND USE PLAN AMENDMENT AND EVALUATION OF ENVIRONMENTAL EFFECTS (Assume Focused EIR for Historic Structures) (~12 Months)				
CEQA Notice of Preparation of Focused EIR and Scoping Meeting (Public Meeting) Date: Spring/Summer 2018 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA	<ul style="list-style-type: none"> • Promote awareness of the project • Introduce the project • Inform of probable environmental effects of the project • Seek input on the scope of the CEQA document to be developed to evaluate the potential environmental effects of the project. • Comply with statutory requirements and CEQA guidelines. 	<ul style="list-style-type: none"> • Formal public notice (statutory requirement) • Written and verbal scoping comments • Scoping Meeting -Presentation -Facilitated discussion 	<ul style="list-style-type: none"> • 30-Day Scoping Comment Period • CEQA Scoping Meeting 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)
CEQA Notice of Completion of Draft EIR, Public Review/Comment Period Date: Spring 2019	<ul style="list-style-type: none"> • Promote awareness of the project • Introduce the project • Inform the public and decision-makers with detailed information about a project's environmental effects, ways to minimize the project's significant environmental effects, and reasonable alternatives to the project. • Seek input on the environmental effects of the project. • Comply with statutory requirements and CEQA guidelines. 	<ul style="list-style-type: none"> • Focused EIR • Formal Public Review and Comment Period (Statutory Requirement) 	<ul style="list-style-type: none"> • 45-Day EIR review/comment period 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)



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MEETING/ENGAGEMENT	PURPOSE	FORMAT	MEETING MATERIALS/PRODUCTS	PROMOTION/OUTREACH
<p>District Park Advisory Committee Meeting (Public Meeting)</p> <p>Date: Spring 2019 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA</p>	<ul style="list-style-type: none"> • Project introduction and status • Communicate substantive input from Stages 1 and 2 • Review and explain key aspects of the proposed land use plan amendment and public access and habitat improvement plans. • Communicate and explain the project’s potential environmental effects, avoidance, minimization and mitigation. • Seek input on draft land use plan amendment and environmental effects to inform the final land use plan amendment and public access and habitat improvement plans. 	<ul style="list-style-type: none"> • Presentation • Facilitated Committee discussion 	<ul style="list-style-type: none"> • Agenda • Preliminary plan summary / graphics package • Presentation slides • Meeting summary (for web posting) 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)
<p>District Board Executive Committee Meeting #3 (Optional Public Meeting – during public review comment period for Draft Focused EIR)</p> <p>Date: Spring 2019 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA</p>	<ul style="list-style-type: none"> • Update on project status • Communicate substantive input from Stages 1 and 2 and District Parks Advisory Commission • Review and explain key aspects of the proposed land use plan amendment and public access and habitat improvement plans. • Communicate and explain the project’s potential environmental effects, avoidance, minimization and mitigation. • Seek input on draft land use plan amendment and environmental effects to inform the final land use plan amendment and public access and habitat improvement plans. • Hear and consider public comment on the Draft Focused EIR. <p>Seek Decision/Recommendation for LUPA and Draft Focused EIR to proceed to the District Board of Directors for evaluation, consideration and action.</p>	<ul style="list-style-type: none"> • Presentation • Executive Committee Discussion • Focused public comment on environmental issues • Committee Recommendation 	<ul style="list-style-type: none"> • Agenda • Draft Focused EIR • Web postings (EBRPD and City of Fremont) • Presentation Slides 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)



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MEETING/ENGAGEMENT	PURPOSE	FORMAT	MEETING MATERIALS/PRODUCTS	PROMOTION/OUTREACH
STAGE 4: ADOPTION - LAND USE PLAN AMENDMENT AND FINAL ENVIRONMENTAL DOCUMENTATION (~1 Month)				
District Board of Directors (Public Meeting) Date: Summer 2019 EBRPD Headquarters 2950 Peralta Oaks Court, Oakland CA	<ul style="list-style-type: none"> • Communicate substantive input from stages 1, 2 and 3 • Review and explain key aspects of the proposed land use plan amendment and public access and habitat improvement plans. • Communicate and explain the project’s potential environmental effects, avoidance, minimization and mitigation. • Review and consider potential environmental effects, mitigation measures and comments. • Certify Final Focused EIR and Approve Project (Land Use Plan Amendment and Public Access and Restoration Development Plan) 	<ul style="list-style-type: none"> • Presentation • Board discussion • Public hearing • Board action 	<ul style="list-style-type: none"> • Agenda • Board Report and Resolution • Final Focused EIR and associated documents • Presentation Slides 	<ul style="list-style-type: none"> • Social Media • EBRPD website posting • Email or USPS notification (project mailing list) • Physical Posting (Onsite and In-park)

Approximate time = 30 Months (January 2017 – July 2019); 9 public meetings; 2 formal written comment/review periods

This summary provides an overview of tentatively anticipated meetings. The number and types of meetings are subject to change to meet project and public outreach needs.

Rev 2.28.19



**Coyote Hills Restoration and Public Access Project
Policy Framework**

Adopted goals and policies of the District will guide project goals and objectives and identification and evaluation of opportunities and constraints. Related plans and applicable laws and regulations will also be considered. This table is formatted to quickly reference goals, policies, laws and regulations to help guide the planning process.

Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
1. East Bay Regional Park District Master Plan		
Resource Management (RM) RM1: Climate change is expected to affect (District) resources in various ways. Changes in the ranges of various species, increased potential for wildfires and pests are anticipated with this change in the weather. In a manner consistent with the desire to “conserve and enhance” its resources, the District must closely track the impact of this phenomenon and if necessary, act to relocate or protect in-situ resources that are being degraded or potentially lost by this change.	RES PA UAG	1-10
RM1b: The District will specifically track and monitor the effects of Climate Change on its resources, interceding when necessary to relocate or protect in-situ resources that are being degraded or lost by this shift in the environment	RES PA UAG	1-10
Natural Resource Management (NRM) NRM1: The District will maintain, manage, conserve, enhance and restore park wildland resources to protect essential plant and animal habitat within viable, sustainable, ecosystems.	RES UAG	1-10
NRM1b: To help mitigate the effects of climate change, the District will endeavor to conserve and connect habitat for native species through its acquisition and planning processes.	RES	1-4, 6-10
NRM4: The District will identify, evaluate, conserve, enhance, and restore rare, threatened, endangered or locally important species of plants and animals and their habitats using scientific research, field experience and other proven methodologies. Populations of listed species will be monitored through periodic observations of their condition, size, habitat, reproduction and distribution. Conservation of rare, threatened and endangered species of plants and animals and their supporting habitats will take precedence over other activities, if the District determines that the other uses and activities would have a significant adverse effect on those natural resources.	RES UAG	1-10
NRM5: The District will maintain and manage vegetation to conserve, enhance and restore natural plant communities, to preserve and protect populations of rare, threatened, endangered, and sensitive plant species and their habitats; and where possible to protect their biodiversity and to achieve a high representation of native plants and animals.	RES UAG	1-10
NRM7: The District will manage agricultural sites and cultivated areas in accordance with appropriate agricultural or landscaping practices and Integrated Pest Management (IPM) methods to control noxious weed infestations, broom and other invasive, non-native shrubs and to eventually replace these invasive plants with desirable native species.	RES UAG	3, 4, 5
NRM8: The District will conserve, enhance and restore biological resources to promote naturally functioning ecosystems. Conservation efforts may involve using managed conservation grazing in accordance with District’s Wildland Management Policies and Guidelines, prescribed burning, mechanical treatments, Integrated Pest Management and/or habitat protection and restoration. Restoration activities may involve the removal of invasive plants and animals, or the reintroduction of native or naturalized species, adapted to or representative of a given site.	RES UAG	1-10

Goals: RES=Restoration Goal
PA= Public Access
UAG= Urban Agriculture Goal

Objectives: 1=Wetland 2=Upland Habitat 3=Wildlife 4=Protected Species 5=Weed Control
6=Public Access 7=Trails 8=Staging/Parking 9= Interpretation 10=Climate Change



**Coyote Hills Restoration and Public Access Project
Policy Framework**

Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
NRM9: The District will conserve and protect native animal species and enhance their habitats to maintain viable wildlife populations within balanced ecosystems. Non-native and feral animals will be managed to minimize conflicts with native wildlife species. The District will cooperate on a regular basis with other public and private land managers, and recognized wildlife management experts to address wildlife management issues on a regional scale.	RES UAG	1-10
NRM12: The District will manage riparian and other wetland environments and their buffer zones to preserve and enhance the natural and beneficial values of these important resources and to prevent the destruction, loss, or degradation of habitat. The District will participate in the preservation, restoration and management of riparian and wetland areas of regional significance, and will not initiate any action that could result in a net decrease in park wetlands.	RES	1-10
NRM12b: The District will engage in watershed management planning and practices that will address the shifts in habitat ranges caused by climate change through the preservation and enhancement of streams and wetland areas.	RES	1-5, 10
Cultural Resource Management (CRM) CRM1: The District will manage, conserve, and when practical restore parkland cultural and historic resources and sites; to preserve the heritage of the people who occupied this land before the District was established; and continue to encourage the cultural traditions associated with the land today.	PA UAG	9
CRM6: The District will accommodate request by Native Americans, ranching or farming communities and other groups to help maintain and use cultural sites and to plan an active role in their preservation and interpretation.	PA UAG	6-10
Providing Parking and Encouraging Green Transportation (PA) Ch. 3 Pg. 55: The District encourages access and use of the regional park system by providing parking and trailheads at convenient locations. The District also makes every effort to coordinate its park entrances and trailheads consistent with public transit routes including bus and BART stations.	PA	6, 7, 8
PA4: The District will provide access to parklands and trails to suit the level of expected use. Where feasible, the District will provide alternatives to parking on or use of neighborhood streets. The District will continue to advocate and support service to the regional park system by public transit.	PA	6, 7, 8
PA5: The District will cooperate with local and regional planning efforts to create more walkable and bikeable communities, and coordinate park access opportunities with local trails and bike paths developed by other agencies to promote green transportation access to the Regional Parks and Trails.	PA	6, 7, 8
PA7: The District will evaluate and monitor the compliance level of access routes from public transit stops into the parks and encourage local agencies to make the improvements necessary to provide compliant accessibility to the parks.	PA	6, 7, 8
Recreational Facilities and Areas (RFA) Ch. 3 Pg. 63: Trails. The District has more than 1,200 miles of trails, including regional trails that connect parklands and provide access to local communities. Some trails are designated for hiking, biking or equestrian use, while others accommodate multiple uses. The District also provides special trail improvements, such as boardwalks in situations that warrant this level of access. In recent years, the demand for trails close to home has increased dramatically and trail use has been on the rise for every purpose from basic transportation to healthful outdoor exercise.	PA	6-10

Goals: RES=Restoration Goal **Objectives:** 1=Wetland 2=Upland Habitat 3=Wildlife 4=Protected Species 5=Weed Control
PA= Public Access 6=Public Access 7=Trails 8=Staging/Parking 9= Interpretation 10=Climate Change
UAG= Urban Agriculture Goal



**Coyote Hills Restoration and Public Access Project
Policy Framework**

Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
RFA2: The District will provide a diverse system of non-motorized trails to accommodate a variety of recreational users including hikers, joggers, people with dogs, bicyclists and equestrians. Both wide and narrow trails will be designed and designated to accommodate wither single or multiple users based on locations, recreational intensity, environmental and safety considerations. The District will focus on appropriate trail planning and design, signage and trail user education to promote safety and minimize conflicts between users.	PA	6-10
RFA3: The District will continue to add narrow trails designated as both single-and multi-use for hikers, equestrians, people with dogs and bike riders throughout the system of regional parklands.	PA	6-10
RFA4: The District will expand its unpaved multi-use trail system as additional acreage and new parks are added. The District will continue to provide multi-use trails to link parks and to provide access to park visitor destinations.	PA	6-10
RFA5: The District will continue to plan for and expand the system of paved, multi-use regional trails connecting parklands and major population centers.	PA	6-10
Ch 3 Pg. 65: Picnic Areas. The District is the primary source for group and family picnic sites in the East Bay with 134 reservable group picnic sites. In addition, informal picnicking on lawns and in meadows is a popular pastime for park users. Demand for family and group picnic areas is increasing.	PA	6-10
RFA6: The District will continue to develop group and family picnic facilities throughout the parks system and will continue to improve the reservation system.	PA	6-10
Key Elements of the Planning Process (KEP) Ch 4 Pg. 77: The District’s planning efforts involve: A fundamental commitment to public participation and informed review; Compliance with applicable laws; Protection of resources in balance with public use objectives; Protection of open space; On-going liaison with other jurisdictions.	RES PA UAG	1-10
KEP3: The District will identify the important resources in parklands and develop recommendations for protecting them. The park planning process will consider the needs of potential park users along with resource protection recommendations to minimize the impact to identified resources or if necessary, to mitigate for this impact.	RES PA UAG	1-10
Resource Management and Land Use Planning: PRPT12: To protect park resources while providing for regional recreational use and access, the District will prepare plans (Land Use Plans or System-wide Plans) that describe: The various levels of resource protection and recreational intensity in the parks. Development projects and land management strategies for trails and parks. Planning efforts will include consideration of proposals from the public. Historical information about the parks. The District will strive to create and maintain up-to-date information about each of its parks. Significant changes or amendments to adopted plans will require further public comment and Board action.	RES PA UAG	1-10

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**Coyote Hills Restoration and Public Access Project
Policy Framework**

Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
PRPT13: Land Use Plans will identify future resource management strategies and recreational use for entire parks and establish appropriate Land Use Designations. The District will continue to prepare Land Use Plans for new parks and will amend existing Land Use Plans as needed to accommodate growth and change.	RES PA UAG	1-10
PRPT19: The District will establish unit designations (Natural Units, Recreation/ Staging Units) and Special Features (Special Protection Features and Special Management Features) in a LUP or a System-wide Plan and will identify these units in appropriate planning documents.	RES PA UAG	1-10
PRPT20: Natural, open space, or wildland areas with lower intensity recreational uses and facilities (primarily trails) will be designated as Natural Units. Natural Units will generally comprise the majority of parkland acreage, except in Regional Recreation Areas. Parklands will be designated as Natural Units to maintain open space and significant features in a cohesive area. A Natural Unit may contain Special Protection Features and Special Management Features.	RES PA UAG	1-7, 9, 10
PRPT21: Areas of higher level recreational use and concentrations of service facilities will be designated as Recreation/Staging units. Where possible, these areas will be clustered and located on the edges of the park.	PA	6-10
PRPT22: Areas with unique or fragile features will be designated as Special Protection Features to preserve and enhance them through specialized management. Special Protection Features may be closed seasonally or permanently to public access, if public access with endanger them.	RES PA UAG	1-10
PRPT23: Areas and facilities that have special requirements, such as field and dams, will be designated as Special Management Features.	RES UAG	1-3, 9
PRPT24: The District will seek to locate facilities in a manner that preserves open space whenever possible. The District will design proposed facilities so that their color, scale, style and materials will blend with the natural environment. Park improvements will be designed to avoid or minimize impacts on wildlife habitats, plant populations and other resources.	RES PA UAG	1-4, 6-10
PRPT28: New utility lines will be placed underground on land owned, operated, or managed by the District to retain the optimal visual qualities of the area. Rights of way and easements for utilities will not be granted without under-grounding. The District will work in cooperation with the utility companies to place existing overhead utilities underground (unless so doing conflicts with applicable codes) as soon as practical and will work with other agencies and neighbors to reduce visual impacts on adjacent lands. The District will seek to avoid the construction of high voltage power lines within the parklands, particularly in areas of sensitive or aesthetically important resources and in preserve areas.	RES PA UAG	1-4, 6-10

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Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
2. Coyote Hills Regional Park Land Use Plan, 2005		
Purpose of Land Use Plan Pg. 4: The Land Use Plan for Coyote Hills Regional Park has been prepared by a Park District staff team representing the many disciplines that work together to manage the park’s diverse resources. The LUP’s Existing Conditions chapter explains current resource, recreation and operational issues. A comprehensive planning document has not been prepared for Coyote Hills since 1972. Since then, a number of changes have occurred that need to be addressed by this Plan. The primary issues are the growth and dominance of cattails in the wetland and the resulting decline in the diversity of habitat types and species; the continuing protection of the shell mounds; and the upgrading and improvement of aging infrastructure including the park’s water service, picnicking, camping and parking facilities and the Visitor Center. The recommendations of the Land Use Plan chapter for future management and use are intended to protect resources, resolve current problems and plan for future use demands.	RES PA UAG	1-10
Visual Quality and Landscape Character Management Pg. 81: Continue to manage park vegetation and to plan future recreational development to restore or maintain optimal views and visual quality.	RES PA UAG	1-10
Pg. 81: Sensitively design, locate and size new structures (including parking lots) to fit into the landscape and appropriately screen and plant.	PA UAG	6-10
Pg. 81: If private lands along the boundary of Coyote Hills are improved, encourage the City of Fremont to require that the developers protect the park’s wildlife habitat, water quality, visual quality and landscape character, entrance road, safety and operations through the permit process and with appropriate building height and density restrictions, installation of vegetative buffer screening, fuel break/fire road and implementing domestic animal control within the development.	RES PA UAG	1-4, 6-10
Pg. 81: Continue to manage, restore and enhance the landscape character of Coyote Hills, such as: Expand the remnants of the Willow Marsh that was once a dominating feature of the historic landscape. Gradually replace undesirable exotic plants such as eucalyptus and acacia with oaks, willows and other natives. In addition, remove and control cattails.	RES UAG	1-5, 10
Roads, Trails and Public Transportation Pg. 85: Move the park gate close to Paseo Padre for better protection of park resources.	RES, PA, UAG	6
Pg. 85: Construct a new multi-purpose trail (including park vehicles) on the eastern side of the park connecting the proposed Willow Run Recreation Unit to the future Lake Unit and the Meadowlark Trail. The trail will cross the P-Line (over culverts or on a bridge). Parts of the trail could be constructed as boardwalks. The alignment will generally follow the park boundary or existing levees.	RES PA	7, 10
Pg. 86: Connect the Crandall Creek Trail to the Peregrine Trail with a bridge (approx 40 feet long) or over culverts connecting the K-Line and Pelican Marsh to provide a north-eastern service road and trail access into the park. Gate off access into the Willow Marsh.	RES PA	1-4, 7, 10
Pg. 86: Continue to develop a system of interpretive signs at strategic spots that will help educate the public about parkland resources. Provide additional interpretive trails and teacher manuals for self-guided tours, as needed.	RES PA UAG	6, 7, 9, 10

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Policy	Project Goal	Project Objective
Pg. 86: Periodically assess public demand for increased bus access to Coyote Hills. When sufficient demand is reached, work with the AC Transit District to provide increased bus service including increased weekend service, a weekend stop at Paseo Padre Parkway and Commerce intersection, or a route into the park.	PA	6, 7, 8
Disabled Access Pg. 86: Provide wheelchair access to new structures per the Americans with Disabilities Act.	PA	6-8, 10
Pg. 86: Implement the recommendations of the District-wide Disabled Access Study that is currently underway.	PA	6-8, 10
Interpretive and Recreation Facilities Pg. 87: Construct up to five raised observation platforms/blinds along or near marshes to improve viewing opportunities.	RES PA	1, 2, 6, 7, 9, 10
Recreation Pg. 88: Develop a new picnicking facility for Coyote Hills north of the entry kiosk on land owned by the Alameda County Flood Control District (a mowed fallow field within the seasonal wetland). This will replace the reservation facility once used at Hoot Hollow. Design facilities to withstand possible occasional flooding. Picnickers would use the existing 25-car parking lot there. Include: 10 picnic tables to serve as a reservable group picnic site for a maximum of 75 people (primarily on weekends) and as non-reservable sites, primarily on weekdays. No filling will be required. Plant trees (including willows) well before facilities are installed to provide adequate shade and some wind screening.	PA	6-10
Pg. 88: Maintain grass buffers or bio-swales between parking and the wetland.	RES, PA	1-10
Utilities Pg. 92: Upgrade the water system with an approximately 8-inch line, to provide adequate fire-fighting capacity for any major capital projects such as rehab of or construction of a new Visitor Center and for improvement of other Recreation Units.	PA	8
Pg. 92: Should there be any abandoned wells on Park District property, comply with state laws and ACWD regulations to properly destroy them.	PA UAG	8
Pg. 92: Replace chemical toilets with permanent toilet buildings at the Visitors Center lawn, Chert Flat, Willow Run (if feasible), Dairy Glen and any future Visitor Center site that may be selected. Improve or add gravity sewer lines, lift stations and septic tanks to adequately serve existing and proposed facilities.	PA	8

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Policy	Project Goal	Project Objective
3. East Bay Regional Park District Ordinance 38		
Pet Restrictions 801.1 Prohibited Areas. No dog, cat, or other animal, even if securely leashed, shall be permitted in the following areas: c) designated nature study area, wetland or marsh area; e) where a conservation easement management plan or permit specifically prohibits them; f) or any other area specifically designated from time to time by the Board as so restricted. Attachment B is the current list of Parks or Areas of Parks where dogs are currently prohibited: Coyote Hills – all marsh areas	RES PA UAG	1-4, 6-9
801.2: Leash Required Areas (Developed Areas). No person shall bring into, or permit any dog, cat, or animal, to enter any Developed Area or be within 200 feet of any parking lot, trail head or staging area, as posted, unless such animal is securely leashed and under control of that person (rev. 4/12). Such leashes or devices shall be no longer than six feet, the other end of which is either securely attached to a stationary object or retained in the possession of a person capable of exercising control (Ordinance 38, 801.2 sub-section f). Other Leash Required areas may be designated from time to time by the Board or the General Manager or his/her designee (Ordinance 38, 801.2 sub-section b).	PA	6-9
801.2a: Developed Areas are defined as any public road open to vehicular traffic, lawn or play field, deck, parking lot, picnic area, campground, concession area, equestrian center, archery facility, gun range, paved multi-use trail, or any other area specifically designated from time to time by the Board as so restricted.	PA	6-9
801.2b: Other Leash Required areas may be designated from time to time by the Board or the General Manager or his/her designee. Attachment "C" is the current list of areas of Parks where dogs are currently required to be on leash (rev. 7/10).	PA	6-9
801.2h: No dog, cat, or other animal may be left unattended (if not contained) at any parkland.	PA	6-9
4. East Bay Regional Park District Strategic Energy Plan, 2014		
Pg. 11: Coyote Hills has the fourth largest electric meter load usage, 196,000KWH, 5% of District total Pg. 12: Coyote Hills has second largest propane use, 12% of District total. Pg. 19: Retrofit pumps Pg. 22: Consider installing photovoltaic shade structures at parking lots.	PA AG	10
5. East Bay Regional Park District Carbon Sequestration Evaluation, 2016		
Pg. 10: Increases in stored carbon on District lands that are considered additional and surplus to mitigations/reductions that are required by law can provide a net benefit and are incentivized in the carbon offset market place. Pg. 10: Offsets for land management activities for vegetation and soil are approved for avoidance of conversion, reforestation, restoration and enhancement of carbon sinks to provide a net carbon sequestration benefit.	RES UAG	10

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Policy	Project Goal	Project Objective
6. Baylands Ecosystem Habitat Goals Science Update 2015: The Baylands and Climate Change (Segment R: Coyote Hills Area)		
Pg. 217: Create transition zone habitat where feasible at the edges of existing marshes at Coyote Hills, on gentle slopes in front of flood-risk-management levees, and other suitable locations.	RES	1-5, 9, 10
Pg. 217: Maintain and manage a small complex of salt ponds for shorebirds and waterfowl. Modify pond management as necessary to accommodate sea-level rise and other changes by modifying water-control structures, managing ponds to facilitate warping, and reconfiguring or relocating ponds as necessary.	RES	1, 3, 9, 10
Pg. 218: Protect and enhance existing willow groves and seasonal wetlands.	RES	1, 2, 5, 9, 10
7. California State Wildlife Action Plan (CDFW 2015)		
Create habitat beneficial to special status species.	RES UAG	1-5, 9, 10
8. City of Fremont General Plan 2030 (December 2011)		
LAND USE AND OPEN SPACE		
2-1.3: Maintain Fremont's Open Space "Frame". Conserve the unique ecological characteristics of the Fremont Hills and San Francisco Bay shoreline and wetlands and recognize the contribution of these features to Fremont's identity and livability.	RES PA UAG	1-7
2-2.4.B: Parks and Public Facilities on the General Plan. Allow parks and public facilities in any General Plan land use category, provided that the use is consistent with other policies in the General Plan.	RES PA UAG	1-7
2-4.14.B: State Historic Building Code. Utilize the State Historic Building Code to facilitate reuse the conversion of historic homes to alternative uses.	PA UAG	9
MOBILITY		
3-1.5.A,C: Bike and Pedestrian Accommodations. Require that road improvements incorporate facilities for pedestrians and bicycles in locations identified in the City's Pedestrian and Bicycle Master Plans.	PA	6-8
3-1.6.C: Pedestrian Crosswalks at Signalized Intersections. Provide enhanced pedestrian crossing times at locations with high pedestrian volumes and with large numbers of special needs and/or elderly residents.	PA	6-7
3-2.4.B: Connecting the Trail System. Connect recreational trails in City and regional parks, access trails along creeks and flood control channels, and sidewalks and bike lanes on local streets to fill the gaps and improve the continuity of the city's bike and pedestrian trail system.	PA	6-8
3-2.4.C: Signage and Wayfinding. Implement a bicycle signage and wayfinding program, with directional signs along bike routes indicating major destinations.	PA	6-8
3-4.7.A: Transportation and Sensitive Natural Resources. Ensure that proposed transportation facilities are designed and constructed to avoid or minimize potential impacts on wetlands, steep slopes, and other environmentally sensitive areas.	RES PA	6-8

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Policy	Project Goal	Project Objective
3-5.2.A: Bay Trail and Ridge Trail. Support completion of the Bay Trail and the Ridge Trail through Fremont and establish trail connections across the city between these two regional networks.	RES PA	6-8
3-5.2.C: Trail Dedication. Require new development to dedicate and improve right-of-way for trails indicated on General Plan Diagrams.	RES PA	6-8
COMMUNITY CHARACTER		
4-1.6.A: Respecting Natural Terrain and Landform. Accentuate Fremont’s natural features from public spaces through design and development. Development should be sited and designed to retain public views of hillsides and ridgelines, enhance vistas to natural landmarks and showcase important natural resources such as creeks and the baylands.	RES PA UAG	1,2,8
4-2.4.A: Trail Right-of-Way Dedication. Encourage property owners to dedicate right-of-way for trail access where indicated on the General Plan Recreation Trails Diagram.	PA	6-8
4-5.5: Scenic Routes (Paseo Padre Parkway). Maintain a network of designated scenic routes through Fremont. The visual features which contribute to scenic designations should be protected through land use, transportation, and capital improvement decisions, as well as landscaping, operations, and maintenance activities along these corridors.	RES PA UAG	5, 6-9
4-5.7.A: Tree Preservation Ordinance. Enforce compliance with the Tree Preservation Ordinance for any development project in the City requiring the removal, preservation or planting of trees.	RES PA UAG	2
4-5.7.B: Preservation of Landmark Trees. Maintain Landmark Tree Program and preserve Landmark Trees on public and privately owned lands. Expand the list of Landmark Trees as new trees become eligible or are nominated.	RES PA UAG	2
4-5.8: Landscaping Requirements and Standards. Use landscape design to improve the visual appearance of streets, enhance buildings, create and define public and private spaces, create shade, screen unsightly uses, and provide environmental benefits such as absorption of stormwater and air pollutants and reduction of noise.	PA	2,5,8
4-5.8.B: Stormwater Management. Utilize landscaping cisterns, pervious surfaces and other methods as the primary method to retain, reuse and treat stormwater on private property. Enforce compliance with Municipal Regional Permit regulations for stormwater quality when appropriate.	RES PA	1, 6-8
4-5.8.C: Bay-Friendly Landscaping. Encourage new development and redevelopment to implement and achieve points for the Bay-Friendly Landscaping Guidelines or the acceptable equivalent.	RES PA UAG	2,5, 6-8
4-5.11.C: Fremontia as a Symbol for Fremont. Where appropriate, use the Fremontia flower in public landscape design projects as one example of a symbol of Fremont.	RES PA	2,5,8
4-6.1.A: Demolition, Alteration or Relocation of Historic Resources. Evaluate all applications for demolition, alteration or relocation of buildings, structures or objects constructed prior to 1955 to determine if there is sufficient significance and integrity to merit classification as a Potential Fremont Register Resource or formal designation as a Fremont Register Resource.	RES UAG	8,9

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Policy 4-6.3: Resource Documentation and Funding. Identify and record significant historic and archaeological resources, and maximize the use of all potential funding sources, including those available through State and federal programs, for the preservation, rehabilitation, restoration and enhancement of such resources.	RES UAG	8,9
Policy 4-6.9: Adaptive Use of Historic Properties. Encourage the adaptive use and rehabilitation of historic buildings, structures and objects when original use of the historic property has become obsolete or is no longer feasible.	RES PA UAG	8,9
Policy 4-6.10: Protection of Native American Remains. Coordinate with representatives of local Native American organizations to ensure the protection of Native American resources and to follow appropriate mitigation, preservation, and recovery measures in the event such resources could be impacted by development.	RES PA UAG	8,9
CONSERVATION		
7-1.1.A: Protect Riparian and Wetland Areas. Preserve and minimize impacts to natural and semi-natural wetland areas, including riparian corridors, vernal pools and their wildlife habitat through the development and environmental review process.	RES	1,3,4
7-1.1.B: Evaluate Development near Bodies of Water. Evaluate development within 100 feet of the top of bank of riparian areas and water bodies, including creeks, lakes, ponds, marshes, and vernal pools.	RES PA UAG	1,3,4
7-1.1.C: Control Measures to Limit Soil Erosion. Implement control measures in riparian areas to prevent soil erosion and minimize runoff of excess nutrients, sediments and pesticides.	RES PA UAG	1-8
7-1.1.D: Conservation of Habitat and Natural Areas. Require conservation, protection and/or revegetation of habitat and natural areas for nesting, foraging and retreat for projects that impact such areas.	RES PA UAG	1-4
7-1.2.A: Creation of Habitat Protection Areas. Work with public and private entities to establish habitat protection areas to provide habitat for rare, threatened, endangered or candidate species.	RES PA UAG	1-4
7-1.2.C: Limit Development in Habitat Protection Areas. Evaluate and limit development near designated habitat protection areas unless sufficient mitigation can be provided to reduce impacts to insignificant levels.	RES PA UAG	6-8
7-1.4.A: Limit Development of Open Space. In lands outside of the urban growth boundary regulate the type and amount of development to preserve open space characteristics and values while considering the needs of private property owners and public or quasi-public agencies.	RES PA UAG	1-10
7-1.5.A: Maximizing Use of Public Lands. Maximize the biological values of publicly owned lands, consistent with other public purposes (recreation, flood control, groundwater recharge, etc.) when opportunities for preservation occur.	RES PA UAG	1-10

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Policy	Project Goal	Project Objective
7-1.5.B: Preparation of Habitat Conservation Plans. Coordinate with other public agencies such as the Alameda County Flood Control and Water Conservation District, the Alameda County Water District, East Bay Regional Park District and Don Edwards National Wildlife Refuge to prepare habitat conservation plans (HCP) for publicly owned unique natural areas.	RES PA UAG	1-4
7-1.6.B: Natural Interpretative Centers. Maintain and increase natural interpretative centers in City and Regional Parks, where appropriate and when funding is available.	RES PA UAG	9
7-1.6.C: Education Programs with Other Agencies. Work closely with other agencies such as the East Bay Regional Park District, the US Fish and Wildlife Service, the California Department of Fish and Game, and the Fremont Unified School District in developing mutually beneficial public education programs.	RES PA UAG	9
7-1.6.D: Sharing of Lands for Education. Whenever feasible, establish agreements with other agencies for the use of lands owned by other public agencies for natural education purposes.	RES PA UAG	9
7-1.8.6: Encourage Planting of Native Trees. Encourage planting of native tree species in new development and redevelopment projects and the replacement of native trees when trees are proposed for removal.	RES PA	1,2,10
7-1.8.7: Landmark Tree Program. Maintain and expand the Landmark Tree Program to protect locally significant tree resources and include other trees if they meet eligibility requirements.	RES PA UAG	1,2,10
7-2.1.A: Development Near Riparian Areas. Require proposed projects near riparian areas to protect the aesthetic, recreational and biological benefits consistent with flood control and recharge objectives.	RES PA UAG	1-3,10
7-3.2.A: Prevent Spills and Leakages. Manage the storage of hazardous materials, especially underground tanks to ensure leakage and spills are prevented or minimized.	RES PA UAG	6-8
7-3.2.B: Establish Buffers. Consider the establishment of buffers between development and surface water recharge areas to prevent contamination of the groundwater supply from urban pollutants.	RES PA UAG	1-7
7-3.3.E: Preserve Areas with Water Quality Benefits. Preserve and where possible create or restore areas that provide important water quality benefits and areas that may be adversely impacted by increased development, such as the Niles Cone Groundwater Basin, creeks, riparian corridors, wetlands, and buffer zones.	RES PA UAG	1-8
7-3.3.G: Landscape Design. Encourage the use of pest-resistant and drought-tolerant landscape and design features, and the incorporation of stormwater detention and retention techniques in development projects.	RES PA UAG	6-8

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Policy	Project Goal	Project Objective
7-4.1.A: Water Efficient Landscape Ordinance. Continue to enforce and to strengthen as necessary the City's Water Efficient Landscape Ordinance for water efficiency.	RES PA UAG	6-8
7-4.1.B: Bay Friendly Landscape Guidelines. Utilize the Bay Friendly Landscaping Guidelines in order to reduce water use for landscaping in new development and redevelopment projects.	RES PA UAG	6-8
7-4.1.C: Water Retention on Site. Encourage new development and redevelopment to utilize water conservation techniques that encourage the on-site retention and use of stormwater run-off consistent with ACWD policies and requirements.	RES PA UAG	1-8
7-5.1.C: Open Space Land Use Designations. Retain existing and designate new open space land use designations when appropriate on land containing identified significant mineral resources.	RES PA UAG	1-8
7-6.1.A: Analysis of Soil Prior to Construction. Require sufficient analysis of soils by a qualified engineer or geologist prior to building construction to determine soil class and characteristics and to ensure appropriate foundation and building design.	RES PA UAG	6-8
7-6.2.B: Limit Erosion with BMPs. Require appropriate control measures and best management practices (BMP's) to limit erosion prior to, during and subsequent to new construction.	RES PA UAG	6-8
PARKS AND RECREATION		
8-1.1.A: Recreation Commission Review. The Recreation Commission shall review and recommend all proposed developments, acquisitions, and other arrangements for park land and recreational facilities for consistency with the standards in this chapter.	PA	6-9
8-3.1.A: Existing and Future Regional Parks and Trails. Work with EBRPD and others as needed to ensure recreational opportunities at existing parks (Ardenwood Historic Farm, Mission Peak Regional Preserve, Coyote Hills Regional Park, and Quarry Lakes Regional Recreation Area), as well as future parks (such as Vargas Plateau Regional Park and a planned park at the former Dumbarton Quarry.), and trails (such as the Alameda Creek Trail, Ridge Trail, and Bay Trail).	PA	6-9
8-3.1.D: Alameda County Flood Control District. Encourage the Alameda County Flood Control District to open access roads for trails and other land holdings for recreational use where feasible.	PA	6-9
8-3.1.E: Trail Right-of-Way Dedication. Encourage property owners to dedicate right-of-way for trail access where indicated on the General Plan Recreation Trails Diagram.	PA	6-7
8-3.1.F: Bay Trail Right-of-Way. Ensure sufficient right-of-way and improvements for the Bay Trail along its alignment through Fremont.	PA	6-7
8-3.1.G: Regional Trail Facilities. Encourage Regional Agencies to provide restrooms, parking, and staging facilities at trailheads of regional trails.	PA	6-9

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Policy	Project Goal	Project Objective
8-5.1.A: Water Conservation. Reduce water consumption where possible through use of artificial turf, drought tolerant landscaping, water conservation technology, and use of recycled water in parks and recreation facilities.	PA	6-8
8-5.2.A: Impervious Surfaces. Encourage use of permeable pavement and reduction in amount of impervious surfaces in park construction.	PA	6-8
8-5.2.B: Integrated Pest Management. Utilize Integrated Pest Management (IPM) and other methods to reduce pollutant runoff from park operations.	PA	5
SAFETY		
10-1.2.A, B: Site Specific Geologic Studies. Require site-specific geologic and geotechnical studies for land development or construction in areas of potential land instability as shown on the State and/or local geologic hazard maps or identified through other means.	RES PA UAG	1-8
10-1.3.A: Grading Ordinance Consistency. Ensure all grading activity within the City is consistent with the Grading Ordinance.	RES PA UAG	1-8
10-1.3.B: Grading Plan Review. Review grading plans to ensure earth moving activity and site grading in areas near potential landslides is minimized.	RES PA UAG	1-8
10-2.1.A: Consistency with Seismic Safety Criteria. Ensure all proposed development complies with the provisions of the Alquist-Priolo Earthquake Fault Zoning Act and the Seismic Hazards Mapping Act and all other seismic safety criteria established by the City of Fremont.	RES PA UAG	6-8
10-3.1.D: Minor Encroachments in Floodplain. Strictly limit development in areas subject to flooding from a 100-year storm event. Allow minor encroachments into floodplains only if it can be demonstrated that such encroachments will not impact other properties or significantly contribute to a cumulative effect of other encroachments.	RES PA UAG	1-8
10-3.1.E: Flood Control System Impacts. The City shall evaluate the potential impacts to the flood control system during the environmental review process for new development.	RES PA UAG	1-8
10-3.1.F: Flood Resistant Construction. Require flood resistant construction techniques as a condition of development or redevelopment approval, in areas subject to flooding.	RES PA UAG	6-8
10-3.1.G: Impervious Surface Area. Limit amount of impervious coverage by new development or redevelopment to reduce potential hazards of excessive runoff.	RES PA UAG	6-8
10-3.1.K: Public Agency Projects. Review all public agency projects to ensure that appropriate sized drainage facilities are used, or that existing inadequate facilities are replaced as needed.	RES PA UAG	1-8

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**Coyote Hills Restoration and Public Access Project
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Table 1.1 Policy Framework (updated 9/28/17)		
Policy	Project Goal	Project Objective
10-3.1.L: Creek Restoration. Facilitate creek restoration throughout the City to help mitigate the effects of flooding.	RES PA UAG	1-8
10-3.2.A: Infrastructure to Accommodate Development. Require new development to demonstrate that existing and/or planned (on- or off-site) drainage facilities area sized to accommodate project storm runoff and to prevent off-site increase in peak runoff rates and flood elevations	RES PA UAG	6-8
10-3.6.C: Interagency Coordination for Sea Level Rise Adaptation. Evaluate proposed development in areas of the City subject to flooding impacts caused by rising sea levels.	RES PA UAG	1-8
10-6.3.C: Existing Hazard Remediation. Facilitate remediation of existing known hazards, such as contaminated soils and clean-up of leaking or abandoned underground storage tanks.	RES PA UAG	1-8
COMMUNITY PLAN AREAS-BAYLANDS		
11-1.1: Conservation Planning and Implementation. Work with state and federal resource management agencies to conserve and restore the Fremont Baylands, including protection of special status species, enhancement of migratory bird habitat, control of invasive and predatory species, reduction of pollution, and restoration of natural tidal functions.	RES PA	1-5
11-1.4: Environmental Education in the Baylands. Support expanded environmental education and study opportunities in the Fremont Baylands, including interpretive nature facilities.	PA	9
11-1.5, A: Recreation in the Baylands. Provide for recreational activities in the Baylands that are compatible with local ecologic and conservation goals. This should include continued development of the Bay Trail and associated spur trails, as well as provisions for recreational activities that are consistent with the National Wildlife Refuge management prescriptions.	RES PA	1-9
COMMUNITY PLAN AREAS - NORTH FREMONT		
11-9.1.A: Patterson Ranch- Support housing, parkland, and open space opportunities in North Fremont through dedication of open space	RES PA UAG	1-10
11-9.4: North Fremont Open Space —improved access between north Fremont neighborhoods and the regional park system	PA	6-8
9. City of Fremont Climate Action Plan 2012		
L-A2 Continue implementation of the City’s Pedestrian Master Plan to improve pedestrian infrastructure (such as sidewalks and conveniently located crosswalks) for walking throughout the community, in order to support increased pedestrian trips.	PA	6-8
L-A3 Continue implementation of the City’s Bicycle Master Plan to improve bicycle infrastructure, in order to support increased bicycle trips.	PA	6-8
E-P2 Promote tree planting throughout the City, to provide shade on buildings which reduces demand for air conditioning and helps reduce the ‘urban heat island’ effect.	PA UAG	6-8

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10. City of Fremont Draft Bicycle Master Plan (May 2017)		
<p>Goal 1: Implement a safe, convenient, connected, and comfortable citywide bicycling network for people of all ages and abilities who live, work, and visit Fremont.</p> <p>Policy 1-2: Provide maintenance and targeted expansion of the City's trail system that integrates seamlessly with the on-street bicycle network, serves its diverse population, and respects and protects the integrity of its natural and cultural resources.</p> <p>Action 1-2A: Coordinate closely with East Bay Regional Parks District, San Francisco Bay Trail, and neighboring jurisdictions in planning, designing, and funding Fremont's trail system.</p> <p>Action 1-2B: Coordinate with stakeholders and across City departments to ensure that all development and roadway projects shall implement bikeways and paths, such as the East Bay Greenway, Niles Canyon, Dumbarton and East/West Connector, Bay Trail, and Public Utility Commission trails.</p> <p>Action 1-2C: Enhance access to trails from the City's roadway network through the provision of paths, walkways, trail crossings, and other infrastructure to integrate parks, open space, and trails with the City's on-street bicycle network and sidewalk network.</p> <p>Action 1-2E: Retain all publicly-owned corridors and strive towards obtaining more – abandoned rail lines, utility corridors, water courses and canals, and other easements – for future open space and trail use.</p>	PA	6-8
<p>Goal 6: Facilitate coordination and cooperation in the development of the bicycle network.</p> <p>Policy 6-1: Integrate Fremont's bikeway network with adjacent jurisdictions and Alameda County to ensure regional connectivity.</p> <p>Activity 6-1A: Establish regular communication between Union City, Milpitas, Newark, East Bay Regional Park District, BART, AC Transit, Caltrans, and other local agencies regarding bicycle planning issues.</p>	PA	6-8
11. City of Fremont Pedestrian Master Plan (2016)		
<p>4. Connectivity and Accessibility – ensure safe, continuous, and convenient pedestrian access to essential pedestrian destinations and districts throughout Fremont for all residents, workers, and visitors.</p>	PA	6-8
12. Alameda Countywide Bicycle and Pedestrian Plans (2012 Alameda County Transportation Commission)		
BICYCLE PLAN		
<p>Goal 1: Create a safe, convenient and well designed bicycle network</p> <p>1.1 Designate a countywide network that serves regional parks and other key destinations.</p> <p>1.2 Support the construction of facilities that serve a wide range of users</p> <p>1.4 Collaborate with and promote coordination among local agencies</p> <p>1.5 Promote a network of multi-use trails including the SF Bay Trail</p>	PA	6-7,10
<p>Goal 3: Encouragement and Promotion: Support programs that encourage people to bicycle for everyday transportation and health</p> <p>3.1 Work with all levels of agencies to promote bicycling</p> <p>3.2 Enhance public awareness of bicycling as an environmentally sustainable transportation option.</p>		
<p>Alameda Creek Bridge (Project 11, Bay Trail Connection) Alameda Creek Class I Bridge (Project 11) at Union City/Ardenwood Blvd. Existing Class I Trail, Patterson Ranch Road, Commerce Street to Nordvik Park and Ardenwood Farm</p>	PA	6,7, 10

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Policy	Project Goal	Project Objective
PEDESTRIAN PLAN		
Goal 1: Create a safe, convenient well designed and interconnected pedestrian network 1.1 Focus countywide funding on pedestrian improvements that provide access to key destinations such as...regional parks and other key destinations. 1.2 Support the construction of facilities that serve a wide range of users 1.3 Focus funding on pedestrian infrastructure that increases walking 1.5 Collaborate with and promote coordination among local agencies 1.6 Promote a network of multi-use trails including the SF Bay Trail	PA	6-7,10
Goal 2: Safety, education and enforcement 2.2 Provide funding for intersection enhancements, traffic calming, improved lighting and other pedestrian safety and security measures	PA	6-7,10
Goal 3: Encouragement and Promotion: Support programs that encourage people to bicycle for everyday transportation and health 3.1 Work with all levels of agencies to promote walking 3.2 Enhance public awareness of walking as an environmentally sustainable transportation option.	PA	6-7,10
Other Inter-Jurisdictional Trail (Patterson Ranch Road, Commerce Street to Nordvik Park and Ardenwood Farm)	PA	6,7, 10
13. Alameda County Water District Urban Water Management Plan 2015-2020, June 2016		
Section 4-5: Eight major groundwater management programs have been developed and implemented by ACWD to achieve the objectives identified in ACWD's Groundwater Management Policy: <ul style="list-style-type: none"> • Water Supply Management • Groundwater Replenishment • Watershed Protection and Monitoring • Basin Monitoring • Wellhead Protection Program • Aquifer Reclamation Program • Groundwater Protection Program • Well Ordinance Administration 	RES UAG	1-4
14. Alameda County Flood Control and Water Conservation District (Alameda County Code)		
6.36 Flood Control: No activities within Flood Control right of way without authorization, district programs of flood control, storm drainage, water conservation and other purposes for greatest public benefit and least public cost.	RES PA UAG	1-10
6.88 Water Wells: Comply with regulations regarding installation and/or abandonment of water wells.	RES PA UAG	1

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Policy	Project Goal	Project Objective
12.11 Trees: Comply with County regulations for tree planting, removal, maintenance or replacement of trees within County right of way.	RES PA UAG	1-4
13.08 Stormwater: Comply with Clean Water Act regarding discharges to Waters of The US, do not discharge pollutants, employ Best Management Practices, prepare and comply with Stormwater Pollution Prevention Plan (SWPPP)	RES PA UAG	1, 3-5
13.12 Watercourse Protection: Comply with measures to safeguard and protect watercourses, control erosion and sedimentation, restrict discharge of polluted materials, and enhance recreational and beneficial uses of watercourses. Structures to be setback from creeks.	RES PA UAG	1,3,4,5-8,10
15.40 Floodplain Management: Promote public health, safety and welfare and minimize public and private losses due to flood conditions. Regulate construction within floodplain areas.	RES PA	1-8,10
15. South Bay Salt Ponds Restoration Project (http://www.southbayrestoration.org/) (Final EIS/R 2007) (area is north of Alameda Creek Channel)		
Objective 3. Provide public access and recreational opportunities compatible with wildlife and habitat goals.	RES	7
16. California Department of Fish and Wildlife Eden Landing Ecological Reserve (part of South Bay Salt Pond Restoration Project, Phase II) Final Eden Landing Ecological Reserve (Baumberg Tract) Restoration and Management Plan, July 1999		
4.1 Goals and Objectives: The major goals of the Restoration and Management Plan for the Eden Landing Ecological Reserve are to: <ul style="list-style-type: none"> Provide public access, including continuation of the Bay Trail through the site, in a manner that is compatible with wildlife objectives. 	PA	7
17. Don Edwards SF Bay National Wildlife Refuge (NWR) Weed Management Plan, 2013		
4. Coordinate with neighbors, partners and internal Refuge staff to share information, brainstorm about control efforts and coordinate weed management within the South Bay.	RES PA UAG	5
18. Bay Conservation and Development Commission (BCDC) Bay Plan (amended 2006, reprinted 2012)		
Preserve multi-use public access along Alameda Creek Trail to Don Edwards San Francisco Bay National Wildlife Refuge and to Highway 84 toll plaza crossing.	PA	6-8
Preserve visitor's center, picnic areas, camping, multi-use trails and naturalist programs.	PA	6-9
Protect tidal wetlands and provide opportunities for wildlife observation and non-motorized small boat access.	N/A	

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Policy	Project Goal	Project Objective
Possible eastward expansion of Coyote Hills Regional Park through acquisition, development of public access and restoration of habitats on adjacent lands to connect existing park with Paseo Padre Parkway.	RES PA	1-10
19. California Strategic Growth Council Operating Guidelines (2009)		
The Strategic Growth Council (Council) is charged with developing a process to coordinate state agency activities so they assist and support the planning and development of sustainable communities which strengthen the economy, ensure social equity, and enhance environmental stewardship. These activities include: <ul style="list-style-type: none"> • Improving air and water quality • Protecting natural resource and agriculture lands • Promoting public health • Increasing the availability of affordable housing • Improving infrastructure systems • Revitalizing urban and community centers and • Assisting state and local entities in meeting AB 32 goals. 	RES PA UAG	1-10
20. Association of Bay Area Governments (ABAG) Bay Trail Plan (1989)		
2. Minimize impacts on and conflicts with sensitive environments.	RES PA	7
3. Locate trail, where feasible, close to the shoreline.	PA	7
4. Provide a wide variety of views along the Bay and recognize exceptional landscapes.	PA	7
8. Where existing trails through wetlands are well maintained and well managed, the Bay Trail can feasibly be routed there.	PA	7
9. In selecting a trail alignment, use existing stream, creek, slough and river crossings where they are available.	PA	7
11. Connections to other local and regional trail and bikeway systems should be actively sought in order to provide alternatives to automobile access to the Bay Trail.	PA	7
12. Provide access wherever feasible to the greatest range of trail users on each segment.	PA	7
13. Wherever possible, new trails should be physically separated from streets and roadways to ensure the safety of trail users.	PA	7
15. Highlight the interpretive potential of certain trail segments, including opportunities for interpretation, education, rest and view enjoyment.	PA	9
16. Incorporate necessary support facilities, using existing parks, parking lots, and other staging areas wherever possible.	PA	8
17. Design new segments of trail to meet the highest practical standards and regulations, depending on the nature and intensity of anticipate use, terrain, existing regulations, and standards on existing portions of the trail.	PA	7
25. The Bay Trail should not be defined as a continuous asphalt loop at the Bay's edge, but as a system of interconnecting trails, the nature of which will vary according to the locale and the nature of the terrain and resources in the vicinity of each particular trail segment.	PA	7
27. The path should be designed to accommodate different modes of travel (such as bicycling and hiking) and differing intensities of use, possibly requiring different trail alignments for each mode of travel, in order to avoid overly intensive use of sensitive areas.	PA	7

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28. Where the alignment of the Bay Trail may more appropriately be located away from the shoreline in order to protect particularly sensitive habitats, access to shoreline areas may be possible by connecting the Bay Trail to existing loop trails and other interpretive facilities.	PA	7
21. Metropolitan Transportation Commission (MTC) and ABAG Draft Plan Bay Area 2040 (March 2017)		
Climate Protection: Reduce per capita CO₂ Emissions	RES PA	7, 10
Healthy and Safe Communities: Reduce adverse health impacts	PA UAG	6, 10
Transportation System Effectiveness: Increase non-auto mode share	PA	6, 7
Resilience Actions: Expand the region's network of natural infrastructure.	RES	1-4, 10

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