# Annual Comprehensive Financial Report

FOR THE YEAR ENDED DECEMBER 31, 2021

# CHAMPIONING SUSTAINABILITY



Roddy Ranch Land Acquisition Antioch

Headquartered in Oakland, California

Operating a Special District Regional Park System within Alameda and Contra Costa counties, California

THIS PAGE LEFT INTENTIONALLY BLANK

# 

Oakland, California

# **Annual Comprehensive Financial Report**

For the year ended December 31, 2021

**Prepared by:** Finance Department THIS PAGE LEFT INTENTIONALLY BLANK

**East Bay Regional Park District** Annual Comprehensive Financial Report For the year ended December 31, 2021 Table of Contents

# **INTRODUCTORY SECTION**

Table of Contents	1
Transmittal Letter	3
GFOA Certificate of Achievement for Excellence in Financial Reporting	9
District Map	
District Officials	11
District Organization Chart	12

# **FINANCIAL SECTION**

Independent Auditor's Report	13
Management's Discussion and Analysis	17
Basic Financial Statements	
Government-Wide Financial Statements:	
Statement of Net Position	31
Statement of Activities	32
Fund Financial Statements:	
Governmental Funds Financial Statements:	
Balance Sheet	
Reconciliation of the Governmental Funds Balance Sheet to the Government-Wie	
Statement of Net Position-Governmental Activities	
Statement of Revenues, Expenditures and Changes in Fund Balances	38
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures	ò,
and Changes in Fund Balances to the Government-Wide Statement of Activiti	es <b>40</b>
Proprietary Funds Financial Statements:	
Statement of Net Position	44
Statement of Revenues, Expenses and Changes in Net Position	45
Statement of Cash Flows	46
Fiduciary Funds Financial Statements:	
Statement of Fiduciary Net Position	48
Statement of Changes in Fiduciary Net Position	49
Notes to the Basic Financial Statements	52
Required Supplementary Information:	
Budgetary Information	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actua	
General Fund	
Schedules of Changes in the Net Pension Liability, Related Ratios and Contributions	
Schedules of Changes in Net OPEB Liability and Related Ratios and Contributions	116

**East Bay Regional Park District** Annual Comprehensive Financial Report For the year ended December 31, 2021 Table of Contents

Supplementary Information:	
Non-Major Governmental Funds:	
Combining Balance Sheet	
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	
Schedules of Revenues, Expenditures and Changes in Fund Balance-Budget and	
Debt Service Fund	
Project Fund	127
Special Revenue Funds:	
Landscape and Lighting Districts	
Community Facilities Districts (CFDs) and Zones of Benefit	
Measure CC	
Measure FF CFD	
Mitigation	
Other Special Revenue Funds	
Measure WW Local Grant	-
Permanent Funds	135
Internal Service Funds:	
Combining Statement of Net Position	
Combining Statement of Revenues, Expenses and Changes in Net Position	
Combining Statement of Cash Flows	142
Fiduciary Funds Financial Statements:	
Combining Statement of Fiduciary Net Position	146
Combining Statement of Changes in Fiduciary Net Position	147
STATISTICAL SECTION	
Net Position	
Changes in Net Position	
Fund Balances of Governmental Funds	
Changes in Fund Balances of Governmental Funds	
Governmental Activities Tax Revenue by Source	
Assessed and Estimated Actual Value of Taxable Property	
Property Tax Rates-All Direct and Overlapping Governments	
Principal Property Taxpayers	163
Alameda and Contra Costa Counties-Secured and Unsecured Property Tax Levies	164
and Collections Ratios of Outstanding Debt by Type	
Ratios of General Bonded Debt Outstanding	
Computation of Direct and Overlapping Bonded Debt	
Legal Debt Margin for General Obligation Bonds	
Demographic and Economic Statistics	
Principal Employers	
Full-Time Equivalent Employees by Function	
Operating Indicators by Function/Program-Operations Division	
Charges for Services Revenue General Fund	174
Operating Indicators by Function-Divisional Activities	
Capital Assets Statistics by Function	



2950 PERALTA OAKS COURT • OAKLAND • CALIFORNIA • 94605-0381 • T: 1-888-EBPARKS • F: 510-569-4319 • TRS RELAY: 711 • EBPARKS.ORG

June 22, 2022

Board of Directors of the East Bay Regional Park District Administrative Offices 2950 Peralta Oaks Court Oakland, California 94605

Members of the Board of Directors and the Citizens of Alameda and Contra Costa Counties:

The Annual Comprehensive Financial Report (ACFR) of the East Bay Regional Park District (Park District) for the year ended December 31, 2021, is hereby submitted in compliance with the Board Operating Guidelines and provisions of the Government Code of the State of California.

The ACFR has been prepared by the Finance Department in compliance with the principles and standards for financial reporting set forth by the Governmental Accounting Standards Board (GASB). Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive internal control framework it established for this purpose. Because the cost of internal controls should not surpass their benefits, the objective is to provide reasonable rather than absolute assurance that the financial statements are free of any material misstatements.

The ACFR has been audited by the independent certified public accounting firm of Brown Armstrong Accountancy Corporation. The purpose of the independent audit is to provide reasonable assurance that the financial statements of the East Bay Regional Park District for the year ended December 31, 2021, are free of material misstatement. The independent certified public accounting firm has issued an unmodified ("clean") opinion on the Park District's financial statements for the year ended December 31, 2021.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

In addition to the annual audit of this ACFR, the Park District is also required to undergo an annual single audit of grant expenditures in conformity with the provisions of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Information related to the single audit, including the schedule of expenditures of federal awards, schedule of findings and questioned costs, and the auditor's report on internal control and compliance with applicable laws and regulations, is presented in a separate publication.

Colin Coffey President Ward 7 Beverly Lane Vice-President Ward 6 Dennis Waespi Treasurer Ward 3 Board of Directors

**Elizabeth Echols** 

Secretary

Ward 1

Ellen Corbett Ward 4

Dee Rosario

Ward 2

# EAST BAY REGIONAL PARK DISTRICT PROFILE

The East Bay Regional Park District was incorporated in 1934 as a California Special District and it operates under Sections 5500-5595 of the Public Resources Code of the State of California. It is the largest regional park agency in the United States. The Park District actively acquires parkland and open space in Alameda and Contra Costa counties. Seventy-three parks and more than 1,330 miles of trails, which are situated on 125,476 acres, are managed by the Park District and serve a population of over 2.8 million residents. As stated in the Mission Statement, the Park District: "...preserves a rich heritage of natural and cultural resources and provides open space, parks, trails, safe and healthful recreation, and environmental education."

The Park District is governed by a seven-member Board of Directors (Board). Each member is elected by voters in their respective ward and serves a four-year term. The overall responsibility of the Board is to establish policies which promote and protect the public interest, as it is served by Park District parks and programs.

The Park District is a legally separate and fiscally independent entity from other government agencies which may also provide governmental services within the same geographic area. The ACFR includes all funds of the Park District. There are no separate or legal entities or component units included in the financial statements of the Park District.

# STATE AND REGIONAL ECONOMY

In 2022, California's economic growth is expected to outpace that of the rest of the country. The University of California, Los Angeles (UCLA) Anderson Forecast for California (Forecast) suggests that the State's public health outcomes should result in a faster return to normal than will be experienced by the rest of the country. Additionally, the Forecast notes that the technology sector will continue to drive California's economic recovery, despite the slow recovery to the services sector. The Forecast expects unemployment levels to fall from their current rate of 7.2% to 5.6% in 2022.

The forecast from Beacon Economics (Beacon) states that California's economic recovery is due to improvements in productivity rates, made possible by the adoption of new technology during the pandemic. Beacon believes that strong government spending and pandemic-induced savings caused a surge in household wealth, which will continue to drive housing prices up in 2022. According to one analysis of US Census data, California experienced its slowest population growth during the prior decade, in large part due to lack of housing affordability.

The East Bay economic forecast has improved, with the number of jobs located in the East Bay increasing by 5.6 percent from January 2021 to January 2022. The East Bay's unemployment rate was 4.0 percent overall – 3.9 percent in Alameda County and 4.2 percent in Contra Costa County, which was better than the state-wide average.

Home prices in the East Bay increased significantly in the last year. According to the California Association of Realtors, the year-over-year increase in the median sale price of all homes sold in Alameda County increased 23% from March 2021 to March 2022, and Contra Costa County's median home price rose by 5% during the same time period. A cool-down in the housing market is predicted for 2022 as mortgage rates rise.

# MAJOR INITIATIVES AND ACHIEVEMENTS

The priorities of the Park District include protecting open space and keeping parks, shorelines, lakes and trails safe and well-maintained. During 2021 the Park District had many achievements, with a few noted below:

- Opened the 38-acre Dumbarton Quarry Campground by the Bay as an addition to Coyote Hills Regional Park. This first phase of the campground includes 63 campsites suitable for bikers, hikers, cars, motorcycles and RVs, and amenities including a camp store, showers, a playground, and day use area, reservable picnic sites, amphitheater, and access to scenic trails.
- Opened the newly remodeled and expanded Del Valle Regional Park Visitor Center with state-ofthe-art exhibits including educational and bi-lingual (English and Spanish) visitor experiences and an interactive and engaging activity for all ages to learn about water management and the lake's water levels.
- Completed construction of the Brickyard Cove new public access at McLaughlin Eastshore State Park with parking area, entry plaza, restrooms, picnic area and trails. The Park is set to open after final utility setup is complete in 2022.
- Continued construction on the largest creek restoration in the Park District's history at Sibley Volcanic Regional Preserve. The McCosker Creek project will restore over 3,000 feet of creek habitat including day lighting 2,800 feet that are currently culverted underground. The project aims to reestablish habitat for 10 special status species and will expand public access with additional parking, restrooms, water fountains, trails, and a new group campsite.
- Secured a total of \$6.9 million in Federal Emergency Management Agency (FEMA) grants for safe and healthy forests with \$2.4 million from the Hazardous Mitigation Grant Program and \$4.5 million from the City of Oakland's terminated FEMA grant plus other sources.
- Reconfigured the Peralta Oaks Administration Building open workspaces to create spaces that accommodate physical distancing, better align departments for improved collaboration within teams, and added new workspaces. Created a new outdoor meeting and eating area at the Peralta Oaks Administration Building.

# **BUDGET INITIATIVES AND LONG-TERM FINANCIAL PLANS**

The Park District's major financial priority is to continue our approach of fiscal sustainability, which has provided controlled growth and greatly benefited and protected the Park District's ability to provide public services without staff layoffs or furloughs during economic downturns. As the economy begins to shift, the Park District remains dedicated to: 1) long-term planning and funding of major infrastructure renovation and replacement to ensure uninterrupted public use, 2) fulfilling commitments to voters under Measures AA, CC, WW and FF to leverage key property acquisitions and construct park facilities, 3) funding and opening new park projects in the pipeline, 4) staff facility improvements funded with the 2012 Promissory Note proceeds, and 5) continuation in funding of long-term liabilities, such as pensions, environmental remediation, and safe and healthy forests, to stabilize and minimize future operating costs.

Additionally, some of the financial resource policies contained in the 2013 Master Plan include descriptions of the long-term financial plans:

- The Park District's financial planning and management decisions will be based on information and professional projections supporting a transparent system of policies and procedures. The delivery of long-term financial sustainability, solvency and resiliency will be the objectives of this process.
- The Park District will continue the practice of developing annual performance management goals, and budgeting to achieve the outcomes. These budgets will incorporate annual performance targets linked to the Park District's long-term planning goals. Goals will be transparent, outcomes will be measured, and results will be communicated to stakeholders.
- The Park District is committed to the responsible stewardship of public funds and will operate in accordance with the best practices in the field of accounting and budgeting and will also maintain a strong system of internal controls to ensure the security of all Park District assets. The annual external audit of the Park District's financial records will be used to verify its fulfillment of this commitment.
- The Park District will continue the acquisition and development program and will issue bonds as permitted under law, and as may prove advantageous or necessary within the intent and authority of the Park District's programs. The Park District will seek opportunities to augment, and act to protect, any and all diversified, equitable, long-term funding sources that support the strategic goals described in the Master Plan.

# **RELEVANT FINANCIAL POLICIES**

The Board of Directors has adopted a comprehensive set of financial management policies. Annually, the Park District updates these policies and procedures, as well as developing new guidelines, which guide decision making and provide information to Park District staff. The Board Operating Guidelines designates three members of the Board to act as the Finance Committee, responsible for monitoring, reviewing and approving financial policies and certain financial decisions.

<u>Budget policy:</u> The Board of Directors has formally adopted the Park District's Budget Policy, requiring that the annual budget be balanced, with financial resources that equal or exceed uses, at the time of adoption. Financial resources include intra-governmental charges, transfers in, use of designated fund balance for designated purposes, and use of one-time resources for one-time appropriations and uses include capital maintenance / replacement, intra-governmental charges and transfers out.

<u>Internal control policy</u>: The management of the Park District is responsible for establishing and maintaining adequate internal controls to assure that Park District operations are effective and efficient, applicable laws and regulations are followed, and financial reports are reliable. The Park District recognizes that even sound internal controls have inherent limitations. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and that cost-benefit analyses require estimates and judgments by management. District-wide financial internal control standards are established by the Finance Department.

<u>Internal audit charter</u>: The Board of Directors has adopted an Internal Audit Charter affirming the value of internal audits. The internal audit function provides an independent and objective assurance service that is guided by a philosophy of adding value to the operations of the East Bay Regional Park District. The internal audit function assists the Board, management, and staff in the proper discharge of their oversight, management, and operating responsibilities by assessing and monitoring the system of internal controls, and reviewing compliance with laws, regulations, contracts and Park District policy and procedures.

<u>Debt policy</u>: The purpose of the debt policy is to comply with California Government Code Section 8855(i) and to accomplish the following: ensure that the Park District's long-term financing commitments are affordable and do not create undue risk or burden; ensure the Park District's credit-worthiness; ensure that debt is structured to protect both current and future taxpayers; and ensure that debt issued is consistent with the Park District's planning goals and objectives, capital improvement program and budget.

<u>Investment policy</u>: The purpose of the Investment Policy is to provide guidance and direction for the prudent investment of Park District funds, and to foster the creation of a systematic and controlled investment process. The ultimate goal is to maximize the efficiency of the Park District's cash management system, and to enhance the economic status of the Park District while protecting its pooled cash. The initial step toward a prudent investment policy is to set out a clear statement of fundamental investment direction. This policy is reviewed annually by the Board of Directors.

<u>Audit of Financial Statements</u>: The Board Operating Guidelines require an annual audit of the financial statements. The accounting firm of Brown Armstrong Accountancy Corporation was selected by the Park District to perform the audit for fiscal year 2021.

<u>Single audit</u>: The Park District engaged the accounting firm of Brown Armstrong Accountancy Corporation to perform the annual audit of the schedule of expenditures of federal awards required under Title 2, U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). As part of the Single Audit, tests are made to evaluate compliance with internal controls related to the administration of federal financial assistance programs and to determine that the Park District had complied with applicable laws and regulations. The Single Audit report will be available separately from this report.

<u>General Fund reserves</u>: The purpose of the General Fund Reserve (Unassigned) Fund Balance Policy is to define a reserve balance as the minimum prudent amount of unassigned fund balance to be retained by the Park District. The General Fund reserve fund balance includes only the residual amount of unassigned General Fund balance. This is the amount of total fund balance, less the amounts of nonspendable, restricted, committed and assigned fund balances.

# AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Park District for its Annual Comprehensive Financial Report for the Fiscal Year Ended December 31, 2020. This was the 21<sup>st</sup> consecutive year that the Park District was awarded this prestigious national award. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting. To be awarded this Certificate, the Park District must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, the contents of which conform to program standards and satisfy generally accepted accounting principles and applicable legal requirements. These requirements are above and beyond the minimum levels of required financial reporting used by many public agencies.

A Certificate of Achievement for Excellence in Financial Reporting is valid for one year. We believe that our current report continues to conform to the Certificate of Achievement requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate. The successful preparation and timely completion of this Annual Comprehensive Financial Report is a significant endeavor by the Finance Department. It could not have been achieved without contributions from each member of the Finance Department. I would like to express my appreciation to Accounting Manager Kimberly Balingit, Assistant Finance Officer Michelle Strawson O'Hara, and Audit Manager David Sumner. The contribution of the other Park District staff, who responded to the many questions and requests for detailed information, is also appreciated. The Finance staff also expresses gratitude for the leadership and support provided by General Manager Sabrina Landreth and her confidence in the Finance Department's pursuit in this undertaking.

Finally, I would like to thank the members of the Board of Directors, for their leadership, interest and continued support for the initiatives that are offered for improving financial operations and enhancing the quality of services provided by the Park District to our constituents.

Respectfully submitted,

a Cut Debra C. Auker

Assistant General Manager/Chief Financial Officer Finance and Management Services

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# East Bay Regional Park District California

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christophen P. Morrill

Executive Director/CEO



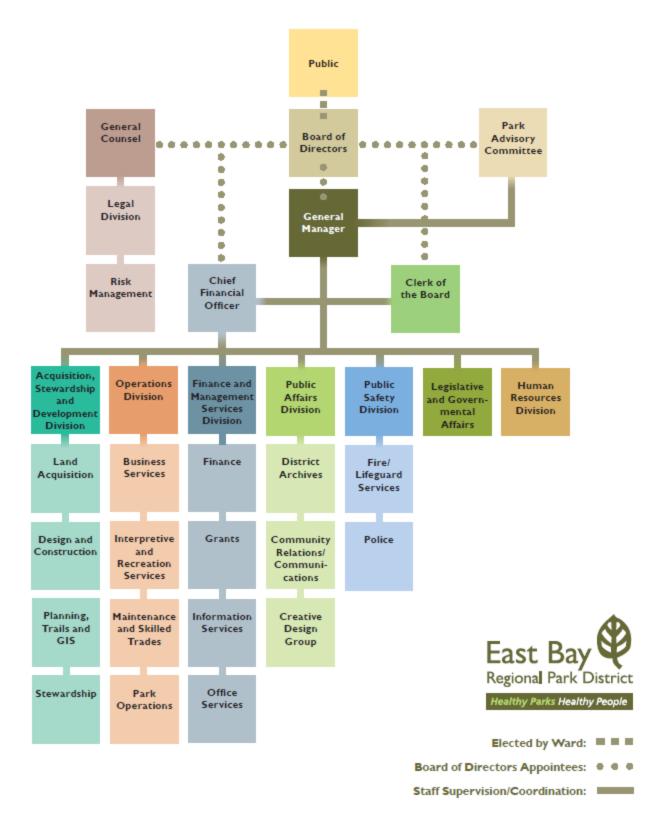
# **Elected Board of Directors -**

Elizabeth Echols	<b>Ward 1</b> - includes the communities of Albany, Berkeley, Emeryville, El Cerrito, El Sobrante, Kensington, a majority of Pinole, Richmond and San Pablo
Dee Rosario	<b>Ward 2</b> - includes the communities of Oakland, Piedmont, Canyon, Lafayette, Moraga, Orinda, Orinda Village, Rheem Valley, Rossmoor and a portion of Walnut Creek
Dennis Waespi	<b>Ward 3</b> - includes the communities of Castro Valley, Hayward, Union City and a portion of Fremont
Ellen Corbett	<b>Ward 4</b> - includes the communities of Alameda, a portion of Oakland, San Leandro, San Lorenzo and a small portion of Hayward
Ayn Wieskamp	<b>Ward 5</b> - includes the communities of Brightside, most of Dublin, part of Fremont, Livermore, Newark, Pleasanton, Scott's Corner and Sunol
Beverly Lane	<b>Ward 6</b> - includes the communities of Alamo, Blackhawk, Clayton, Concord, Danville, Diablo, Pleasant Hill, San Ramon, Tassajara, and a portion of Walnut Creek
Colin Coffey	<b>Ward 7</b> - includes the communities of Antioch, Bay Point, Bethel Island, Brentwood, Byron, Crockett, Discovery Bay, Hercules, Knightsen, Martinez, Mountain View, Oakley, Pacheco, a portion of Pinole, Pittsburg, Port Costa, Rodeo and Vine Hill
	See map for Ward boundaries

# Administrative Personnel

Dr. Ana M. AlvarezDeputy General ManagerLynne BourgaultGeneral Counsel, Legal DivisionAnthony CiaburroAssistant General Manager, Public Safety DivisionKristina KelchnerAssistant General Manager, Acquisition, Stewardship & Development DivisionDebra AukerAssistant General Manager/Chief Financial Officer, Finance and Management Service DivisionJim O'ConnorAssistant General Manager, Operations DivisionCarol JohnsonAssistant General Manager, Public Affairs Division	Sabrina B. Landreth	General Manager
Anthony CiaburroAssistant General Manager, Public Safety DivisionKristina KelchnerAssistant General Manager, Acquisition, Stewardship & Development DivisionDebra AukerAssistant General Manager/Chief Financial Officer, Finance and Management Service DivisionJim O'ConnorAssistant General Manager, Operations Division	Dr. Ana M. Alvarez	Deputy General Manager
Kristina KelchnerAssistant General Manager, Acquisition, Stewardship & Development DivisionDebra AukerAssistant General Manager/Chief Financial Officer, Finance and Management Service DivisionJim O'ConnorAssistant General Manager, Operations Division	Lynne Bourgault	General Counsel, Legal Division
Debra AukerDevelopment DivisionDebra AukerAssistant General Manager/Chief Financial Officer, Finance and Management Service DivisionJim O'ConnorAssistant General Manager, Operations Division	Anthony Ciaburro	Assistant General Manager, Public Safety Division
Debra AukerAssistant General Manager/Chief Financial Officer, Finance and Management Service DivisionJim O'ConnorAssistant General Manager, Operations Division	Kristina Kelchner	Assistant General Manager, Acquisition, Stewardship &
Jim O'Connor Finance and Management Service Division Assistant General Manager, Operations Division		Development Division
Jim O'Connor Assistant General Manager, Operations Division	Debra Auker	Assistant General Manager/Chief Financial Officer,
		Finance and Management Service Division
Carol Johnson Assistant General Manager, Public Affairs Division	Jim O'Connor	Assistant General Manager, Operations Division
	Carol Johnson	Assistant General Manager, Public Affairs Division
Allyson Cook Assistant General Manager, Human Resources Division	Allyson Cook	Assistant General Manager, Human Resources Division
Yolande Barial Knight Clerk of the Board	Yolande Barial Knight	Clerk of the Board

# EAST BAY REGIONAL PARK DISTRICT ORGANIZATION CHART



REV. 11-2021





### INDEPENDENT AUDITOR'S REPORT

To the Finance Committee and Board of Directors East Bay Regional Park District Oakland, California

### **Report on the Audit of the Financial Statements**

### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the East Bay Regional Park District (the District), as of and for the year ended December 31, 2021, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

BAKERSFIELD 4200 Truxtun Avenue, Suite 300 Bakersfield, CA 93309 661-324-4971 FRESNO 10 River Park Place East, Suite 208 Fresno, CA 93720 559-476-3592 STOCKTON 2423 West March Lane, Suite 202 Stockton, CA 95219 209-451-4833

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (MD&A); budgetary comparison schedule for the general fund; the schedules of changes in net pension liability, related ratios, and contributions; and the schedule of the changes in the net other post employment benefits (OPEB) liability, related ratios, and contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of

the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Accountancy Corporation

Bakersfield, California June 9, 2022

# THIS PAGE LEFT INTENTIONALLY BLANK

# **INTRODUCTION**

This section of the East Bay Regional Park District's (District) Annual Comprehensive Financial Report presents a narrative overview and analysis of the District's financial activities for the year ended December 31, 2021. District management recommends this information be read in conjunction with the transmittal letter located in the introductory section, and with the District's financial statements which follow this discussion.

# **FINANCIAL HIGHLIGHTS**

As reported on the District's <u>Government-Wide Statement of Net Position</u>, the assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at December 31, 2021 by \$937.2 million (net position). Of this amount, \$671.6 million was the net investment in capital assets and \$110.0 million was restricted net position. The District's unrestricted net position totaled \$155.7 million, an increase of \$34.2 million. The District's total government-wide net position increased by \$51.6 million in 2021.

As reported on the District's <u>Governmental Funds Financial Statements</u>, total fund balance was \$291.0 million, an increase of \$8.0 million, or 2.8%, from the prior year.

<u>The General Fund</u> had a decrease in fund balance of \$0.5 million, as reported on the District's <u>Governmental Funds</u> <u>Statement of Revenues, Expenditures, and Changes in Fund Balances</u>, which resulted in a December 31, 2021 total fund balance of \$152.2 million, a 0.36% decrease from the prior year. The General Fund Unassigned Fund balance decreased by \$5.8 million from the prior year to \$71.5 million. Revenue was \$2.4 million, or 1.4%, greater than budget, and expenditures were \$19.3 million, or 11.3%, less than budget. The primary sources of the revenue variances compared to the budget were from increased property tax revenue resulting from higher assessed property values in the two counties which was offset by unrealized losses net of realized gains of \$(2.3) million included in investment & interest earnings. The primary reason for expenditures under budget was unexpended repairs and maintenance supplies and services and salaries savings due to vacant staff positions.

<u>The Debt Service Fund</u> had a decrease in fund balance of \$1.8 million, or 13.6%, and an ending fund balance of \$11.1 million. The decrease was primarily attributable to current year debt service payments in excess of property tax revenue.

<u>The Project Fund</u> had an increase in fund balance of \$8.8 million, or 9.4%, and an ending fund balance of \$102.3 million. The increase in fund balance was primarily the result of an increase in grants awarded during the year for acquisition and development project costs.

<u>All other non-major governmental funds</u> had a combined fund balance increase of \$1.6 million, or 6.6%, and an ending fund balance of \$25.4 million, which was similar to prior year.

# **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements, which are comprised of three components: (1) Government-Wide Financial Statements, (2) Fund Financial Statements, and (3) Notes to the Basic Financial Statements. This report also contains other supplementary information in addition to the Basic Financial Statements.

### **Government-Wide Financial Statements**

The Government-Wide Financial Statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

- The Statement of Net Position presents information on all the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of changes in the District's financial position.
- The Statement of Activities presents the change in the District's net position during the current year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., unearned revenue, earned but unused vacation leave, and deferred inflows and outflows of resources).

The District has only governmental-type activities, activities that are principally supported by taxes and intergovernmental revenues. The governmental functions of the District include the following divisions: Executive/Legislative, Finance/Management Services, Legal, Operations, Acquisition/Stewardship/Development, Public Affairs and Public Safety.

The Government-Wide Financial Statements can be found beginning on page 31 of this report.

# **Fund Financial Statements**

The fund financial statements are designed to report information about groupings of related accounts, which are used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the District can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental
activities in the Government-Wide Financial Statements. However, unlike the Government-Wide Financial
Statements, Governmental Funds Financial Statements focus on near-term inflows and outflows of
spendable resources, as well as on balances of spendable resources available at the end of the year. Such
information may be useful in evaluating the District's near-term financing requirements.

Since the focus of governmental funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for governmental funds in the Governmental Funds Financial Statements with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures and Change in Fund Balances provide reconciliations (pages 37 and 40-41) to facilitate the comparison between governmental funds and governmental activities.

The District maintains several individual governmental funds organized according to their type (special revenue, permanent, debt service, and capital projects). Information is presented separately in the Governmental Funds Balance Sheet (pages 34-35) and in the Governmental Funds Statement of

# **OVERVIEW OF FINANCIAL STATEMENTS, continued**

Revenues, Expenditures and Changes in Fund Balances (pages 38-39) for the General Fund and the other major funds: the Debt Service Fund and the Project Fund. Data from the remaining governmental funds is combined into a single, aggregated presentation, entitled non-major governmental funds. Individual fund data for each non-major fund is provided in the Governmental Funds Combining Balance Sheet (beginning on page 122) and the Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (beginning on page 124).

 Proprietary funds are generally used to account for services for which customers are charged – either outside customers or internal units or departments of the District. These funds utilize the accrual basis of accounting. The District's only proprietary funds are internal service funds.

Internal service funds are used to report activities that provide supplies and services for certain District programs and activities. The District uses internal service funds to account for workers' compensation, general liability, major infrastructure renovation and replacement, major equipment replacement, and employee benefit activities. The internal service funds are combined into a single, aggregated presentation in the Proprietary Funds Financial Statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in the report.

The Proprietary Funds Financial Statements begin on page 44 of this report. The internal service funds combining statements are on pages 138-143.

• Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Since the resources of these funds are not available to support the District's own programs, they are not reflected in the Government-Wide Financial Statements. These funds utilize the accrual basis of accounting. The fiduciary funds are combined into a single, aggregated presentation in the Fiduciary Funds Financial Statements beginning on page 48 of this report. Individual fund data for the fiduciary funds is provided in the form of combining statements on pages 146-147 in the report.

# Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to the full understanding of the data provided in the Government-Wide Financial Statements and the Fund Financial Statements. The notes to the basic financial statements can be found beginning on page 52 of this report.

### **Required Supplementary Information (RSI)**

The RSI includes two types of information. The District's general budgetary information is presented in this section, followed by the General Fund budgetary comparison schedule. This comparison demonstrates General Fund compliance with the legal provision of 2021 appropriations.

Additionally, the RSI section includes the Schedules of Changes in Net Pension Liability and Related Ratios and Schedules of Contributions for the District's pension plans along with the Schedule of Changes in Net Other Post Employment Benefits (OPEB) Liability and Related Ratios and Schedule of Contributions for the District's OPEB plan, and the Schedule of Investment Returns for the General and Sworn Safety Plans which are required supplementary information.

The RSI begins on page 100 of this report.

### **Supplementary Information**

In addition to the basic financial statements and the accompanying notes, this report presents certain supplementary information. In this section are the combining and individual fund statements of the non-major governmental funds, internal service funds and the fiduciary funds. Budgetary comparison schedules are also provided for all governmental funds in this section. Supplementary information begins on page 122 of this report.

# **GOVERNMENT-WIDE FINANCIAL STATEMENT ANALYSIS**

This section provides an analysis of the Government-Wide Financial Statements including long-term and short-term information about the District's overall financial condition. The following table is a comparison between 2021 and 2020 results of the District as a whole.

### Summary Statement of Net Position Total Primary Government As of December 31, 2021, and 2020 (in thousands)

Governmental Activities										
		2021	2020	Change From Prior Year						
Assets:										
Current and other assets	\$	482,757	\$	456,912	\$	25,845				
Capital assets, net		763,281		747,743		15,538				
Total assets		1,246,038		1,204,655		41,383				
Deferred outflows of resources		33,807		41,147		(7,340)				
Liabilities:										
Current and other liabilities		27,907		23,926		3,981				
Long-term liabilities		247,525		320,149		(72,624)				
Total liabilities		275,431		344,075		(68,644)				
Deferred inflows of resources		67,171		16,084		51,087				
Net Position:										
Net investment in capital assets		671,605		656,485		15,120				
Restricted		109,973		107,741		2,232				
Unrestricted		155,665		121,417		34,248				
Total net position	\$	937,243	\$	885,643	\$	51,600				

# **Analysis of Net Position**

As noted earlier, net position over time may serve as an indicator of a government's financial position. The net position of the District (the amount by which assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources) at the end of the year was \$937.2 million.

The largest portion of net position (71.7%) reflects the net investment in capital assets of \$671.6 million. The District uses these assets to fulfill the mission of the District to own and manage parklands and open space; thus, these assets are not available for future spending. Although the District's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, such as property taxes, because the capital assets cannot be used to liquidate these liabilities.

An additional portion of the District's net position (11.7%) represents resources that are subject to external restrictions on how they may be used. Restricted net position details types of restriction, including the non-expendable versus the expendable portion of the restricted amounts. The \$2.2 million increase in total restricted net position to \$110.0 million is attributed to the increase in debt service obligations and third-party agreements such as Measure WW bonds and encumbrances.

The remaining balance (16.6%) of the net position is unrestricted and may be used to meet the District's ongoing obligations to preserve and maintain parks and trails and provide environmental education and recreation. Unrestricted net position increased by \$34.2 million from the prior year to \$155.7 million.

# East Bay Regional Park District

Management's Discussion and Analysis For the year ended December 31, 2021

# **GOVERNMENT-WIDE FINANCIAL STATEMENT ANALYSIS, continued**

Comparison of assets and deferred outflows of resources and liabilities and deferred inflows of resources:

- Current and other assets increased \$26.2 million from the prior year primarily from the following:
  - Cash and investments increased by \$16.1 million as a result of operating revenue exceeding  $\cap$ expenses.
  - Accounts receivable increased by \$4.8 million as bond property taxes revenues are higher due to 0 increased debt service costs of Measure WW bonds in 2021.
  - Restricted cash with fiscal agent decreased \$11.3 million, due to utilizing Measure WW bond 0 proceeds for capital improvements and asset acquisitions, as well as the payment of principal and interest on bonds outstanding.
  - Net pension assets EBRPD and OPEB (retiree medical benefits) increased by \$4.5 million and 0 \$12.8 million, respectively, as a result of strong investment earnings in 2021 (also see long-term liabilities note below).
- The capital assets net increase of \$15.5 million was the result of the acquisition of properties such as Civic Rancho Meadows as an addition to Deer Valley Regional Park and completed construction such as the Brickyard Cove new public access at McLaughlin Eastshore State Park and the Dumbarton Quarry Campground by the Bay as an addition to Coyote Hills Regional Park.
- Deferred outflows of resources decreased by \$7.3 million due to the annual year-end pension and OPEB adjustments for contributions to be recognized in 2022 and due to changes in current assumptions used.
- Current and other liabilities increased by \$4.4 million reflecting an increase in accounts payable due to significant projects nearing completion.
- Long-term liabilities decreased by \$72.6 million due to a reduction in bonds outstanding of \$10 million as a result of principal payments made during the year, a \$54.4 million decrease in net pension liability and a \$9.6 million decrease in net OPEB liability as a result of strong pension investment earnings. The net OPEB liability was \$9.6 million at December 31, 2020 compared to a net OPEB asset of \$12.8 million at December 31, 2021.

### **Governmental Activities** %of **Change From** % 2021 % of Total 2020 Change Total **Prior Year Revenues:** Program Revenues \$ 8% \$ Charges for services 22.513 10% \$ 17.423 5.090 29% 10.266 Operating grants and contributions 5% 13.392 6% (3, 126)-23% 4% Capital grants and contributions 8,192 6,909 3% 1,283 19% **General Revenues** 167,226 77% 162,290 4,936 3% General property tax 75% General obligation bond property tax 9,507 9,816 5% (309) -3% 4% Unrestricted interest 7,199 3% (7,708) (509)0% -107% Total revenues 217,195 100% 217,029 100% 166 0% Expenses: Acquisition/Steward/Dev Division 23,316 15% 28,586 16% (5,270)-18% Executive/Legislative Division 7,059 4% 7,441 4% (382) -5% Finance/Management Services Division 17,516 11% 18,327 10% (811) -4% 1,046 Legal Division 3,593 2% 2,547 1% 41% **Operations Division** 76,151 46% 77,827 44% (1,676)-2% Public Affairs Division 3% 5,321 6,008 3% (687) -11% Public Safety Division 28,693 17% 19% -14% 33,314 (4, 621)Interest on long-term debt 3,946 4,797 2% 3% (851) -18% Total expenses 165,595 100% 178,847 100% (13,252) -7% Change in Net Position 51,600 38,182 13,418 35% \$ Net position, beginning 885,643 847,461 Net position, end of year \$ 937,243 \$ 885,643

# **Total Primary Government** For the Years Ended December 31, 2021, and 2020 (in thousands)

**Summary Statement of Changes in Net Position** 

# **GOVERNMENT-WIDE FINANCIAL STATEMENT ANALYSIS, continued**

# Analysis of the Changes in Net Position

The Statement of Activities reflects government-wide revenues and expenses for the fiscal year, separating out general revenues and program revenues. The financial results represent the change in net position.

During 2021, net position increased by \$51.6 million.

- Charges for services increased \$5.1 million to \$22.5 million in the current year due to the reopening of reservable facilities and summer programming for swim facilities, summer camps, etc.
- Operating grants decreased \$3.1 million from the prior year to \$10.3 million due to the timing of when grants are awarded.
- The District's largest revenue source, general property tax, increased 3%, or \$4.9 million, from the prior year to \$167.2 million as property assessed valuations increased.
- Unrestricted interest/investments earnings decreased by \$7.7 million to (\$0.5) million for the year due to the reduction of investments returns including unrealized losses of \$3.8 million.
- Acquisition/Stewardship/Development's expenses decreased by \$5.3 million primarily due to the reduction in completion projects in 2021 compared to prior year (2020 completed projects included the San Francisco Bay Trail extension from Albany Beach to Gilman Street and the Del Valle water system renovation).
- Public Safety's expenses decreased by \$4.6 million due to a reduction in pension expenses for the CalPERS Safety cost-sharing plan. These year-end pension adjustments are recorded in accordance with the requirements of GASB Statement No. 68 (Accounting & Financial Reporting for Pensions).

# FUND FINANCIAL STATEMENT ANALYSIS

The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **GOVERNMENTAL FUNDS**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources that are available to provide services. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for discretionary use as it represents the portion of fund balance which has not been limited to use for a particular purpose.

The District's major governmental funds are comprised of the General Fund, Debt Service Fund, and Project Fund. Additionally, governmental funds include non-major funds, which are currently comprised of all the District's special revenue and permanent funds. At December 31, 2021, the District's governmental funds had a combined fund balance of \$291.0 million, an increase of \$8.0 million from 2020. Total revenues increased by a net amount of \$5.3 million, or 2.5%, and total expenditures decreased by \$16.3 million, or 7.0%, compared to prior year. These changes are discussed in more detail below.

# General Fund

This fund is the main operating fund of the District and represents the largest of the District's governmental funds. General Fund revenue totaled \$176.3 million, which is an increase of \$5.4 million, or 3.2%, from the prior year. The primary funding source for the General Fund is property tax revenue, which totaled \$164.0 million and represented 93.0% of General Fund total revenue. Charges for services totaled \$8.6 million and investment/interest totaled \$(1.1) million in 2021.

General Fund expenditures totaled \$151.1 million, an increase of \$12.0 million, or 8.6%, from 2020 mainly due to negotiated wage adjustments, increased pension contributions for the unfunded pension liability and investments in major infrastructure renovation and replacement.

At the end of 2021, the fund balance of the General Fund was \$152.2 million, a decrease of \$0.5 million from the prior year. The fund balance was comprised of \$0.8 million nonspendable (0.5%), \$46.5 million restricted (30.5%),

For the year ended December 31, 2021

# FUND FINANCIAL STATEMENT ANALYSIS, continued

\$18.4 million committed (12.1%), \$15.0 million assigned (9.9%), and \$71.5 million unassigned (47.0%). Detail of each category is provided in Note 8 of the notes to the basic financial statements.

**General Fund Budgetary Highlights -** The Board of Directors (Board) adopts a budget each year in December for the coming fiscal year. Throughout the year, the Board may approve amendments to the total revenues and expenditures in the General Fund which are reflected in the final budget. Final 2021 year-end results reflect that revenue exceeded budget and expenditures were less than final budget, for an overall positive General Fund budget variance.

As noted in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget to Actual – General Fund in the Required Supplementary Information section, General Fund actual revenue exceeded final budgeted estimates by \$2.4 million. The majority of the variance was due to the receipt of higher than anticipated property tax revenue (\$3.2 million) less investment/interest losses (\$2.7 million) over the budgeted amounts.

Actual expenditures were less than final appropriations by \$19.3 million. The major reason for expenditures less than budget was unexpended salary and benefits savings (\$11.2 million) due to position vacancies and the related pension and other benefit expenditures, unexpended repairs and maintenance supplies and services and unspent program supplies and services (\$6.1 million), and capital outlay (\$2 million) for new vehicles ordered in 2021 that will be delivered in 2022.

The original budget was amended throughout the year as approved by either the Board of Directors or by the General Manager, in accordance with Board Operating Guidelines. Increases in General Fund revenue budgets were \$0.1 million in miscellaneous revenues. Related General Fund operating appropriations increased \$6.2 million, primarily for Operations equipment for wildfire hazard reduction/weed abatement and for other capital outlay. Transfers in were increased by \$0.2 million. Transfers out were amended at mid-year, increasing by \$17.3 million, to replenish election and legal reserves, provide additional funding for major infrastructure renovation/replacement and capital projects and to provide additional appropriations for environmental remediation and drought response/water conservation.

# Debt Service Fund

The debt service fund type accounts for all resources accumulated to pay principal and interest due on the District's outstanding 2012 Promissory Notes, and Measure WW general obligation debt, series 2009A, 2013A, 2017A, and 2017B.

Revenues for Measure WW general obligation bonds are derived from a voter-approved property tax rate levied in Alameda and Contra Costa counties, which are restricted for only this purpose. The 2012 Promissory Notes debt service is funded by limited *ad valorem* property taxes levied in Alameda and Contra Costa counties. Debt Service Fund fund balance decreased by \$1.8 million to an ending fund balance of \$11.1 million. The decrease was attributable to debt service payments in excess of property tax levies. All funds are restricted for debt payments.

# Project Fund

The capital projects fund type accounts for revenues received and expenditures related to acquisition of land for parks, open space, and trails and for project costs associated with public access, park facilities and trail development and improvement. Additionally, unspent capital bond proceeds are accounted for in this fund. Project Fund fund balance increased by \$8.8 million to an ending fund balance of \$102.3 million.

In addition to land acquisitions discussed in the Capital Assets section on page 25, several of the projects undertaken in 2021 include the following:

- Continued construction on the largest creek restoration in Park District's history at Sibley Volcanic Regional Preserve.
- Completed construction of the first phase of the 38-acre Dumbarton Quarry Campground by the Bay as an addition to Coyote Hills Regional Park.
- Completed the newly remodeled and expanded Del Valle Regional Park Visitor Center.

# FUND FINANCIAL STATEMENT ANALYSIS, continued

• Completed construction of the Brickyard Cove new public access at McLaughlin Eastshore State Park.

### Non-Major Governmental Funds

Special revenue funds and permanent funds established for legal endowments.

### **PROPRIETARY FUNDS**

The District's proprietary funds include internal service funds, which are used to report any activity that provides goods or services to other funds or departments, on a cost reimbursement basis. Activities accounted for in this category include:

- Workers' Compensation
- o Major Infrastructure Renovation and Replacement
- o Major Equipment Replacement
- General Liability
- Employee Benefits

### Proprietary Funds – Summary Statement of Net Position

As of December 31, 2021, and 2020 (in thousands)

				Ch	ange From
	 2021 2020			F	Prior Year
Assets	\$ 57,413	\$	59,949	\$	(2,536)
Liabilities	13,287		11,836		1,451
Total net position	\$ 44,126	\$	48,113	\$	(3,987)

Comparison of 2021 and 2020 balances and activity:

- The asset balance of \$57.4 million decreased \$2.5 million due to a decrease in funding for the major infrastructure renovation and replacement reserves.
- The liability balance of \$13.3 million increased \$1.5 million from the prior year's \$11.8 million balance and includes workers' compensation and general liability claims outstanding.
- Net position decreased \$4.0 million.
- Operating revenues of \$19.7 million was consistent with prior year's \$19.6 million revenues.
- Operating expenses of \$16.2 million increased by \$0.8 million primarily due to an increase in general liability general expenses as compared to prior year.

### Proprietary Funds – Revenues Classified by Source, Expenses Classified by Type For the Years Ended December 31, 2021, and 2020 (in thousands)

	% of			%of	% of Change F		rom %	
	 2021	Total 202		2020	Total	Prior Year		Change
Revenues:								
Charges for services	\$ 19,473	99%	\$	18,723	96%	\$	750	4%
Other revenue	 218	1%		877	4%		(659)	-75%
Total operating revenues	\$ 19,691	100%	\$	19,600	100%	\$	91	0%
Expenses:								
Cost of services	\$ 8,964	55%	\$	6,309	41%	\$	2,655	42%
Claims	4,558	28%		4,137	27%		421	10%
General and administrative	2,703	17%		4,939	32%		(2,236)	-45%
Total expenses	\$ 16,225	100%	\$	15,385	100%	\$	840	5%

# CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

The District's investment in capital assets for its governmental activities as of December 31, 2021 totaled \$763.3 million (net of accumulated depreciation), an increase of \$15.5 million from the prior year. Detailed information about the components of capital assets is included in Note 5 of the financial statements.

### Capital Assets (net of depreciation) – Governmental Activities

As of December 31, 2021, and 2020 (in thousands)

					Cha	ange From	%
	2021			2020	Prior Year		Change
Description							
Land and trails	\$	475,938	\$	472,628	\$	3,310	1%
Historical structures		1,799		1,799		-	0%
Construction in progress		92,053		101,688		(9,635)	-9%
Infrastructure		118,420		97,630		20,790	21%
Improvements		60,842		62,698		(1,856)	-3%
Equipment		14,229		11,300		2,929	26%
Total	\$	763,281	\$	747,743	\$	15,538	2%

During 2021, the District acquired, leased or optioned more than 198 acres of parklands and open space, continuing its commitment to protect significant natural and cultural resources, expand recreational opportunities, align park boundaries and provide public access and trail connections throughout the District. Some of the notable acquisitions include:

- Purchased the 80-acre Civic Rancho Meadows property as an addition to Deer Valley Regional Park. The property sits at the western terminus of Chadbourne Road outside Brentwood and is surrounded on three sides by land banked District property, filling a significant gap in the park boundary.
- Purchased the 80-acre Owens-Maness (formerly Pugh) property as an addition to Byron Vernal Pools Regional Preserve, in partnership with the East Contra Costa County Habitat Conservancy. The property is bordered by land banked District property to the west and north, the Contra Costa-Alameda County line to the south, private wind turbine property to the east, and by the Byron Airport conservation easement area.
- Acquired through dedication the 38-acre Dumbarton Quarry property as an addition to Coyote Hills Regional Park. Negotiations with Dumbarton Quarry Associates (DQA) in 1977 and ensuing years resulted in an agreement that DQA would construct a campground and dedicate the land to the District upon completion of quarry operations. The first phase of campground construction is now complete.

# Long-Term Debt

Information about the District's outstanding debt is included in Note 7 of the financial statements. As of December 31, 2021, the District had \$143.5 million in long-term bonded debt outstanding as summarized below. The \$10.0 million decrease in long-term debt was due to the regularly scheduled principal payments on outstanding debt made during 2021.

# Long-Term Debt – Governmental Activities

As of December 31, 2021, and 2020 (in thousands)

	2021	2020	inge From ior Year	% Change
Description				
General Obligation Bonded Debt	\$ 108,025	\$ 115,370	\$ (7,345)	-6%
Premium on general obligation debt	17,393	19,123	(1,730)	-9%
Limited Obligation Bonded Debt	17,800	18,680	(880)	-5%
Premium on limited obligation debt	 243	258	(15)	-6%
Total	\$ 143,461	\$ 153,431	\$ (9,970)	-6%

# **CAPITAL ASSETS AND DEBT ADMINISTRATION, continued**

All general obligation (GO) bonds of the District were authorized by Measure WW, approved by the voters in 2008. The District is authorized to issue \$500 million and has issued \$240 million in bonds with \$125.4 million outstanding at year-end. The proceeds from Measure WW are to be used for the acquisition and capital development of parklands, recreational facilities, and open space and to fund the grant program for local agencies' park projects. Debt service will be paid from amounts levied as ad valorem taxes and the voter-approved general obligation levy. In February 2022, the District issued an additional \$60 million in Measure WW Series 2022A bonds and \$4 million for the refunding of Measure WW series 2009 bonds.

The District's credit ratings for its General Obligation Bonds were "**AAA**" by Standard & Poor's and "**Aaa**" by Moody's Investor Services, as updated in 2021.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The economic factors, known facts and conditions that are expected to have a significant effect on the District's financial position or results of operations next year are described below.

The value of property in both counties has been stable and growing. Changes to assessed valuation (AV) of real property determines the range of growth available for the District. Alameda County experienced a 4.5% increase in countywide assessed valuation for Fiscal Year 2021-22. Contra Costa County experienced a 3.6% increase in countywide assessed valuation for Fiscal Year 2021-22.

The District's main operating resource is property tax. The changes to assessed values provided a 3.0% increase to property tax revenue in 2021. The Fiscal Year 2022-23 property tax rolls are forecast to increase by an average of 6.3%.

The 2022 District-wide operating budget projects a <u>10.9% increase in total revenue</u>, while General Fund revenue is projected to increase by 8.9% primarily due to the increase in budgeted property tax revenue.

The District's largest expenditure category is personnel services for the 925.4 full-time equivalent positions. Staffing costs consist of wages and benefits. Since 2012, the annual increase in personnel costs has been between 5% and 7%, which is expected to continue as the District grows, new labor agreements are negotiated, and benefit expenses continue to increase.

Debt service payments are the second largest category of expenditures. General obligation debt payments are based on amortization schedules developed at the time of debt issuance, which are structured to maintain debt service levies below \$10 per \$100,000 of AV whenever possible. The District also has issued promissory notes which are paid with general revenues at a level amount each year.

The 2022 District-wide operating budget includes a 10.3% increase in total expenditures, while the General Fund expenditure increase in the 2021 budget is 7.5%.

Expenditures of Measure WW bond proceeds is the main capital expenditure category. Measure WW bond proceeds are also used for acquisition and development of parkland, projects and the local grant program. These projects are often financed in partnership with granting agencies. By the end of 2021, \$111.6 million, or 89.3% of the original \$125 million in Measure WW Local Grant funds, had been spent.

Other capital expenditures include maintenance and replacement of current District assets. In September 2012, the District initiated funding of the new Major Infrastructure Renovation and Replacement (MIRR) Fund. The MIRR Fund policy recommends a fund reserve equal to 10% of the Current Replacement Value (CRV) of assets. The District's existing infrastructure needs have been estimated to require \$11 million annually for preventative maintenance, repairs and renovation, and the MIRR Fund is intended to support this level of service.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET, continued**

The District has implemented many tools and undertaken many actions to stabilize operating costs. During 2013, the Board of Directors approved the General Fund Reserve (Unassigned) Fund Balance Policy, specifying the amount of reserves required to be maintained, and the use of excess reserves, if any. This will protect the District during times of economic turmoil, or unpredictable financial events.

During 2017, the District created a supplemental irrevocable Section 115 Pension Trust to pre-fund growing retirement obligations, create a mechanism to smooth pension contribution rates and reduce long-term pension liabilities. This will protect the District when investment markets are volatile, effecting pension costs.

The District has been very successful in maintaining a high level of public service, and fulfilling our commitment to employees with no layoff during economic recessions and slow recovery. The District is financially healthy due to our historic and on-going emphasis on sustainable fiscal policies, but has identified many unfunded needs related to ecological restoration, vegetation management and the offset of addressing climate change. However, long-range planning continues throughout the year and the District continues to enact policies and utilize tools to continue to protect our financial resources into the future.

# **REQUESTS FOR INFORMATION**

The annual comprehensive financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the funding and investment it receives. Questions about this report should be directed to the following:

East Bay Regional Park District Attention: Finance Department 2950 Peralta Oaks Court Oakland, CA 94605-0381 Phone (510) 544-2400 THIS PAGE LEFT INTENTIONALLY BLANK

# GOVERNMENT-WIDE FINANCIAL STATEMENTS



# THIS PAGE LEFT INTENTIONALLY BLANK

# East Bay Regional Park District Statement of Net Position

December 31, 2021

	Governmental Activities
ASSETS	
Cash and investments Receivables	\$ 284,751,809
Accounts	89,020,641
Grants	15,637,515
Interest	369,054
Property usage	188,382
Prepaid items and deposits	1,446,161
Consumable supplies	692,861
Restricted cash and investments held by fiscal agent	67,146,492
Notes receivable	3,032,366
Other assets	
	2,331,755
Net pension asset - EBRPD	5,385,904
Net pension asset - OPEB	12,754,265
Capital assets not being depreciated	569,789,324
Capital assets, net of accumulated depreciation	193,491,839
Total assets	1,246,038,368
DEFERRED OUTFLOWS OF RESOURCES	
Deferred amount on refunding of debt	2,012,435
Deferred outflows related to OPEB	3,205,779
Deferred outflows related to pensions	28,588,764
Total deferred outflows of resources	33,806,978
LIABILITIES	
	14,437,428
Accounts payable	
Accrued payroll and related liabilities	3,559,623
Interest payable	1,642,187
Unearned revenue	4,503,405
Deposits	2,532,555
Other liabilities	1,231,515
Compensated Absences	000.040
Due within one year	820,243
Due in more than one year	8,345,908
Claims Payable	0.504.050
Due within one year	2,534,350
Due in more than one year	8,576,137
Long-Term Debt	10 240 460
Due within one year	10,340,460
Due in more than one year Other non-current liabilities due in more than one year	133,120,815
	3,032,366
Notes payable Pollution remediation obligation	6,060,000
Net pension liability CalPERS	74,694,364
Total liabilities	275,431,356
DEFERRED INFLOWS OF RESOURCES	270,401,000
	10 8 17 1 20
Deferred inflows related to OPEB	19,847,120
Deferred inflows related to pensions Total deferred inflows of resources	47,324,299 67,171,419
	07,171,419
NET POSITION Net investment in capital assets	671,604,389
Restricted for:	0,00 1,000
Park maintenance and operations	52,297,854
Pension contribution	10,857,899
Debt service	11,140,492
Capital projects	30,102,115
Mitigation projects:	- /
Expendable	881,729
Nonexpendable	4,693,503
Total restricted net position	109,973,592
Unrestricted	155,664,590
Total net position	\$ 937,242,571
The notes to the financial statements are an integral part of this statement	

The notes to the financial statements are an integral part of this statement.

			PROGRA	M REVENUES		NET (EXPENSES) REVENUE AND CHANGES IN NET POSITION
			Operating	Capital		
		Charges for	Grants and	Grants and	Total Program	Governmental
Functions/Programs	Expenses	Services	Contributions	Contributions	Revenues	Activities
Primary Government:						
Governmental Activities:						
Acquisition/Steward/Dev Division	\$ 23,316,821	\$ 757,934	\$ 6,785,329	\$ 7,703,304	\$ 15,246,567	\$ (8,070,254)
Executive/Legislative Division	7,058,649	94	-	-	94	(7,058,555)
Finance/Mgmt Services Division	17,515,586	438,516	1,052,007	156,423	1,646,946	(15,868,640)
Legal Division	3,593,412	593,278	57,593	250,000	900,871	(2,692,541)
Operations Division	76,151,421	17,670,280	1,438,273	345	19,108,898	(57,042,523)
Public Affairs Division	5,320,536	727,535	-	-	727,535	(4,593,001)
Public Safety Division	28,692,845	2,325,078	932,364	82,300	3,339,742	(25,353,103)
Interest on long-term debt	3,946,492	-	-	-	-	(3,946,492)
	\$165,595,762	\$22,512,715	\$ 10,265,566	\$ 8,192,372	\$ 40,970,653	(124,625,109)

### GENERAL REVENUES:

167,226,370 9,507,197
9,507,197
, ,
(508,906)
176,224,661
51,599,552
885,643,019
\$937,242,571

The notes to the financial statements are an integral part of this statement.

## **GOVERNMENTAL FUNDS FINANCIAL STATEMENTS**

*General Fund* – The General Fund accounts for all financial resources of the general government, except for those accounted for in another fund.

**Debt Service Fund** – This fund accounts for the accumulation of resources that are restricted, committed or assigned for the payment of principal and interest due on the District's bonded indebtedness, which includes:

- 2012 Promissory Notes
- Measure WW General Obligation bonds:
  - o Series 2009A
  - o Series 2013A
  - o Series 2017A
  - 2017B Refunding bonds

**Project Fund** – This fund accounts for the acquisition and construction of the District's major capital facilities, other than those financed by proprietary funds. Included in this group are the unexpended bond proceeds from Measure WW authorized in 2008, and Promissory Notes issued in 2012.

**Non-Major Governmental Funds** – The special revenue and permanent funds are non-major funds of the District. Details about the type of activities included in this column are in the Supplementary Information Section of this report.

	Major Funds					
	Debt Service					
	G	General Fund Fund		F	Project Fund	
ASSETS						
Cash and investments	\$	142,485,543	\$	705,632	\$	60,592,401
Restricted cash and investments held by fiscal agent		10,857,899		10,435,776		45,149,194
Receivables:						
Accounts receivable		10,576,385		-		120,697
Grants receivable		17,383		-		15,620,132
Interest receivable		332,370		284		36,400
Property usage receivable		186,903		-		1,480
Taxes and other receivables		68,583,876		2,193,054		3,439,860
Due from other funds		-		-		381,662
Consumable supplies		692,861		-		-
Prepaid items		99,154		-		-
Notes receivable		-		-		3,032,366
Other assets		-		-		2,331,755
Total assets	\$	233,832,374	\$	13,334,746	\$	130,705,947
LIABILITIES						
Accounts payable	\$	6,674,733	\$	1,200	\$	6,394,407
Accrued payroll and related liabilities	·	2,572,340	•	-	•	160,730
Due to other funds		-		-		-
Unearned revenue		1,176,853		-		3,326,552
Deposits		2,532,555		-		-
Other liabilities		67,191		-		1,115,960
Total liabilities		13,023,672		1,200		10,997,649
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue		68,634,154		2,193,054		17,432,084
		00,001,101		2,100,001		11,102,001
FUND BALANCES						
Nonspendable		792,015		-		-
Restricted		46,482,270		11,140,492		71,279,181
Committed		18,396,394		-		27,964,667
Assigned		15,011,327		-		3,032,366
Unassigned		71,492,542		-		-
Total fund balances		152,174,548		11,140,492		102,276,214
Total liabilities, deferred inflows and fund balances	\$	233,832,374	\$	13,334,746	\$	130,705,947
	Ψ	200,002,074	Ψ	10,004,740	Ψ	100,100,941

Gov	Non-Major ernmental Funds	Тс	otal Governmental Funds
\$	25,889,493	\$	229,673,069
Ψ	-	Ψ	66,442,869
			00,112,000
	69,122		10,766,204
	-		15,637,515
	-		369,054
	-		188,383
	3,754,182		77,970,972
	-		381,662
	-		692,861
	-		99,154
	-		3,032,366
	-		2,331,755
\$	29,712,797	\$	407,585,864
\$	35,235	\$	13,105,575
	111,176		2,844,246
	381,662		381,662
	-		4,503,405
	-		2,532,555
	-		1,183,151
	528,073		24,550,594
	3,780,142		92,039,434
	1 602 602		E 40E E40
	4,693,503		5,485,518
	17,555,210		146,457,153
	2,015,587		48,376,648
	1,531,108		19,574,801 71,101,716
	(390,826) 25,404,582		290,995,836
	20,404,002		230,330,030
\$	29,712,797	\$	407,585,864

THIS PAGE LEFT INTENTIONALLY BLANK

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position – Governmental Activities

For the year ended December 31, 2021

Total Fund Balances - Governmental Funds			\$	290,995,836
Amounts reported for governmental activities in the Government-wide Statem are different because:	nent c	of Net Position		
Capital assets used in governmental activities are not current financial re Therefore, they are not reported in the governmental funds financial state				
Non-depreciable Depreciable, net	\$	569,789,324 193,491,839	-	
Total capital assets				763,281,163
Net pension asset is not an available resource, and therefore, it is not re governmental funds financial statements.	porte	d in the		
Net pension asset - EBRPD Net pension asset - OPEB				5,385,904 12,754,265
Interest payable on long-term debt does not require current financial reso is not reported as a liability in the governmental funds financial statemen		s; therefore, it		(1,642,187)
Internal service funds are used by management to charge the costs of consuch as insurance, to individual functions. The assets and liabilities of the funds are included in the governmental activities in the Statement of Net	he int	ternal service		44,125,996
Revenues, which are deferred inflows of resources on the governmental f statements because they are not currently available, are reported as rev Statement of Activities.				92,039,434
The deferred accounts below are related to the net pension liability and 0 are not due and payable in the current period and therefore are not repor governmental funds financial statements:		-		
Deferred inflows of resources OPEB Deferred inflows of resources EBRPD Plan				(19,847,120) (6,634,908)
Deferred inflows of resources CalPERS Pension Plan				(40,689,391)
Deferred outflows of resources OPEB				3,205,779
Deferred outflows of resources CalPERS Pension Plan				28,588,764
Long-term liabilities are not due and payable in the current period. There reported in the governmental funds financial statements.	efore,	they are not		
Compensated absences-due within one year Long-term debt-due within one year	\$	(815,392) (10,340,460)		
Notes payable Compensated absences-due in more than one year		(3,032,366) (8,270,002)		
Long-term debt-due in more than one year		(133,120,815)		
Net pension liability CalPERS		(74,694,364)		
Pollution remediation obligation		(6,060,000)	-	
Total long-term liabilities				(236,333,399)
Deferred outflows of resources related to deferred amounts on refunding			ows of	ł
resources. Therefore, they are not reported in the governmental funds fin	ancia	I statements.		2,012,435
			•	007 040 574
Net Position of Governmental Activities			\$	937,242,571

	Major Funds					
	_		- ·			
		General Fund	Deb	t Service Fund		Project Fund
	¢	102 002 044	¢	10 000 050	¢	
Property taxes and assessments	\$	163,963,944	\$	10,600,050	\$	-
Charges for services		8,636,582		-		24,264
Interest (including loss on FV investments)		(1,126,565)		5,399		27,113
Property usage		1,701,247		-		14,436
Interagency agreements and grants		1,023,389		-		15,384,042
Miscellaneous		2,079,395		-		2,885,387
Total revenues		176,277,992		10,605,449		18,335,242
EXPENDITURES						
Current:						
Acquisition/Stewardship/Development		13,055,792		-		12,155,963
Executive/Legislative Division		7,778,595		-		56,988
Finance/Management Services Division		12,265,519		3,600		3,038,536
Legal Division		3,936,361		-		63,993
Operations Division		74,252,265		-		2,885,599
Public Affairs Division		5,873,758		-		39,021
Public Safety Division		31,066,389		-		3,755,018
Debt service:						
Principal		-		8,225,000		-
Interest		-		5,562,680		-
Capital outlay		2,832,145		-		21,096,332
Total expenditures		151,060,824		13,791,280		43,091,450
REVENUES OVER (UNDER) EXPENDITURES		25,217,168		(3,185,831)		(24,756,208)
OTHER FINANCING SOURCES (USES)		224 620				
Sale of capital assets Transfers in		234,629 214,592		- 1,432,930		-
Transfers out		(26,212,239)		1,432,930		37,379,663 (3,856,668)
Total other financing sources (uses)		(25,763,018)		1,432,930		33,522,995
				· ·		i
NET CHANGE IN FUND BALANCES		(545,850)		(1,752,901)		8,766,787
FUND BALANCES						
Beginning of year		152,720,398		12,893,393		93,509,427
End of year	\$	152,174,548	\$	11,140,492	\$	102,276,214

Non-Major Governmental Funds	Total Governmental Funds
Governmental Funds	Fullus
\$ 9,295,202	\$ 183,859,196
φ 9,295,202 60,902	\$ 183,859,190 8,721,748
,	(793,872)
300,181	
833,369	2,549,052
-	16,407,431
835,296	5,800,078
11,324,950	216,543,633
1,057	25,212,812
-	7,835,583
3,395,453	18,703,108
-	4,000,354
5,435,811	82,573,675
-	5,912,779
-	34,821,407
-	8,225,000
-	5,562,680
21,794	23,950,271
8,854,115	216,797,669
2,470,835	(254,036)
-	234,629
3,642,762	42,669,947
(4,536,424)	(34,605,331)
(893,662)	8,299,245
1,577,173	8,045,209
23,827,409	282,950,627
\$ 25,404,582	\$ 290,995,836

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government-Wide Statement of Activities For the year ended December 31, 2021

Net Change in Fund Balances - Governmental Funds	\$	8,045,209
Amounts reported for governmental activities in the Government-Wide Statement of Activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost is allocated over the estimated useful lives of the assets and reported as depreciation expense.		
Capital outlay Depreciation expense		23,950,271 (8,271,637)
Proceeds from the sale of capital assets results in cash inflows and are recorded as other financing sources in the governmental funds financial statements. However, a gain or loss on disposal of capital assets is reported in the Statement of Activities. Proceeds from sale of capital assets \$ (234,629) Net book value of asset disposals/adjustments \$ 94,521		
Loss on disposal/sale of capital assets	-	(140,108)
Revenues, which are reported as unavailable on the governmental funds financial statements because they are not currently available, are reported as revenue (netted with amounts recognized in prior year) in the Statement of Activities.		(59,720)
Repayment of principal on long-term debt is an expenditure in the governmental funds financial statements, as a use of current resources, but the repayment reduces long-term liabilities in the Statement of Net Position.		8,225,000
Accrued interest on long-term debt is reported in the government-wide financial statements, but it does not require the use of current financial resources. Therefore, the change in the accrual is not reported as an expenditure in the governmental funds.		122,282
The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditures in the governmental funds (net change):		
OPEB expense Pension expense EBRPD Pension Plans Pension expense CalPERS Pension Plans		8,102,231 5,108,870 9,844,026

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government-Wide Statement of Activities For the year ended December 31, 2021

## **Reconciliation (continued)**

Bond premiums/discounts are recognized in the year of debt issuance in the governmental funds financial statements. In the Statement of Activities, they are amortized as interest expense, over the life of the debt.	1,493,906
Payment of vacation and sick leave is an expenditure in the governmental funds financial statements, but the payment decreases vacation and sick leave liabilities in the Statement of Net Position.	(833,642)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual functions. The net revenue of the internal service funds is reported with governmental activities in the Statement of Activities.	 (3,987,136)
Change in Net Position of Governmental Activities	\$ 51,599,552

THIS PAGE LEFT INTENTIONALLY BLANK

# PROPRIETARY FUNDS FINANCIAL STATEMENTS

**INTERNAL SERVICE FUNDS** - Internal Service Funds are used to account for goods and services provided by the internal service departments to other District departments, on a cost reimbursement basis.



ASSETS	-	overnmental Activities - ernal Service Funds
Current assets:		
Cash and investments	\$	55,782,363
Accounts receivable, net	φ	283,465
Prepaid items and deposits		1,347,006
Total assets		57,412,834
LIABILITIES Current liabilities:		
Accounts payable		1,331,853
Accrued payroll and related liabilities		715,377
Accrued claims - due within one year		2,534,350
Compensated absences - due within one year		4,851
Total current liabilities		4,586,431
Non-current liabilities:		
Accrued claims - due in more than one year		8,576,137
Compensated absences - due in more than one year		75,906
Other liabilities		48,364
Total non-current liabilities		8,700,407
Total liabilities		13,286,838
NET POSITION Unrestricted Total net position	\$	44,125,996 44,125,996

# **East Bay Regional Park District** Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the year ended December 31, 2021

	Governmental Activities - Internal Service Funds	
OPERATING REVENUES		
Charges for services	\$ 19,473,161	
Other revenue	 217,565	
Total operating revenues	 19,690,726	
OPERATING EXPENSES		
Cost of services	8,963,531	
Claims	4,558,598	
General and administrative	 2,702,931	
Total operating expenses	 16,225,060	
OPERATING INCOME	 3,465,666	
NONOPERATING REVENUES		
Interest income	 611,814	
INCOME BEFORE TRANSFERS	4,077,480	
TRANSFERS		
Transfers in	3,007,102	
Transfers out	 (11,071,718)	
Net transfers	 (8,064,616)	
CHANGE IN NET POSITION	(3,987,136)	
NET POSITION		
Beginning of year	 48,113,132	
End of year	\$ 44,125,996	

		overnmental Activities - ernal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers/other	\$	19,876,242
Payments to suppliers		(4,915,562)
Payments to employees		(5,916,104)
Claims paid Net cash provided by operating activities		<u>(4,098,782)</u> 4,945,794
Net cash provided by operating activities		4,945,794
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers in		3,007,102
Transfers out		(11,071,718)
Net cash (used) by noncapital financing activities		(8,064,616)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest		611,814
Net cash provided by investing activities		611,814
		011,011
Net decrease in cash and cash equivalents		(2,507,008)
CASH AND CASH EQUIVALENTS		
Beginning of year		58,289,371
End of year	\$	55,782,363
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating income	\$	3,465,666
Adjustments to reconcile operating income to net cash provided by operating activities:	Ψ	3,403,000
Changes in assets and liabilities:		
Accounts receivable Prepaid items and deposits		185,517 (156,724)
Prepaid items and deposits Accounts payable		(156,724) 972,631
Accrued payroll and related liabilities		(6,645)
Accrued claims		459,816
Other liabilities		25,533
Net cash provided by operating activities	\$	4,945,794

# FIDUCIARY FUNDS FINANCIAL STATEMENTS

**PENSION TRUST FUNDS** – Pension trust funds are used to account for assets for which the District is a trustee and has a fiduciary responsibility. The financial activities of these funds are excluded from the Government-Wide Financial Statements but are presented in separate Fiduciary Funds Financial Statements.



	P	Pension Trust Funds			
ASSETS					
Cash and cash equivalents	\$	1,389,116			
Investments at fair value:					
Mutual funds		54,175,131			
Total Assets		55,564,247			
<b>NET POSITION</b> Net position restricted for pensions	¢	55 564 247			
Net position restricted for pensions	<u> </u>	55,564,247			

# **East Bay Regional Park District** Statement of Changes in Fiduciary Net Position Fiduciary Funds For the year ended December 31, 2021

	Pension Trust Funds	
ADDITIONS		
Net investment income:		
Net appreciation in fair value of investments	\$	5,032,576
Investment management fees		(164,933)
Contributions from employer		2,460,458
Contributions from employees		4,429
Total Additions		7,332,530
DEDUCTIONS Retirement and other benefits Administration costs Total Deductions		4,205,943 84,784 4,290,727
Net Increase in Fiduciary Net Position		3,041,803
NET POSITION		
Beginning of year		52,522,444
End of year	\$	55,564,247

THIS PAGE LEFT INTENTIONALLY BLANK

# NOTES TO BASIC FINANCIAL STATEMENTS



Notes to the Basic Financial Statements For the year ended December 31, 2021

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the East Bay Regional Park District (District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### A. Reporting Entity

The East Bay Regional Park District was incorporated in 1934 as a California Special District. The District operates under Sections 5500-5595 of the Public Resources Code of the State of California for the purpose of acquiring park, recreation and open space land, and the development, operation and maintenance of these lands. The District owns or operates 73 parks covering 125,476 acres within Alameda and Contra Costa counties, including recreation areas, wilderness, shorelines, preserves and land banks areas; over 2,029 miles of regional and inter-park trails; 10 visitor centers; and other recreational facilities.

The District is governed by a seven-member board elected by District residents in each of the District's seven wards. The District is legally separate and fiscally independent, which means it can issue debt, set and modify budgets and fees and sue or be sued. The financial statements of the District include only the financial activities of the District.

#### B. Basis of Accounting and Measurement Focus

#### **Government-Wide Financial Statements**

The District's government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present a summary of governmental activities. The District has no business-type activities. Fiduciary activities of the District are not included in these statements.

The government-wide financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all the District's assets (including non-current and capital assets), deferred outflows of resources, liabilities (including debt and other non-current liabilities) and deferred inflows of resources, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements are met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Internal service fund activity has been eliminated from the Statement of Activities. The District does not provide or use interfund services between functions.

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Governmental resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### **Governmental Funds Financial Statements**

Governmental funds financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major governmental funds are aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balance, as presented in these statements, to the net position presented in the government-wide financial statements. The District has presented all major funds that meet the qualifications for major fund reporting. The District reports the following major governmental funds in the accompanying financial statements:

<u>General Fund</u> – the District's primary operating fund and is used to account for all financial resources of the general government, except those accounted for in another fund.

<u>Debt Service Fund</u> – accounts for resources accumulated that are restricted, committed or assigned to pay principal and interest due on the District's outstanding bond issues.

<u>Project Fund</u> – accounts for the collection of resources and the related expenditures for acquisition and construction of major capital improvement projects in the District.

The District includes special revenue funds and permanent funds in the non-major governmental fund aggregation.

All governmental funds are accounted for on a spending or *"current financial resources"* measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities and deferred inflows of resources are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. For this purpose, the District considers revenues, including property taxes, to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

#### **Proprietary Funds Financial Statements**

Proprietary funds financial statements include a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; and a Statement of Cash Flows.

The District's only proprietary funds are internal service funds, which are aggregated in one column in the fund financial statements, and their balances and activities have been combined with the governmental activities in the government-wide financial statements. Proprietary funds are accounted for using the *"economic resources"* measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which they are earned as revenue.

The operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as nonoperating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses.

The District's internal service funds account for Workers' Compensation, Major Infrastructure Renovation and Replacement, Major Equipment Replacement, General Liability and Employee Benefits.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### **Fiduciary Funds Financial Statements**

Fiduciary funds financial statements include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. The District's fiduciary funds include two pension trust funds, used to account for resources legally held in trust for the provisions of pensions. The East Bay Regional Park District (EBRPD) Retirement Plans are single-employer plans. The Sworn Safety Plan is closed. The General Employee Plan has 3 active members remaining. The fiduciary funds use the economic resources measurement focus and the accrual basis of accounting. The EBRPD Retirement Plans have a separate investment policy and investments are reported at fair value.

#### C. Cash, Cash Equivalents and Investments

The District pools cash resources of its various funds to facilitate cash management. Cash in excess of current requirements is generally invested and reported as investments. It is the District's intent to hold investments until maturity. However, the District may, in response to market conditions, sell investments prior to maturity in order to improve the quality, liquidity, or yield of the portfolio. Interest earnings are apportioned among funds quarterly based upon equity in the District's pooled cash and investments.

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturity of three months or less from the date of acquisition. Cash and cash equivalents are combined with investments and displayed as cash and investments.

Investments are stated at fair value, which is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

The District's formal Investment Policy, which is in compliance with California Government Code Sections 16429.1, 53600-53609 and 53630-53686, is updated and approved by the Board of Directors (Board) annually, and includes a section of permitted investments and risk tolerance and specifies required action to mitigate credit and maturity risk.

#### D. Restricted Cash and Investments

Certain restricted cash and investments are held by fiscal agents for the redemption of bonded debt, acquisition and construction of capital projects, and investments held for future pension contributions that are invested in an Internal Revenue Code Section 115 Trust.

#### E. Consumable Supplies

The consumable supplies are valued at average cost and recorded as expenditures when consumed. The General Fund consumable supplies, which consists of office supplies, employee uniforms, field repair and maintenance items and vehicle parts, etc., is offset by a nonspendable fund balance to indicate that this asset is not available for appropriation.

#### F. Capital Assets

The capital assets, which include land, structures, improvements, equipment and infrastructure assets, are reported in the government-wide financial statements. They are recorded at historical cost, or estimated historical cost, if actual cost is not available. Donated assets, with a value that meets the District's capitalization limits, are valued at their estimated acquisition value on the date of donation. All land, regardless of cost; equipment over \$25,000 – with a useful life of two years or more; and infrastructure, transportation, public access, utilities, structures and improvements over \$100,000 – and a useful life of two years or more, are capitalized. Capital assets in governmental fund operations are recorded as expenditures in the fund financial statements. Equipment purchased in the Major Equipment Replacement Internal Service Fund is transferred to the General Fund at year-end, as the General Fund is required to maintain it.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

Historical treasures and structures are capitalized at historical cost or acquisition value at the date of donation. Historical treasures and structures, such as the carousel at Tilden Park, are protected, cared for and preserved. Generally accepted accounting principles do not require depreciation for these items which are considered inexhaustible.

Capital Asset Classes	Useful Lives	Capitalization
Capital Asset Classes	Years	Threshold
Equipment	5 - 25	\$25,000
Transportation	10 - 70	\$100,000
Public access	20 - 70	\$100,000
Utilities	10 - 50	\$100,000
Structures and improvements	50	\$100,000

Depreciation is provided using the straight-line method over the following estimated useful lives:

The District's infrastructure consists of transportation, public access, and utilities. The accumulated depreciation, defined as the total depreciation from the date the asset was placed in service to the current date, was computed on a straight-line basis, using industry accepted life expectancies for each infrastructure subsystem.

#### G. Interest Payable

In the government-wide financial statements, interest payable on long-term debt is recognized as the liability is incurred. There is no debt in proprietary fund types.

#### H. Unearned Revenue/Deferred Inflows of Resources – Unavailable Revenues

In the government-wide and governmental funds financial statements, unearned revenue is recognized for transactions for which revenue has not yet been earned. Typically, transactions recorded as unearned revenues are grant advances and prepaid charges for services.

In the governmental funds financial statements, deferred inflows of resources are recorded for unavailable revenue, (i.e., when transactions have not yet met the revenue recognition criteria based on the modified accrual basis of accounting). The District records deferred inflows of resources for revenue not available to meet current financial obligations (not received within 60 days of year-end, the availability period). Typical transactions recorded as deferred inflows of resources are related to property taxes, special assessment and grant related receivables, for which expenditures have been incurred, but not reimbursed within the availability period.

#### I. Long-Term Debt

<u>Government-wide financial statements</u> – Long-term debt and other long-term obligations are reported as liabilities. Bond premiums/discounts and deferred amounts on refunding are deferred and amortized over the life of the bonds using the straight-line method. In the case of deferred amounts on refunding, the amortization period is the lessor of the life of the old bonds or the new bonds. Bonds payable is reported net of the unamortized premium/discount. The deferred amount on refunding is reported as deferred inflows/outflows of resources on the Government-Wide Statement of Net Position. Issuance costs are expensed as incurred with the exception of pre-paid bond insurance.

<u>Fund financial statements</u> – In the fund financial statements, bond premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual net proceeds received, are reported as debt service expenditures.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### J. Pensions

For purposes of measuring the net pension liability (asset) and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California Public Employees Retirement System (CalPERS) Plans and the District's General Employees and Safety Employees Plans (EBRPD Plans) and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS and by the District, respectively. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### K. Other Post Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District Retiree Benefits Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefits payments when due and payable in accordance with the benefit terms.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined time frames. For this report the following time frames are used:

Valuation Date	June 30, 2021
Measurement Date	June 30, 2021
Measurement Period	July 1, 2020 to June 30, 2021
Reporting Date	December 31, 2021

#### L. Compensated Absences

Compensated absences are comprised of the portions of vacation, sick leave and compensated time off, which are accrued as earned. The liability for compensated absences is determined annually. The total amount of the compensated absences liability is recorded in the government-wide financial statements and compensated absences expense is charged to the various departments.

The members of Local 2428, at retirement after 10 years of service, have the option of being paid for one half of unused, accrued sick leave – up to a maximum of 17 days, or applying the amount towards service credits. Employees who voluntarily terminate after 10 years of service are paid one third of unused, accrued sick leave up to a maximum of 15 days.

The members of the Police Association who terminate, for non-disciplinary reasons, after 20 years of continuous service are paid accrued sick leave calculated based upon the following formula: 1% of the product of-- the number of whole years of continuous employment – times the daily rate of pay at the time of separation— times the number of accrued and unused sick leave hours.

The members of management, after an aggregate of 10 years of service, at voluntary termination or retirement can be paid one third of the accrued but unused sick leave – up to a maximum of 45 days. At retirement, the balance is added to service credits.

Employees of the District may not carry-over more accrued vacation hours than the equivalent of the preceding year's earned vacation credits plus 12 additional days, unless approved by General Manager. Excess accrual is paid out.

#### M. Revenues

<u>Property Tax</u> – Alameda County and Contra Costa County assess, bill, collect, and distribute property taxes to the District. The District reports property tax revenue net of county collection fees.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

Contra Costa County's distribution method is under the "Teeter Plan", which requires Contra Costa County to remit to the District 100% of the secured amount levied. Contra Costa County then retains all delinquent payments, including interest and penalties. Alameda County, on the other hand, remits the District's share of secured and unsecured taxes to the District as they are collected, including interest and penalties.

The lien date of secured property taxes is January 1, and the taxes are levied on July 1. They are due in two installments, on November 1 and February 1, and become delinquent after December 10 and April 10, respectively. The lien date of the unsecured property tax is also January 1. It is an ad valorem tax that becomes delinquent after August 31.

The District recognizes revenue based upon the counties' lien and levy dates, which are July 1. Amounts not received by December 31 are recorded as a receivable. Amounts not received within the 60 day availability period following year-end are recorded as deferred inflows of resources, unavailable revenue, on the governmental funds financial statements.

<u>Program Revenues</u> – Program revenues are associated with the various functions of the District. They are derived from the activity, or are granted in relationship to, a particular activity or program of the District. They include charges for services, such as park admission fees; operating grants and contributions, such as amounts provided by private donors for trail maintenance; and capital grants and contributions, such as amounts received from other governmental agencies for the purchase of property.

#### N. Net Position Government-Wide Financial Statements and Proprietary Funds

In the government-wide and proprietary funds financial statements, net position is measured on the full accrual basis of accounting and classified in the following categories:

<u>Net investment in capital assets</u> – This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that is attributed to the acquisition, construction, or improvement of these assets.

<u>Restricted net position</u> – This amount is restricted by laws through constitutional provisions or enabling legislation, external creditors, grantors, contributors, or laws or regulations of governments. Restricted net position related to permanent endowments is further delineated as expendable and nonexpendable.

<u>Unrestricted net position</u> – This amount is all net position that does not meet the definition of "net investment in capital assets" or "restricted net position" as defined above.

#### O. Use of Restricted/Unrestricted Net Position

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District's policy is to apply restricted net position first.

#### P. Use of Estimates

The preparation of the basic financial statements, in conformity with GAAP, requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and deferred inflows and outflows of resources and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates and assumptions.

#### Q. Permanent Funds

The District reports permanent funds for resources received that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the District's programs. On the fund financial statements, the principal amounts of the endowments are reported as nonspendable fund balance and are not available for expenditure. Restricted fund balance is comprised of investment earnings on the endowment principal and is available for expenditure. On the government-wide financial statements, endowment principal and interest are reported as restricted net position, nonexpendable and expendable, respectively.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### R. Implementation of New GASB Pronouncements

The Governmental Accounting Standards Board (GASB) releases new accounting and financial reporting standards which may have a significant impact on the District's financial reporting process. The District implemented the following standards in 2021:

GASB Statement No. 89 – In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. This statement is effective for reporting periods beginning after December 15, 2020. The District implemented this statement effective January 1, 2021 which had no material impact to the financial statements.

GASB Statement No. 98 – In October 2021, GASB issued Statement No. 98, *The Annual Comprehensive Financial Report*. This statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This statement is effective for fiscal years ending after December 15, 2021. The District implemented this statement effective January 1, 2021 which had no material impact to the financial statements.

The District is currently analyzing its accounting and financial reporting practices to determine the potential impact on the financial statements of the following GASB Statements:

GASB Statement No. 87 – In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases; enhancing the comparability of financial statements between governments; and also enhancing the relevance, reliability (representational faithfulness), and consistency of information about the leasing activities of governments. This statement is effective for reporting periods beginning after June 15, 2021. The District has not determined the effect of this statement.

GASB Statement No. 91 – In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of the statement are effective for reporting periods beginning after December 15, 2021. The District has not determined the effect of this statement.

GASB Statement No. 92 – In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements related to the effective date of GASB Statement No. 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance. The remaining requirements of the statement are effective for reporting periods beginning after June 15, 2021. The District has not determined the effect of this statement.

GASB Statement No. 93 – In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The objective of this statement is to address those and other accounting and financial reporting implications that result from the replacement of an interbank offered rate. The provisions in GASB Statement No. 93 are effective for fiscal years beginning after June 15, 2021. The District has not determined the effect of this statement.

GASB Statement No. 94 – In March 2020, GASB issued GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This

statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of the statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The District has not determined the effect of this statement.

GASB Statement No. 96 – In May 2020, GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This statement (1) defines a SBITA; (2) establishes that a SBITA results in a right to use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of the statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The District has not determined the effect of this statement.

GASB Statement No. 97 – In June 2020, GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32.* The objectives of this statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other post employment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans that meet the definition of a pension plan and for benefits provided through those plans. The requirements of the statement are effective for fiscal years beginning after June 15, 2021, and all reporting periods thereafter. The District has not determined the effect of this statement.

#### S. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has three items reported as deferred outflows of resources: deferred amount on refunding of debt and deferred outflows related to pensions and OPEB.

In addition to liabilities, the Statement of Net Position and Balance Sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position and fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has two items recognized in the Statement of Net Position and one item in the Balance Sheet reported as deferred inflows of resources: deferred inflows related to pensions and OPEB and unavailable revenue.

# 2. CASH AND INVESTMENTS

The District maintains a cash and investment pool, which includes cash balances and authorized investments for all funds, except funds required to be held by fiscal agents under the provisions of bond indentures and the District's pension plans. The District's dependence on property tax receipts, which are received semi-annually, requires it to maintain significant cash reserves (i.e., working capital) to finance operations during the remainder of the year.

Investment income is allocated quarterly among funds on basis of average month-end cash and investment balances in these funds. Investment income is credited directly to the related fund for the cash and investments held by fiscal agents.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### A. Cash Deposits

The carrying amount of the District's cash deposits was \$3,583,704 at December 31, 2021. Bank balances before reconciling items were \$7,541,463 at December 31, 2021, the total amount of which is insured and/or collateralized with securities held by the pledging financial institutions in the District's name as discussed below.

The California Government Code requires California banks and savings and loan associations to secure the District's cash deposits by pledging securities as collateral. This code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the District's name.

The fair value of pledged securities must equal at least 110% of the cash deposit. California law also allows institutions to secure District cash deposits by pledging first trust deed mortgage notes having a value of 150% of the District's total cash deposits. This collateral is held by the institution but is considered to be held in the District's name and places the District ahead of general creditors of the institution. The District has waived collateral requirements for the portion of cash deposits covered by the Federal Deposit Insurance Corporation.

#### B. Investments

Under the provisions of the District's Investment policy, and in accordance with California Government Code, the following investments are authorized:

- United States Treasury Bills, Bonds, and Notes
- Obligations issued by Agencies of the United States Government
- Bankers' Acceptances
- Prime Commercial Paper
- Certificates of Deposit (Negotiable and Non-Negotiable)
- Repurchase Agreements
- California Local Agency Investment Fund
- California Asset Management Program
- Medium Term Notes
- Money Market Mutual Funds
- Registered Municipal Bonds, Notes and Warrants of the 50 states and their local agencies
- Supra-National Bonds and Notes
- Asset-Backed Securities

Bond proceeds are invested in compliance with the individual fiscal agent agreements associated with each issue.

The District's investments are carried at fair value as required by generally accepted accounting principles of the United States. The District adjusts the carrying value of its investments to reflect their fair value at each fiscal yearend, and it includes the effects of these adjustments in investment income for that fiscal year.

#### C. Investments in State Pools

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The District's investments with LAIF at December 31, 2021, include a portion of the pool funds invested in structured notes and asset-backed securities. These investments include the following:

<u>Structured notes</u> are debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

<u>Asset-backed securities</u> (usually comprised of mortgage-backed securities) entitle their purchasers to receive a share of the cash flows from a pool of assets, such as principal and interest repayments from a pool of mortgages (such as collateralized mortgage obligations or credit card receivables).

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

As of December 31, 2021, the District had \$74,663,613 (fair value) invested in LAIF, which had invested 1.63% of the pool investment funds in structured notes and asset-backed securities. LAIF requires 24 hours' notice for withdrawals of \$10 million or more and has a minimum withdrawal amount of \$5,000.

The California Asset Management Program (CAMP) is a California Joint Powers Authority established in 1989 to provide California public agencies with professional investment services. The CAMP pool is a permitted investment for all local agencies under the California Government Code Section 53601(p).

LAIF and CAMP operate and report to participants on an amortized cost basis. For both LAIF and CAMP, the income gains, and losses, net of administrative fees, are allocated based upon the participant's average daily balance. Deposits in the LAIF and CAMP are not insured or otherwise guaranteed by the State of California, and participants share proportionally in any realized gains or losses on investments. The fair value of the LAIF and CAMP investment pool are approximately equal to the value of the pool shares.

#### D. Summary of Cash and Investments

The following is a summary of cash and investments at December 31, 2021.

	Governmental		Fiduciary	
		Activities	Funds	Total
Cash and investments	\$	284,751,809	\$-	\$ 284,751,809
Restricted cash/investments held by fiscal agent		67,146,492	55,564,247	122,710,739
Total cash and investments	\$	351,898,301	\$ 55,564,247	\$ 407,462,548

Fair value of the District's governmental activities cash and investments, grouped by maturity date, at December 31, 2021, follows:

Cash and Investment Type	Fair Value	1 Year or Less	1-2 Years	2-3 Years	3-4 Years	4-5 Years	5+ Years
Money Market/Mutual Funds	\$ 2,836,782	\$ 2,836,782	\$-	\$ - 3	\$-	\$-	\$-
LAIF Investment Pool	74,663,613	74,663,613	•	-	-	-	-
CAMP Investment Pool	57,888,345	57,888,345		-	-	-	-
Government securities:							
U.S. agency collateralized debt obligation	598,484			-	-	-	598,484
U.S. agency securities	31,642,003	2,204,470	27,719,600	86,675	-	-	1,631,258
U.S. treasury notes	71,183,632		36,998,155	34,185,477	-	-	-
Municipal bonds	4,153,827	275,875	2,360,316	922,876	594,760	-	-
Supra-National bond	3,345,187		1,972,962	1,372,225	-	-	-
Corporate notes	18,837,372	405,181	3,720,080	11,925,540	2,786,571	-	-
Commercial paper	5,046,271	5,046,271		-	-	-	-
Bank Note	673,654		673,654	-	-	-	-
Asset-Backed collateralized debt obligation	9,558,219	125,163	1,138,587	3,498,533	1,812,262	2,983,674	-
Total Investments	280,427,389	143,445,700	74,583,354	51,991,326	5,193,593	2,983,674	2,229,742
Cash deposits	4,324,420	4,324,420		-	-		-
Total cash and investments	\$ 284,751,809	\$ 147,770,120	\$ 74,583,354	\$ 51,991,326 \$	\$5,193,593	\$ 2,983,674	\$ 2,229,742

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

Fair value of the District's governmental activities restricted cash and investments held by fiscal agents, grouped by maturity date, at December 31, 2021, follows:

Cash and Investment Type	Fair Value	1	Year or Less	1-2 Years	2-3	3 Years
Money Market/Mutual Funds	\$ 23,041,373	\$	23,041,373	\$ -	\$	-
CAMP Investment Pool	10,566,450		10,566,450	-		-
Government securities:				-		-
U.S. agency securities	4,916,340		4,916,340	-		-
U.S. treasury notes	8,938,348		304,359	8,633,989		-
Corporate notes	656,410		656,410	-		-
Commercial paper	7,565,089		7,565,089	-		-
Equity Mutual Funds	3,732,916		3,732,916	-		-
Fixed Mutual Funds	7,729,566		7,729,566	-		-
Total cash and investments held by fiscal agent	\$ 67,146,492	\$	58,512,503	\$ 8,633,989	\$	-

Fair value of the District's pension trust funds cash and investments, grouped by maturity date, at December 31, 2021, follows:

		1 Year
Cash and Investment Type	Fair Value	or Less
Cash equivalents	\$ 1,389,116	\$ 1,389,116
Domestic equity mutual funds	19,580,852	19,580,852
Intermediate bonds mutual funds	26,382,372	26,382,372
Core fixed income mutual funds	8,211,907	8,211,907
Total pension trust funds cash and investments	\$ 55,564,247	\$ 55,564,247

#### E. Risks

Investment risk tolerance is specifically addressed in the District's formal Investment Policy (which is in compliance with Government Code and updated annually) and reviewed and approved via resolution of the Board of Directors. The policy specifies that:

- Market risk, defined as fair value fluctuations due to overall changes in market price and rate, shall be mitigated by maintaining appropriate diversification of assets.
- Interest rate risk, defined as fair value fluctuations due to changes in interest rates, interest rate spreads, or the shape of the yield curve, shall be mitigated by maintaining an appropriate duration strategy and diversification of maturities.
- Custodial credit risk, defined as the risk of loss due to the failure of the custodian, shall be mitigated by prudent custodian selection procedures and requirements, as described in the investment policy.
- Credit risk, defined as the risk of loss due to failure of the issuer of a security, shall be mitigated by investing in high grade securities and diversification.

# East Bay Regional Park District Notes to the Basic Financial Statements, continued

For the year ended December 31, 2021

At December 31, 2021, the District's non-restricted investments were diversified into the following categories:

Sector	% of Portfolio	Maximum % per Investment Policy			
LAIF/CAMP	46.7%	No limit			
Money Market	1.0%	20%			
Cash and Deposits	1.2%	No limit			
Negotiable Certificates of Deposit	1.8%	30%			
US Treasuries	25.0%	No limit			
Federal Agencies/Instrumentalities	11.3%	75%			
State/Local Agencies	1.5%	30%			
Medium Term Corporate Notes	6.9%	30%			
Supra-Nationals	1.2%	30%			
Commercial Paper	0.0%	40%			
Asset-Backed Securities	3.4%	20%			

Interest Rate Risk - At December 31, 2021, the District's investments had the following maturities:

Maturity	% of Portfolio
Up to one year	51.8%
One year to two years	26.3%
Two years to five years	21.2%
Five years to ten years	0.4%
Ten years to twenty years	0.3%

*Custodial Credit Risk* – This risk is that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All securities are held by third-party custodian, US Bank, which is a registered member of the Federal Reserve Bank.

The securities held by US Bank are in street name, and a customer number assigned to the District identifies ownership.

Investment in Internal Revenue Code (IRC) Section 115 Trust Fund – The District reviewed the District's obligation to fund the pension obligations and determined that it served the District's interest to prefund those benefits. In September 2017, the Board of Directors approved and adopted the funding for a Pension Rate Stabilization Program IRC Section 115 Trust. The Pension Stabilization Trust is a tax-qualified irrevocable trust, organized under Internal Revenue Code (IRC) Section 115, established to prefund pension obligations. The Plan Discretionary Trustee is U.S. Bank and U.S. Bank has delegated investment management responsibilities to HighMark Capital Management, and Public Agencies Retirement Services (PARS) is the Trust Administrator. The District elected the "Moderately Conservative HighMark Plus" investment approach with a blended investment objective strategy. The primary objective is to provide current income with capital appreciation as secondary objective. The plan's target rate of return is 5.5 percent. The asset target allocation ranges for this objective are 0-20% cash source, 20-40% equity and 50-80% fixed income. The District funded the trust account with \$3.5 million in December 2017 and it is reported as restricted assets and fund balance. The value of the plan as of December 31, 2021 was \$10.8 million, of which all was placed in cash money market and money market mutual fund accounts.

*Concentration Risk* – The District's Investment Policy states that the District cannot purchase more than 10% of the outstanding commercial paper, banker's acceptances or certificate of deposits of any single issuer. At December 31, 2021, the District did not hold investments in any single issuer in excess of 10% of the total portfolio.

### Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

*Credit Risk* – The District's Investment Policy and California Government Code state that credit risk shall be mitigated by investing in high grade securities and diversification. The Investment Policy states that commercial paper must be of the highest ranking or the highest letter and number rating of a Nationally Recognized Statistical Rating Organization (NSRO) and medium-term corporate notes must have a rating of at least "A" or the equivalent of a NSRO. At December 31, 2021, the District had the following investments credit risk rating:

Investment Type	AAA/AAAm	A	A+/AA/AA-	A+/	A/A-/A-1+/A-1	BBB+	Not Rated	Totals
U.S. Treasury Bonds/Notes	\$-	\$	80,121,980	\$	-	\$ -	\$ -	\$ 80,121,980
Local Agency Investment Fund	-		-		-	-	74,663,613	74,663,613
Federal Agency Bonds/Notes	-		37,156,827		-	-	-	37,156,827
Municipal Bonds/Notes	687,923		2,913,963		276,066	-	275,875	4,153,827
Supra-National Agency Bonds/Notes	3,345,187		-		-	-	-	3,345,187
Asset-Backed Securities	7,212,546		-		-	-	2,345,673	9,558,219
Corporate/Bank Notes	-		4,109,277		12,547,675	3,510,484	-	20,167,436
Mutual Funds	-		-		-	-	65,637,613	65,637,613
Negotiable CDs	-		-		12,611,360	-	-	12,611,360
CAMP Pool	68,454,795		-		-	-	-	68,454,795
Money Market Funds	-		-		-	-	25,878,155	25,878,155
Total Investments	\$ 79,700,451	\$	124,302,047	\$	25,435,101	\$ 3,510,484	\$ 168,800,929	\$ 401,749,012
Cash in banks and on hand								4,324,420
Trust Fund cash in banks								1,389,116

Total Cash and Investments

\$ 407,462,549

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### F. Fair Value Measurements

The District and the District's Retirement Trust categorize their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 — Inputs are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access at the measurement date.

Level 2 — Inputs other than quoted prices within Level 1 that are observable, either directly or indirectly such as quoted prices for similar assets or liabilities in active markets or inactive markets, or inputs other than quoted prices that are observable for the asset or liability.

Level 3 — Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the District's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the District's own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by the District's management. District management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to District management's perceived risk of that investment.

The Money Market Mutual funds held by the District are at \$1 net asset value (NAV) per share. The total fair value of these at December 31, 2021 was \$2,836,782 with \$0 unfunded commitments. The redemption frequently is daily and redemption notice period of intra-daily. This type of investment primarily invests in short-term U.S. Treasury and government agency securities (including repurchase agreements collateralized by U.S. Treasury and government agency securities).

Deposits and withdrawals in governmental investment pools, such as LAIF and California Asset Management Program (CAMP) Investment Pools are made on the basis of \$1 and not fair value. Accordingly, the District's proportionate share in these types of investments is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. For investments classified within Level 2 of the fair value hierarchy, the District's custodians generally use a multi-dimensional relational model. Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads and benchmark securities, among others. The District does not have any investments that are measured using Level 3 inputs.

There have been no changes in the methods and assumptions used at December 31, 2021. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. District management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

Notes to the Basic Financial Statements, continued

For the year ended December 31, 2021

The District has the following recurring fair value measurements as of December 31, 2021:

	0000111		Fa	ir Value Measuremen	ts oi	n a Recurring Basis Using	
Investment Type		Balance at Imber 31, 2021		Quoted Prices in Active Markets for Identical Assets <u>(Level 1)</u>		Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs <u>(Level 3)</u>
Collateralized debt obligations	\$	10,156,703	\$	-	\$	10,156,703	\$-
Supra-National agency/note		3,345,187		-		3,345,187	-
Municipal bonds/notes		4,153,827		-		4,153,827	-
Commercial paper		5,046,271		-		5,046,271	-
Bank Note		673,654		-		673,654	-
Corporate notes		18,837,372		-		18,837,372	-
U.S. agency securities		31,642,003		-		31,642,003	-
U.S. treasury notes		71,183,632		-		71,183,632	-
Total Investments by Fair Value Level		145,038,649	\$	-	\$	145,038,649	\$-
Investments Measured at Net Asset Value							
Mutual funds		2,836,782					
Total Investments Measured at Net Asset Value		2,836,782	_				
Investments Uncategorized							
California Asset Management Program (CAMP)		57,888,345					
Local Agency Investment Fund (LAIF)		74,663,613					
Total Investments Uncategorized		132,551,958					
Total District Pooled Investments		280,427,389	-				
Investments with Fiscal Agents:							
Money Markets/Mutual funds		34,503,855		3,732,916		30,770,939	-
Corporate notes		656,410		-		656,410	-
U.S. agency securities		4,916,340		-		4,916,340	-
U.S. treasury notes		8,938,348		-		8,938,348	-
Commercial paper		7,565,089		-		7,565,089	-
Total Investments with fiscal agents by Fair Value Level		56,580,042	\$	3,732,916	\$	52,847,126	\$ -
Investments Uncategorized							
California Asset Management Program (CAMP)		10,566,450	_				
Total Investments Uncategorized		10,566,450	_				
Total Investments with Fiscal Agents		67,146,492	-				
Pension Trust Fund Investments:							
Mutual funds		54,175,131		54,175,131	-		
Total Pension Trust Investments by Fair Value Level		54,175,131	\$	54,175,131	=		
Total Investments	\$	401,749,012					
			=				

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### G. Risks Associated with Pension Trust Fund Investments

The assets of the EBRPD Retirement Plans are not assets of the District. However, the District does have fiduciary responsibility for the EBRPD Retirement Plans trust assets and has established the Statement of Investment Policy for the East Bay Regional Park District Retirement Plans, revised November 2021. The investment policy provides asset allocation objectives, duration, rebalancing and diversification guidelines, and performance benchmarks. The policy establishes asset allocation targets, which are currently 5-20% for equity, 60-95% for fixed income, 0-20% for cash. The trust is substantially in compliance with the asset allocation targets at December 31, 2021 with 35.6% domestic equity, 63.0% fixed income, and 1.4% cash. Pension plan asset allocation detail is provided in Note 11A.

## 3. NOTES RECEIVABLE

In 2012, the District loaned \$700,000 to the Armand Borel Trust (dated June 20, 1994 as amended and restated in 2008) (the Trust). The loan amount is secured by a recorded deed of trust for the real property owned by the Trust. The District is the beneficiary of the personal and real property from the Borel Estate, which is held in the Trust. The Trust lacked sufficient funds to undertake necessary actions, which would have resulted in foreclosure on real property and loss to the District. Therefore, the District loaned \$700,000 for a term of 3 years (which was extended to August 2021), at 10% simple interest. Principal and accrued interest are due at maturity, or at property sale, whichever occurs first. Accrued interest at December 31, 2021 totaled \$653,333.

In 2013, the District loaned \$99,959, and in 2014 \$32,000, to the trustees to continue the administration of the Trust without defaulting on current obligations. This loan is unsecured, 10% simple interest per annum, due July 2018, which has been extended to 2021 or when property is sold, if earlier. Accrued interest at December 31, 2021 totaled \$103,450.

Additionally, in 2013 the District purchased the Hefferman/Heinz \$1.4 million Promissory Note and related fees and interest totaling \$100,407 dated March 11, 2009, which was a liability of the Trust, from the lender. This note is secured by deed of trust on the real property and assignment of leases and rents. The original interest rate of 11.35% increased to 17.35% at the time of default and is calculated at 30/360 simple interest per annum. Accrued interest and late payment penalty at December 31, 2021 totaled \$2,182,052.

In 2014, the District loaned an additional \$700,000 to the trustees. The loan is secured by deed of trust, 10% simple interest per annum, due by August 18, 2018, which has been extended to 2021. Accrued interest at December 31, 2021 totaled \$501,027.

In May 2021, the District's Board of Directors authorized the execution of a Purchase and Sale agreement with Trumark Properties LLC for the sale of a portion of the property which would satisfy the debts of the Borel Trust. Close of escrow is expected in the fourth quarter of 2022.

Notes Receivable										
2012 loan	\$	700,000								
2013 Ioan #1		99,959								
2013 loan #2		1,500,407								
2014 Ioan #1		20,000								
2014 Ioan #2		12,000								
2014 Ioan #3		700,000								
Total at December 31, 2021	\$	3,032,366								

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

## 4. INTERFUND TRANSACTIONS

#### A. Transfers In and Out

Transfers between funds during the year ended December 31, 2021 were as follows:

		Transfers In												
				Governm	Pro	prietary Funds								
			lajor Funds											
			D	ebt Service		Go	vernmental	Int	ternal Service					
Transfers Out	Gei	neral Fund		Fund	Project Fund		Funds		Funds	Tota	I			
General Fund	\$	-	\$	1,432,930	\$21,779,309	\$	-	\$	3,000,000	\$ 26,212	2,239			
Project Fund		206,804		-	-		3,642,762		7,102	3,856	3,668			
Non-Major Governmental Funds		7,788		-	4,528,636		-		-	4,536	3,424			
Internal Service Funds		-		-	11,071,718		-		-	11,071	1,718			
Total	\$	214,592	\$	1,432,930	\$37,379,663	\$	3,642,762	\$	3,007,102	\$ 45,677	7,049			

Transfers into the General Fund were the return of unspent project funds for feral pig management.

Transfers into the Debt Service Fund from the General Fund were to fund limited obligation debt service payments and administrative fees.

Transfers into the Project Fund from the General Fund and Internal Service Funds were to fund capital projects: renovate and expand the capacity of the pool facility at Roberts Regional Park, repairs to Vasco Hills stable and workshop facilities that were damaged due to a fire and enhance park infrastructure.

Transfers into the Non-Major Governmental Funds from the Project Fund were the transfer of bond proceeds to fund the Measure WW Local grant program, which is accounted for in a special revenue fund.

Transfers into the Internal Service Funds from the General Fund were to fund the Major Infrastructure Renovation and Replacement Fund for future infrastructure needs. Transfers into the Internal Service Funds from the Project Fund were the return of unspent project funds.

#### B. Due To/From Other Funds

Current interfund balances arise in the normal course of operations and are expected to be repaid within the normal course of business. At December 31, 2021, the Measure CC Fund has \$381,662 due to the Project Fund.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

# 5. CAPITAL ASSETS

#### A. Capital Asset Additions and Retirements

The changes in the District's capital assets for governmental activities during the year ended December 31, 2021 follows:

					Balance
	Balance	Additions/	Retirements/		December 31,
	January 1, 2021	Adjustments	Adjustments	Transfers	2021
Non-depreciable capital assets:					
Land and trails	\$ 472,627,988	\$-	\$-	\$ 3,309,719	\$475,937,707
Historical structures	1,798,839	-	-	-	1,798,839
Construction in progress	101,687,753	21,541,541	-	(31,176,516)	92,052,778
Total non-depreciable	576,114,580	21,541,541	-	(27,866,797)	569,789,324
Depreciable capital assets:					
Infrastructure	192,381,434	-	(34,692)	24,691,895	217,038,637
Land improvements	40,938,973	-	-	341,671	41,280,644
Structures and improvements	60,258,247	-	(91,658)	330,292	60,496,881
Leasehold improvements	73,233,135	-	(930,694)	-	72,302,441
Equipment	30,520,936	2,408,730	(1,526,170)	2,502,939	33,906,435
Total depreciable	397,332,725	2,408,730	(2,583,214)	27,866,797	425,025,038
Less accumulated depreciation:					
Infrastructure	(94,751,244)	(3,901,937)	34,692	-	(98,618,489
Land improvements	(39,345,898)	(165,460)	869,779	-	(38,641,579
Structures and improvements	(20,950,679)	(1,170,010)	36,663	-	(22,084,026
Leasehold improvements	(51,436,065)	(1,075,904)	-	-	(52,511,969
Equipment	(19,220,782)	(1,958,326)	1,501,972	-	(19,677,136
Total accumulated depreciation	(225,704,668)	(8,271,637)	2,443,106	-	(231,533,199
Total depreciable assets, net	171,628,057	(5,862,907)	(140,108)	27,866,797	193,491,839
Total governmental activities					
capital assets, net	\$ 747,742,637	\$15,678,634	\$ (140,108)	\$-	\$763,281,163

Depreciation expense is charged to functions based on their usage of the related assets. The amounts allocated to each function are as follows:

Governmental Activities	Depr	eciation Expense
Finance/Management Services	\$	430,714
Executive/Legislative		9,893
Legal		2,537
Operations		6,994,000
Acquisition/Stewardship/Development		85,970
Public Affairs		19,658
Public Safety		728,865
Total Governmental Activities	\$	8,271,637

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### B. Capital Asset Contributions

Some capital assets may be acquired using Federal and State grant funds, or they may be contributed by developers or other governments. Assets acquired using grant funds are recorded in the governmental fund financial statements as an expenditure and reported as a capital asset in the government-wide financial statements. Assets received as contributions are recorded only in the proprietary funds and government-wide financial statements.

#### C. Construction in Progress

Land is periodically acquired as part of construction in progress and related acquisition costs and improvements are capitalized as they are required to make the property usable for its intended purpose. As projects are completed, capitalized costs are transferred from Construction in Progress to Land and other non-depreciable and depreciable capital assets.

# 6. DEFERRED INFLOWS OF RESOURCES AND UNEARNED REVENUE

#### A. Government-Wide and Governmental Funds Financial Statements

Unearned revenues in the governmental funds and the government-wide financial statements include deposits for events and grant advancements prior to work performed as per grant agreement. At December 31, 2021, unearned revenues in the governmental funds and government-wide financial statements were as follows:

	2021 Unearned
Governmental Activities	Revenue
Deposits for events	\$ 1,091,896
Grants	3,326,553
Other	 84,957
Total	\$ 4,503,406

#### **B.** Fund Financial Statements

In addition to the unearned revenues listed above, at December 31, 2021 the following unavailable revenues were recorded as deferred inflows of resources in the governmental fund financial statements because the revenue was not available (not received within 60 days of year-end) to finance expenditures of the current period. Property taxes for the fiscal year 2021-2022 are levied on July 1, 2021. The District recognizes the full levy amount. Any amounts not received within 60 days of year-end are recorded as both a receivable and a deferred inflow of resources in the governmental funds.

Governmental Funds	Unava	ilable Revenues
Property tax receivables	\$	73,706,093
Grants receivable		13,958,782
Accounts receivable invoices		849,695
Liens		85,000
Interest on notes receivable		3,439,862
Total	\$	92,039,432

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### 7. LONG-TERM LIABILITIES

#### A. Long-Term Obligations and Transactions

The District's obligations and transactions for the year ended December 31, 2021 are summarized below and discussed in detail thereafter.

				Balance		
	Balance			December 31,	Due Within	Due in More
	January 1, 202	Additions	Retirements	2021	One Year	Than One Year
Measure WW General Obligation Bond	s					
Series 2009A	\$ 4,455,000	\$-	\$ (415,000)	\$ 4,040,000	\$ 435,000	\$ 3,605,000
Unamortized premium	3,290,914	-	(376,104)	2,914,810	376,104	2,538,706
Series 2013A	23,445,000	-	(1,355,000)	22,090,000	1,410,000	20,680,000
Unamortized premium	2,927,809	-	(232,673)	2,695,136	232,673	2,462,463
Series 2017A	47,075,000	-	(1,910,000)	45,165,000	2,005,000	43,160,000
Unamortized premium	6,147,966	-	(363,427)	5,784,539	363,427	5,421,112
Series 2017B	40,395,000	-	(3,665,000)	36,730,000	3,845,000	32,885,000
Unamortized premium	6,756,598	-	(757,749)	5,998,849	757,749	5,241,10
Total Measure WW	134,493,287	-	(9,074,953)	125,418,334	9,424,953	115,993,38
Limited Obligation Bond						
2012 Promissory Notes	18,680,000	-	(880,000)	17,800,000	900,000	16,900,00
Unamortized premium	258,448	-	(15,507)	242,941	15,507	227,434
Total limited obligation	18,938,448	-	(895,507)	18,042,941	915,507	17,127,434
Total bonds payable	153,431,735	-	(9,970,460)	143,461,275	10,340,460	133,120,815
Claims	10,650,671	5,324,488	(4,864,672)	11,110,487	2,534,350	8,576,137
Compensated absences	8,305,436	1,434,967	(574,252)	9,166,151	820,243	8,345,908
Pollution remediation obligation	6,060,000		-	6,060,000	-	6,060,000
Notes payable	3,032,366	-	-	3,032,366	-	3,032,36
Total Governmental						
Activities Long-Term Debt	\$ 181,480,208	\$ 6,759,455	\$ (15,409,384)	\$ 172,830,279	\$ 13,695,053	\$ 159,135,220

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### B. Debt Service Requirements

Future principal and interest payments on all long-term debt were as follows at December 31, 2021:

Limi	Limited Obligation Bonds							
Year Ending		Principal		Interest				
2022	\$	900,000	\$	520,780				
2023		920,000		502,580				
2024		940,000		482,805				
2025		960,000		460,230				
2026		985,000		434,933				
2027-2031		5,390,000		1,713,675				
2032-2036		6,310,000		796,730				
2037		1,395,000		24,413				
Total		17,800,000		4,936,146				
Debtpremium		242,941		-				
Total limited obligation	\$	18,042,941	\$	4,936,146				
		easure WW	_					
	al O	bligation (GO)	Во					
Year Ending		Principal		Interest				
2022	\$	7,695,000	\$	4,674,850				
2023		8,070,000		4,309,550				
2024		8,460,000		3,911,425				
2025		8,880,000		3,490,600				
2026		9,330,000		3,046,725				
2027-2031		40,950,000		8,401,375				
2032-2036		21,040,000		2,315,844				
2037		3,600,000		108,000				
Total		108,025,000		30,258,369				
Debtpremium		17,393,334		-				
Total GO Bonds	\$	125,418,334	\$	30,258,369				
		Frand Total						
Year Ending	e e	<b>Frand Total</b> Principal		Interest				
2022	\$	8,595,000	\$	5,195,630				
2023	Ψ	8,990,000	Ψ	4,812,130				
2023		9,400,000		4,394,230				
2025		9,840,000		3,950,830				
2026		10,315,000		3,481,658				
2027-2031		46,340,000		10,115,050				
2032-2036		27,350,000		3,112,574				
2032-2030		4,995,000		132,413				
Total		125,825,000		35,194,515				
Debt premium		17,636,275		-				
Grand Total	\$	143,461,275	\$	35,194,515				
	Ψ	,,	Ψ					

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### C. Description of the Long-Term Debt Issues

<u>2012 Promissory Notes</u> – On August 24, 2012, the District issued \$24,955,000 of 2012 Promissory Notes, with interest rates between 1.75% and 3.5%, to finance field and administrative facility replacement and renovation. The outstanding balance as of December 31, 2021 was \$17,800,000.

The 2012 Promissory Notes are limited obligations of the District, payable solely from limited ad valorem property taxes levied upon certain taxable property within the District or from other funds legally available.

The notes are subject to optional and mandatory early redemption provisions.

The notes were issued at a \$387,673 premium, which is being amortized over the 25-year life of the notes, resulting in annual amortization of \$15,507.

<u>Measure WW 2009 General Obligation Bonds</u> – The District issued General Obligation (GO) Bonds Series 2009A in the amount of \$80,000,000, with interest rates ranging from 2.25% to 5.0%, on October 14, 2009. The purpose of the 2009 bonds was to finance acquisition of land, and for developing and improving recreational space of the District. The outstanding balance as of December 31, 2021 was \$4,040,000.

The District is empowered and is externally obligated to levy ad valorem taxes, without limitation as to rate or amount, upon certain property subject to taxation within the District, for the payment of interest and principal of the GO Series 2009 Bonds.

The bonds are subject to optional early redemption provisions.

The bonds were issued at a premium of \$7,522,085, which is being amortized over the 20-year life of the bonds, resulting in annual amortization of \$376,104.

<u>Measure WW 2013 General Obligation Bonds</u> – The District issued General Obligation (GO) Bonds Series 2013 in the amount of \$80,000,000, with interest rates ranging from 1.0% to 5.0%, on July 31, 2013. The purpose of the 2013 bonds was to finance acquisition of land, and for developing and improving recreational space of the District. The outstanding debt balance at December 31, 2021 was \$22,090,000.

The District is empowered and is externally obligated to levy ad valorem taxes, without limitation as to rate or amount, upon certain property subject to taxation within the District, for the payment of interest and principal of the GO Series 2013 Bonds.

The bonds are subject to optional early redemption provisions.

The bonds were issued at a premium of \$4,653,469, which is being amortized over the 20-year life of the bonds, resulting in annual amortization of \$232,673.

<u>Measure WW 2017A General Obligation Bonds</u> – The District issued General Obligation (GO) Bonds Series 2017A-1 and 2017A-2 in the amount of \$80,000,000, with interest rates ranging from 2.875% to 5%, on December 6, 2017. The purpose of the 2017 bonds was to finance acquisition of land, and for developing and improving recreational space of the District. The outstanding debt balance at December 31, 2021 was \$45,165,000.

The bonds are subject to optional early redemption provisions.

The bonds were issued at a premium of \$7,268,533, which is being amortized over the 20-year life of the bonds, resulting in an annual amortization of \$363,427.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Measure WW 2017B General Obligation Refunding Bonds</u> –The District issued General Obligation Refunding Bonds 2017 B-1 and B-2 in the amount of \$44,550,000 on December 6, 2017, with interest rates ranging from 4.0% to 5.0%. The bond proceeds were placed in an irrevocable trust for payment of principal and interest on a portion of the 2009 General Obligation Bonds. The outstanding principal of the refunding bonds as of December 31, 2021 was \$36,730,000.

The District is empowered and externally obligated to levy ad valorem taxes, without limitation as to rate or amount, upon certain property subject to taxation within the District, for the payment of interest and principal of the 2017 GO Refunding Bonds.

The bonds are subject to optional early redemption provisions.

The bonds were issued at a premium of \$9,092,991, which will be amortized over the 12-year life of the bonds, resulting in an annual amortization of \$757,749.

#### D. Compensated Absences

The District records a liability to recognize the financial effect of unused vacation and other compensated leaves. The total of vacation and other compensated leaves was \$9,166,151 at December 31, 2021. The District uses the General Fund to liquidate compensated absences recorded in the governmental activities.

#### E. Accrued Claims

The District records current and long-term liabilities to recognize incurred but not reported claims in proprietary funds for self-insured general liability, workers' compensation and dental benefits as follows:

	,	January 1,		Claims			December 31, 2021		Due within	Due in More	
		2021		incurred	С	laims paid			One Year	tha	an One Year
Workers' compensation	\$	8,324,000	\$	2,384,056	\$	(2,334,602)	\$	8,373,454	\$1,592,461	\$	6,780,993
General liability		2,275,000		1,905,727		(1,495,697)		2,685,030	889,886		1,795,144
Dental benefits		51,671		1,034,705		(1,034,373)		52,003	52,003		-
	\$	10,650,671	\$	5,324,488	\$	(4,864,672)	\$	11,110,487	\$2,534,350	\$	8,576,137
	Ψ	10,000,071	Ψ	0,02 1,400	Ψ	(1,004,012)	Ψ	11,110,407	Ψ2,004,000	Ψ	0,070,10

#### F. Notes Payable

The District recorded a liability of \$3,032,366 related to the Borel property described in Note 3 (Notes Receivable) to recognize the prospective property sale proceeds which will be utilized to offset the related notes receivable of the same amount.

#### 8. FUND EQUITY

#### A. Classification of Governmental Fund Balances

Fund balance classifications report a hierarchy based upon the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

- Nonspendable amounts that cannot be spent because they are (1) not in spendable form, such as prepaid items and deposits, inventories and long-term receivables, or (2) legally or contractually required to remain intact.
- Restricted amounts that are restricted by external parties such as imposed by grantors, via contracts, by laws, or per regulation or by constitutional provision or enabling legislation.
- Committed amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

- Assigned amounts which are intended to be used for a specific purpose, but do not meet the criteria of
  restricted or committed, including the remaining fund balance in all governmental funds, except the General
  Fund.
- Unassigned negative fund balance amounts, or the residual amounts in the General Fund that have no
  restrictions placed upon them.

The District applies GASB Statement No. 54 when considering the order of spending of unrestricted amounts when an expenditure is incurred for which amounts in any of the unrestricted fund balance classification could be used. Therefore, the District uses committed resources first, then assigned resources, and unassigned resources last, as they are needed. The District considers restricted, committed, assigned and unassigned amounts to have been spent when an expenditure is incurred for purposes allowable.

Governmental fund balances are committed only through formal action of the governing body via Board of Directors resolution. Modification or rescission of fund balance commitments also require resolution of the Board.

In the General Fund, the Board has delegated the authority to make assignments of fund balance to management (i.e., Assistant General Manager Finance and Management Services/Chief Financial Officer (CFO), and General Manager). Fund balances in other funds are assigned according to the purpose of the fund.

During 2013, the Board of Directors approved resolution number 2013-10-233, the General Fund Reserve (Unassigned) Fund Balance Policy. That policy defines the intent and uses of the unassigned fund balance and establishes the appropriate target amount to be held (minimum general fund reserve fund balance in unassigned fund balance). The minimum reserve fund balance amount is currently set at 32% of annual revenue. The CFO has the responsibility to review this percentage, and make recommendations to the Board, if change is warranted considering all factors involved in determining appropriate amount of minimum General Fund Reserve.

#### B. Deficit Net Position and Fund Balance

As of December 31, 2021, the Measure WW Local Grant Fund has a fund balance deficit amounting to \$4,120 and Measure CC has a deficit of \$386,706. These deficits will be eliminated with future revenues.

The following is detail of the categories of governmental funds' fund balances at December 31, 2021.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

					Total
		Debt Service		Non-Major	Governmental
	General Fund	Fund	Project Fund	Funds	Funds
Nonspendable					
Endowment corpus	\$-	\$-	\$ -	\$ 4,693,503	\$ 4,693,503
Consumable supplies	692,861	-	-	-	692,861
Prepaid items and deposits	99,154	-	-	-	99,154
Total Nonspendable	792,015	-	-	4,693,503	5,485,518
Restricted					
Debt Service/bond proceeds	-	11,140,492	41,208,501	-	52,348,993
Future pension contributions	10,857,899	-	-	-	10,857,899
Deposits	-	-	2,331,756	-	2,331,756
Park maintenance and operations	3,582,255	-	-	193,829	3,776,084
Capital projects	-	-	27,738,924	-	27,738,924
Endowment earnings	-	-	-	881,729	881,729
Operating agreements	32,042,116	-	-	11,072,073	43,114,189
Trail operations	-	-	-	5,407,579	5,407,579
Total Restricted	46,482,270	11,140,492	71,279,181	17,555,210	146,457,153
Committed					
Fire fuel reduction grant match	-	-	380,245	-	380,245
Land acquisition/development	-	-	7,257,981	-	7,257,981
Mitigation	-	-	-	1,281,784	1,281,784
Coyote Hills-Dumbarton Quarry	-	-	-	733,803	733,803
Capital projects	-	-	20,326,441	-	20,326,441
Revenue take-away contingency	16,396,394	-	-	-	16,396,394
Workers' compensation contingency	2,000,000	-	-	-	2,000,000
Total Committed	18,396,394	-	27,964,667	2,015,587	48,376,648
Assigned					
Budgeted first quarter expenditures	12,711,327	-	-	-	12,711,327
Long-term notes receivable	-	-	3,032,366	-	3,032,366
Gifts for park maintenance and improvements	-	-	-	1,531,108	1,531,108
Legal contingency	100,000	-	-	-	100,000
Election costs	2,200,000	-	-	-	2,200,000
Mitigation	-	-	-	-	-
Total Assigned	15,011,327	-	3,032,366	1,531,108	19,574,801
Unassigned	71,492,542	-	-	(390,826)	71,101,716
Total Fund Balances	\$ 152,174,548	\$ 11,140,492	\$ 102,276,214	\$ 25,404,582	\$ 290,995,836

# 9. DEFERRED COMPENSATION

Employees may participate in a deferred compensation program (457 plan) at their option. Additionally, management employees may participate in a 401(a) plan. These plans are maintained by a third party, and the related financial information is not included in these financial statements. The District did not contribute to these plans in 2021.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

# **10. OTHER POST EMPLOYMENT BENEFITS**

<u>Plan Description</u>: In addition to the pension benefits described in Note 11, the District provides post-retirement healthcare benefits to its retirees in accordance with labor agreements and District policy. The District contributes to the California Employers' Retiree Benefit Trust (CERBT), an agent multiple employer plan, administered by CaIPERS and managed by an appointed board not under the control of the District. The trust is not considered a component unit by the District and has been excluded from these financial statements. CaIPERS issues a publicly available Annual Comprehensive Financial Report that includes financial statements and required supplementary information which may be obtained from CaIPERS at P.O. Box 942709, Sacramento, California 94229.

#### Benefits Provided:

A summary of the benefits provided are described below:

- 2428 Union Employees pre-Medicare effective 4/1/2012:
  - The District pays up to \$100 or \$200 per month towards medical premiums for any employee who works for the District until at least age 55 and retires with at least 10 or 20 or more years of service, respectively. The benefit discontinues at age 65 when Medicare coverage commences.
- 2428 Union Employees post-Medicare hired on or after 1/1/2012:
  - Eligible for CalPERS Health with the District providing the Public Employees' Medical & Hospital Care Act (PEMHCA) unequal contribution, if enrolled in CalPERS Medical. The minimum employer contribution is updated annually as prescribed by California Government Code Section 22892 of the PEMHCA based on the medical care component of the Consumer Price Index.
- 2428 Union Employees post-Medicare hired before 1/1/2012:
  - Each retired employee and spouse (upon spouse reaching age 65) is offered one of the following options at District expense:
    - Enrollment in the American Association for Retired Persons (AARP) Medicare Supplement and Rx Plan, or
    - Reimbursement up to the average monthly amount required to fund the AARP option.
- Police Association Employees:
  - The District contributes to future retiree medical at a cost equal to the PEMHCA minimum amount for those not enrolled in CalPERS Medical and who provide proof and cost of coverage, which is \$143 per month per retiree in 2021. This amount is subject to change annually.
- Management/Confidential Employees pre-Medicare hired or promoted on or after 1/1/2003:
  - If the retiree has at least 10 or 20 years of service as a regular employee, the District will pay up to \$250 or \$300 a month, respectively, toward medical.
- Management/Confidential Employees pre-Medicare hired or promoted before 1/1/2003:
  - Family medical benefits will be provided at the medical plan rates for employees who retire from the District until age 65, when Medicare commences.
- Management/Confidential Employees pre-Medicare hired after 1/1/2012: Eligible for choice of either:
  - If employee is enrolled in CalPERS Health with the District, the District will provide the PEMHCA contribution. The minimum employer contribution is updated annually as prescribed by California.
- Management/Confidential Employees post-Medicare hired or promoted before 1/1/2003:
  - The cost of Medicare, Part B, will be provided thereafter for employee and spouse (upon spouse turning 65).
  - Retiree employee with 5+ years of service will receive the equivalent of the AARP reimbursement.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

- Management/Confidential Employees post-Medicare hired or promoted on or after 1/1/2003 but prior to 1/1/2012:
  - Each retired employee and spouse (upon spouse reaching age 65) is offered one of the following options at District expense:
    - Enrollment in the AARP Medicare Supplement and Rx plan; or
    - Continuation of the \$250/\$300 monthly reimbursement; or
    - Reimbursement in an amount equal to the amount required to fund the AARP option, whichever is greater.
  - Management employees at the level of Assistant General Manager or General Manager with 20 years of District Service, upon reaching age 65, will be offered the opportunity to continue enrollment in the CalPERS Medicare Supplement, or the AARP Plan at the District expense for retiree and spouse, integrated with Medicare. Those managers with 15 years of District service, are offered the opportunity to continue enrollment in CalPERS Supplemental, for the retiree only. The retiree would have to reimburse the District for the premium cost for the spouse.
- Management/Confidential Employees post-Medicare hired on or after 1/1/2003, but before 1/1/2012 (same as above):
  - Shall receive the greater of either the pre-Medicare monthly reimbursement based on District Service or enrollment in an AARP Extended Medicare Supplemental Plan or Reimbursement of the premium rate required to fund the AARP option.
- Management employees at the level of Assistant General Manager (AGM) or General Manager (GM) level hired or promoted on or after 1/1/2003 but before 1/1/2012:
  - Pre-Medicare:
  - A retiree with at least 10 or 20 total years of service as a regular employee is eligible to receive up to \$300 or \$350 per month, respectively.
     Post-Medicare:
  - Upon turning 65, each retiree hired prior to 1/1/12 will be eligible for the greater of either:
    - Retiree reimbursement based on years of service (Pre-Medicare reimbursement); or
    - Enrollment for retiree and spouse (if applicable), in an AARP Extended Medicare Supplemental plan; or
    - Reimbursement of the premium paid by the retiree for medical coverage equal to the amount required to fund the AARP option.
- Board Members
  - Board members who retire from the Board with 12 or more years of service (three terms) are eligible for the same benefits as pre-2003 Management and Confidential employees, at District expense. Board members who retire with less than 12 years of service are eligible for these benefits at their own expense.

*Employees Covered*: At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	509
Active employees	723
Total	1,232

<u>Contributions</u>: The District Board is granted the authority to establish and amend contribution requirements of the District. The District establishes separate rates for each of the employee groups based on actuarially determined rates from annual actuarial valuation reports. The District pays all costs of the OPEB plan, except for the participation of retirees who pay District group medical and dental premiums. For the fiscal year 2021, the District contributed a total of \$5,758,732 as trust contributions to the OPEB plan.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Net OPEB Liability (Asset)</u>: The District's net OPEB liability (asset) was measured as of June 30, 2021 and the total OPEB liability was determined by an actuarial valuation as of June 30, 2021. The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	June 30, 2021
Funding Method	Entry age normal cost, level percent of pay cost method
Asset Valuation Method	Fair value of assets
Long-Term Return on Assets	6.00% net of plan investment expenses and including inflation
Discount Rate	6.00%
Inflation Rate	2.25%
Payroll Growth Rate	2.75%
Mortality Improvement	Based on assumptions for Public Agency Miscellaneous,
	Police, and Fire members published in the December 2017
	CalPERS Experience Study.
	Healthy Mortality: Pub-2010 General and Safety above-median income
	employee and retiree mortality tables projected with generational mortality
	improvements using 80% of scale MP-2020. Disability Mortality: Pub-2010
	General and Safety Disabled mortality tables projected with generational
	mortality improvements using 80% of scale MP-2020.
Healthcare Cost Trend Rate	6.70% for fiscal year (FY) 2021, gradually decreasing over several decades to an ultimate rate of 3.70% in FY 2075 and later years.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation for each major asset class are summarized in the following table:

	Target Allocation at	Long-Term Expected Real	Long-Term Expected
Asset Class	Measurement Date	Rate of Return	Nominal Rate of Return <sup>1</sup>
Equity	59.00%	4.76%	7.26%
Fixed Income	25.00%	2.01%	4.51%
TIPS	5.00%	1.20%	3.70%
Commodities	3.00%	2.39%	4.89%
REITs	8.00%	4.53%	7.03%
Total <sup>2</sup>	100.00%		6.68%
Reduction for assumed i	nvestment expense <sup>3</sup>		-0.10%
Net long-term expected	investment return (rounded	to ¼%)	6.50%

<sup>1</sup> Nominal rates of return are equal to real rates of return plus the assumed inflation rate.

<sup>2</sup> Portfolio total expected return is weighted average of arithmetic asset class returns, with adjustment to reflect geometric averages. It is not equal to the weighted average of the asset class geometric returns shown above.

<sup>3</sup> Assumed investment expenses include investment management fees.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability was 6.00%. The projection of cash flows used to determine the discount rate assumed that the District's contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

<u>Changes in Net OPEB Liability (Assets)</u> – The changes in the net OPEB liability (asset) for the District's OPEB plan are as follows:

	Increase / (Decrease)					
	٦	Total OPEB	F	Fiduciary Net		Net OPEB
	Liability		Position		Lia	bility (Asset)
Balance at December 31, 2020	\$	74,030,875	\$	64,464,483	\$	9,566,392
(Measured at June 30, 2020)						
Changes During the Period:						
Service cost		2,082,730		-		2,082,730
Interest cost		4,841,948		-		4,841,948
Differences between expected						
and actual experience <sup>1</sup>		(3,745,394)		-		(3,745,394)
Changes in assumptions		(1,868,247)		-		(1,868,247)
Employer contributions		-		5,494,658		(5,494,658)
Net investment income		-		18,162,041		(18,162,041)
Benefit payments <sup>2</sup>		(3,244,188)		(3,244,188)		-
Administrative expenses		-		(25,005)		25,005
Net changes		(1,933,151)		20,387,506		(22,320,657)
Balance at December 31, 2021	\$	72,097,724	\$	84,851,989	\$	(12,754,265)

(Measured at June 30, 2021)

<sup>1</sup> Approximately \$(3.4) million of the increase/(decrease) is due to the change in premiums and assumed claims costs and \$(300) thousand is due to all other experience changes.

<sup>2</sup> Benefit payments equal \$2,406,514 explicit subsidy payments to retirees and \$837,674 implicit subsidy costs incurred during the measurement period ending 6/30/2021.

<u>OPEB Plan Fiduciary Net Position</u> – Detailed information about the OPEB plan's fiduciary net position is available in separately issued CalPERS financial reports.

<u>Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate</u> – The following presents the net OPEB liability (asset) of the District if it were calculated using a discount rate that is one percentage point lower (5.00%) or one percentage point higher (7.00%) than the current discount rate:

			Cu	rrent Discount			
	19	% Decrease		Rate	1% Increase		
	5.00%		6.00%		7.00%		
Net OPEB Liability (Asset)	\$	(3,143,838)	\$	(12,754,265)	\$	(20,702,563)	

<u>Sensitivity of the Net OPEB Liability (Asset) to Changes in the Health Care Cost Trend Rate –</u> The following presents the net OPEB liability (asset) of the District if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates:

	1% Decrease		Current Rate		1% Increase	
Net OPEB Liability (Asset)	\$	(21,105,020)	\$	(12,754,265)	\$	(2,516,121)

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Recognition of Deferred Outflows and Deferred Inflows of Resources</u> – For the fiscal year ended December 31, 2021, the District recognized OPEB expense of \$(8,102,231). As of fiscal year ended December 31, 2021, the District reported deferred inflows and outflows of resources related to OPEB from the following sources:

	rred Outflows Resources	-	ferred Inflows Resources
Difference between expected and actual	\$ 167,845	\$	8,234,397
Change in assumptions	173,099		1,566,917
Net difference between projected and actual investment earnings	-		10,045,806
District contributions subsequent to measurement date	 2,864,835		-
Total	\$ 3,205,779	\$	19,847,120

At December 31, 2021, the District reported deferred outflows of resources in the amount of \$2,864,835 for contributions subsequent to the measurement date. This amount will be recognized as an OPEB expense in fiscal year 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30	
2022	\$ (5,005,480)
2023	(4,893,379)
2024	(4,881,439)
2025	(3,639,367)
2026	(905,426)
Thereafter	(181,085)
Total	\$ (19,506,176)

#### **11. PENSION PLANS**

The District has four defined benefit retirement plans: the East Bay Regional Park District (EBRPD) General Employees Plan, the East Bay Regional Park District Sworn Safety Plan, the California Public Employees' Retirement System (CalPERS) Miscellaneous Plan, and the CalPERS Safety Plan. The plans provide retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and their beneficiaries. The liability for pension-related debt has been liquidated primarily by the General Fund.

	Net Pension Liability (Asset)		C	Deferred Outflows of Resources	Deferred Inflows of Resources		
CalPERS Miscellaneous Plan	\$	60,761,662	\$	21,357,586	\$	31,693,824	
CalPERS Safety Plan		13,932,702		7,231,178		8,995,567	
EBRPD General Plan		(5,295,526)		-		5,999,714	
EBRPD Sworn Safety Plan		(90,378)		-		635,194	
	\$	69,308,460	\$	28,588,764	\$	47,324,299	

For the year ended December 31, 2021, the District recognized total pension expense of \$(14,952,896) for CalPERS and EBRPD plans.

Notes to the Basic Financial Statements, continued

For the year ended December 31, 2021

#### A. East Bay Regional Park District Retirement Plans

<u>Plan Description</u>. The District contributes to the East Bay Regional Park District (EBRPD) Plans, single employer defined benefit pension plans, to provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The EBRPD Plans are administered by PARS (Public Agency Retirement Services). Benefit provisions are established by Resolution of the Board of Directors. Board oversight over the plans is provided by the District's Board of Directors. The EBRPD Plans have been closed since January 1, 2001, and January 1, 2000, for the General Employees Plan and the Sworn Safety Plan, respectively. All new and eligible employees hired after these dates are enrolled in CalPERS (a multiple employer defined benefit pension system) described in footnote 11 B.

Membership in the EBRPD Plans comprised the following at January 1, 2021:

		Sworn
	General Plan	Safety Plan
Active plan members	3	-
Retirees and beneficiaries currently receiving benefits	154	28
Vested terminated employees	3	1
Total	160	29

<u>Benefits Provided</u>. The EBRPD Plans provide retirement and disability benefits (sworn only), annual cost-of-living adjustments and death benefits to plan members, who must be District employees, and their beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment, age and the average of the final 3 years compensation. General Employee Plan members with five years of continuous service are eligible to retire at age 58 with a 2.3% benefit formula or take early retirement at age 48 with statutorily reduced benefits. Sworn Safety Plan members with five years of continuous service are eligible to retire at age 50 with a 2% benefit formula (capped at 75% of average salary), with an actuarial increase for commencement after age 50. Sworn members are eligible for non-duty disability benefits after 5 years of service at a reduced benefit rate. Miscellaneous and sworn employees' pre-retirement death benefit may be a single sum cash payment, or in the form of a life annuity. Post-retirement, surviving spouse death benefit is based on the participants' elected annuity provisions, and may extend for the life of the designated beneficiary, depending on the election made. Cost-of-living adjustments are a maximum of 2% at age 70 for the General Employee Plan and a maximum of 2% effective two years after retirement for Sworn Safety Plan members.

<u>Investments.</u> In accordance with the Investment Policy for the EBRPD Plans, as approved by the Board of Directors in October 2016, investments are reported at fair value. The investment goal is to prudently invest plan assets to obtain the highest possible returns to best fund the payments due retired employees while assuming a reasonable risk posture and protecting against loss of purchasing power. At the same time, the fund shall maintain an adequate percentage of the portfolio directly and/or indirectly in liquid short-term securities to meet requirements for cash flow.

The EBRPD Plans include asset allocation targets as noted below:

	Target	<u>Actual</u>	Fair Value
Domestic Equity	15.00%	35.60%	\$19,580,852
Core Fixed Income	25.00%	15.00%	8,211,907
Intermediate Bonds	55.00%	48.00%	26,382,372
Cash	5.00%	1.40%	1,389,116
Total	100.00%	100.00%	\$55,564,247

#### Rate of Return

The annual money-weighted rate of return for the year ended December 31, 2021, net of plan investment expenses, was 8.22%.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Contributions</u>. The Board Operating Guidelines grant the authority to establish and amend the contribution requirements of the District and active employees to the District's Board of Directors. The District establishes rates based on an actuarily determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarily determined rate and the contribution rate of plan members. Management employees' contribution rate is 8.15%, and non-management employees' contribution rate is 8.55% for the General Employees Plan. At the end of 2021, employees were contributing 6% of the employee portion, with the District paying the balance. The total employee portion was \$4,429, with the District paying \$1,293 of that amount.

<u>Net Pension Liability (Asset)</u> The net pension liability (asset) was measured as of December 31, 2021 and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of January 1, 2021. The changes in the net pension liability (asset) at December 31, 2021 were as follows:

	General Employees Retirement Plan			
	Single Employer Defined			
		Benefit Pension Plan		
		Increase (Decrease)		
	Total Pension	Plan Fiduciary	Net Pension	
	Liability	Net Position	Liability/(Asset)	
Balance at December 31, 2020	\$ 46,140,375	\$ 47,450,644	<u>\$ (1,310,269</u> )	
Changes in the year:				
Service cost	28,623	-	28,623	
Interest on the total pension liability	1,826,661	-	1,826,661	
Differences between actual and expected experience	1,282,999	-	1,282,999	
Changes in assumptions	(1,161,104)	-	(1,161,104)	
Contribution - employer	-	2,187,011	(2,187,011)	
Contribution - employees	-	4,429	(4,429)	
Net investment income	-	3,818,644	(3,818,644)	
Administrative expenses	-	(47,648)	47,648	
Benefit payments, including refunds of employee contributions	(3,879,856)	(3,879,856)	-	
Net changes	(1,902,677)	2,082,580	(3,985,257)	
Balance at December 31, 2021	\$ 44,237,698	\$ 49,533,224	\$ (5,295,526)	

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

	Sworn Safety Single Employer Defined Benefit Pension Plan			
	Total Pension	Increase (Decrease) Plan Fiduciary	Net Pension	
	Liability	Net Position	Liability/(Asset)	
Balance at December 31, 2020	\$ 5,498,973	\$ 5,071,800	\$ 427,173	
Changes in the year:				
Interest on the total pension liability	220,148	-	220,148	
Differences between actual and expected experience	111,292	-	111,292	
Changes in assumptions	(167,750)	-	(167,750)	
Contributions - employer	-	273,447	(273,447)	
Contributions - employees	-	-	-	
Net investment income	-	412,947	(412,947)	
Administrative expenses	-	(5,153)	5,153	
Benefit payments, including refunds of employee contributions	(337,028)	(337,028)	-	
Net changes	(173,338)	344,213	(517,551)	
Balance at December 31, 2021	\$ 5,325,635	\$ 5,416,013	\$ (90,378)	
Totals of both plans	\$ 49,563,333	\$ 54,949,237	\$ (5,385,904)	
Plan fiduciary net position as a percentage of the total pension liability	110.87%			

#### Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension -

For the year ended December 31, 2021, the District's recognized pension expense for the General and Safety plans of \$(4,541,105) and \$(567,766), respectively. At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the General and Safety Plans:

	<u>Single</u> Outfl	eneral Plan Employer Plan Deferred lows/(Inflows) Resources	Sworn Safety Plan <u>Single Employer Plan</u> Deferred Outflows/(Inflows) of Resources		Total Deferred Outflows/(Inflows) of Resources	
Net difference between projected and actual earnings on pension plan investments	\$	(5,999,714)	\$	(635,194)	\$	(6,634,908)
	\$	(5,999,714)	\$	(635,194)	\$	(6,634,908)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Ended Dec. 31	l:	General Plan	 Sworn Safety Plan	Total
2022	\$	(1,826,951)	\$ (194,753) \$	(2,021,704)
2023		(2,424,175)	(253,840)	(2,678,015)
2024		(1,368,568)	(145,492)	(1,514,060)
2025		(380,020)	(41,109)	(421,129)
2026		-	-	-
	\$	(5,999,714)	\$ (635,194) \$	(6,634,908)

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### Actuarial Assumptions.

	EBRPD General and Sworn Safety Plans
Valuation Date	January 1, 2021
Measurement Date	December 31, 2021
Actuarial Cost Method	Entry Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	4.45%
Payroll Growth	2.25%
Projected Salary Increase	Varies by Entry Age and Service
Investment Rate of Return	4.45%
Mortality	Based on assumptions for Public Agency Miscellaneous & Safety
	members published in the December 2017 CalPERS experience
	study.

The discount rate was set equal to the long-term expected rate of return. The long-term expected rate of return was used since current assets, future District contributions, and future member contributions are projected to be sufficient to cover all future benefit payments and expenses. The "crossover test" was performed in accordance with the requirements specified in GASB Statement No. 67, including a projection that the plans' funding policy will remain unchanged.

The discount rate was increased from 4.13% to 4.45% and was derived based on the inflation assumption of 2.25% and the long-term expected rate of return on pension plan investments and the yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

<u>Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate</u> – The following presents the net pension liability (asset) of the Plans, calculated using the discount rate above, as well as what the employer's net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	ral Employees irement Plan	orn Safety ement Plan	Total
1% Decrease	3.45%	 3.45%	
Net Pension Liability (Asset)	\$ (1,510,176)	\$ 463,832	\$ (1,046,344)
Current Discount Rate	4.45%	4.45%	
Net Pension Liability (Asset)	\$ (5,295,526)	\$ (90,378)	\$ (5,385,904)
1% Increase	5.45%	5.45%	
Net Pension Liability (Asset)	\$ (8,589,352)	\$ (563,722)	\$ (9,153,074)

The EBRPD Retirement Plans do not issue separate, audited financial statements.

#### B. CalPERS – Miscellaneous and Safety Employees' Pension Plans

The District contributes to the California Public Employee Retirement System (CalPERS). The miscellaneous employees of the District are part of an agent multiple-employer defined benefit pension plan. The safety employees are part of a cost-sharing multiple-employer defined benefit plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California Benefit provisions and all other requirements are established by State statute and District Board resolution.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information that can be found on the CalPERS website.

#### **Miscellaneous Plan**

<u>Plan Description</u>. The Miscellaneous Plan is an agent multiple-employer defined benefit pension plan which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the plan are established by State statute and District resolution.

<u>Benefits Provided.</u> CalPERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members, who must be public employees, and their beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment, age and the average of the final 3 years compensation. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: The Basic Death Benefit, the 1959 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each plan are applied by the Public Employees' Retirement Law. The plans' provisions and benefits in effect at December 31, 2021, are summarized as follows:

**Miscellaneous Plan** 

	Agent Multiple-Employer			
	AFSCME, non-P	OA, Mangmt/Conf	POA no	on-sw orn
	Classic Member	PEPRA Member	Classic Member	PEPRA Member
Hire date	Prior to 1/1/2013	On/After 1/1/2013	Prior to 1/1/2013	On/After 1/1/2013
Benefit formula <sup>(1)</sup>	2.5%@55	2.0%@62	2.5%@55	2.0%@62
Benefit vesting schedule	5 years service	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life	monthly for life
Retirement age	50	52	50	52
Monthly benefits, as a % of annual salary	2% to 2.7%	2% to 2.7%	2% to 2.7%	2% to 2.7%
Required employee contribution rate	8.000%	7.000%	8.000%	7.000%
Required employer contribution rate	31.730%	31.730%	31.730%	31.730%

(1) New ly hired Misc Employees will be enrolled in the 2% at 60 or 2% at 62 formula, dependent on the individual's eligibility, as per Assembly Bill (AB) 340.

*Employees Covered.* At December 31, 2021, the following employees were covered by the benefit terms of the Miscellaneous Plan.

Inactive employees or beneficiaries currently receiving benefits	392
Inactive employees entitled to but not yet receiving benefits	304
Active employees	642
Total	1,338

<u>Contributions.</u> Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on July 1 following notice of change in the rate. Funding contributions for both plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rates of employees. For the year ended December 31, 2021, the District made the annual required employer contributions to the Miscellaneous Plan of \$16,726,699.

<u>Net Pension Liability</u>. The District's net pension liability for the Miscellaneous Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the plan was measured as of June

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

30, 2021, using an annual actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 using standard update procedures.

*Actuarial Assumptions* – The total pension liabilities in the June 30, 2020 actuarial valuations were determined using the following actuarial assumptions for the Miscellaneous Plan:

Valuation Date	June 30, 2020
Measurement Date	June 30, 2021
Actuarial Cost Method	Entry Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Payroll Growth	2.75%
Projected Salary Increase	Varies by Entry Age and Service
Investment Rate of Return $^{(1)}$	7.00%
Mortality	Derived using CalPERS' membership for data for all funds

<sup>(1)</sup> Net of pension plan investment; includes inflation.

The mortality table used for the Miscellaneous Plan was developed based on CaIPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of Scale MP 2016. For more details on this table, please refer to the December 2017 Experience Study report (based on CaIPERS demographic data from 1997 to 2015) available on CaIPERS website under Forms and Publications. All other actuarial assumptions used in the June 30, 2020 valuation were based on the results of this report, including updates to salary increases, and mortality and retirement rates.

<u>Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension</u>. At December 31, 2021, the District recognized pension expense of \$6,295,316 for the Miscellaneous Plan.

The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the Miscellaneous Plan:

	Miscellaneous Plan		
	Deferred	Deferred	
	Outflows	Inflows	
	of Resources	of Resources	
Pension contributions subsequent to measurement date	\$ 13,877,237 \$	-	
Differences between actual and expected experience	7,480,349	-	
Changes in assumptions	-	(572,600)	
Net difference between projected and actual earnings on			
pension plan investments	-	(31,121,224)	
	\$ 21,357,586 \$	(31,693,824)	

The \$13,877,237 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Measurement Periods	Miscellaneous
Ended June 30:	Plan
2022	\$ (5,304,721)
2023	(4,526,554)
2024	(6,262,396)
2025	(8,119,804)
2026	
	\$ (24,213,475)

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate, and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB Statement No. 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (Public Employees' Retirement Fund) cash flows. Such cash flows were developed assuming that both members and employers will make their required contribution on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for each cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The following table reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The target allocation shown was adopted by the District Board effective on July 1, 2016.

	Target	Real Return	Real Return
Asset Class	Allocation	Years 1-10 (a), (c)	Years 11+ (b)
Global Equity	50.0%	4.80%	5.98%
Global Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
	100.0%		

(a) An expected inflation of 2.00% used for this period.

(b) An expected inflation of 2.92% used for this period.

(c) Figures are based on previous ALM of 2017.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the net pension liability of the District for the Miscellaneous Plan, calculated using the discount rate as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1- percentage point higher than the current rate:

	Agent Multiple-Employer Miscellaneous Plan
1% Decrease	6.15%
Net Pension Liability	\$ 111,782,709
Current Discount Rate	7.15%
Net Pension Liability	\$ 60,761,662
1% Increase	8.15%
Net Pension Liability	\$ 18,319,582

*Changes in the Net Pension Liability -* The changes in the Net Pension Liability measured as of June 30, 2021 for the Miscellaneous Plan are as follows:

	Increase (Decrease)		
	Total Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability/(Asset)
Balance at December 31, 2020	\$ 373,158,115	\$ 268,601,708	\$ 104,556,407
Changes in the year:			
Service cost	9,217,245	-	9,217,245
Interest on the total pension liability	26,571,700	-	26,571,700
Change in assumptions	-	-	-
Differences between actual and expected experience	2,522,750	-	2,522,750
Net plan to plan resource movement	-	-	-
Contributions - employer	-	16,195,864	(16,195,864)
Contributions - employees	-	4,209,806	(4,209,806)
Net investment income	-	61,969,087	(61,969,087)
Administrative expenses	-	(268,317)	268,317
Other Misc Income (Expense)	-	-	-
Benefit payments, including refunds of employee contributions	(17,314,646)	(17,314,646)	-
Net changes	20,997,049	64,791,794	(43,794,745)
Balance at December 31, 2021	\$ 394,155,164	\$ 333,393,502	\$ 60,761,662

<u>Pension Plan Fiduciary Net Position</u> – Detailed information about the pension plans' fiduciary net position is available in the separately issued CalPERS financial reports.

#### Safety Plan

#### A. General Information

<u>Plan Description</u>. The District's Safety Plan is a cost-sharing multiple-employer defined benefit pension plan administered by CalPERS since the plans have less than 100 active members, commonly referred to as risk pool. The District has four retirement benefit cost pools or tiers. Classic tier for all safety employees including Police and

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

Fire hired prior to March 31, 2012. Police Tier II and Fire Tier II for employees hired prior to January 1, 2013. Police and Fire PEPRA is for employees hired on or after January 1, 2013.

<u>Benefits Provided.</u> CalPERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members, who must be public employees, and their beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment, age and the average of the final 3 years compensation. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: The Basic Death Benefit, the 1959 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each plan are applied by the Public Employees' Retirement Law. The plans' provisions and benefits in effect at December 31, 2021, are summarized as follows:

Sofaty Dian

	Safety Plan Cost-Sharing			
	Fire-s			e-sw orn
	Classic Member	Tier II Member	Classic Member	Tier II Member
Hire date	Prior to 3/31/2012	On/After 3/31/2012 and before 1/1/2013	Prior to 3/31/2012	On/After 3/31/2012 and before 1/1/2013
Benefit formula <sup>(1)</sup>	3.0%@50	3.0%@55	3.0%@50	3.0%@55
Benefit vesting schedule	5 years service	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life	monthly for life
Retirement age	50	50	50	50
Monthly benefits, as a % of annual salary	2% to 2.7%	2% to 2.7%	2% to 2.7%	2% to 2.7%
Required employee contribution rate	9.000%	9.000%	12.000%	12.000%
Required employer contribution rate	54.820%	23.790%	54.820%	22.840%

_		ty Plan Sharing
	Fire-sw orn	Police-sw orn
	PEPRA Member	PEPRA Member
	On/After	
Hire date	1/1/2013	On/After 1/1/2013
Benefit formula	2.7%@57	2.7%@57
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50	50
Monthly benefits, as a % of annual salary	2% to 2.7%	2% to 2.7%
Required employee contribution rate	13.000%	13.000%
Required employer contribution rate	13.160%	13.470%

(1) New ly hired Safety Employee will be enrolled in the 3% at 55 or 2.7% at 57 formula, dependent on the individual's eligibility, as per AB340.

<u>Contributions.</u> Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on July 1 following notice of change in the rate. Funding contributions for all plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determine

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

rate and the contribution rates of employees. For the year ended December 31, 2021, the contributions made by the District to the Safety Plan were equal to the amount of the annual required employer contributions of \$3,554,573.

#### B. Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension

At December 31, 2021, the District reported a net pension liability of \$13,932,702 for its proportionate share of the PERF C pension liability.

The District's net pension liability for the plan is measured as the proportionate share of the collective net pension liability. The net pension liability of the plan is measured as of June 30, 2021 and the total pension liability for the plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 using standard actuarial update procedures. The District's proportion of the collective net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

At the June 30, 2021 measurement date, the District's proportionate share of the net pension liability was 0.397 percent, which was an increase of 0.02857 percent from its proportion of 0.36843 percent measured as of June 30, 2020.

At the year ended December 31, 2021, the District recognized pension expense of \$3,548,710.

*Actuarial Assumptions* – The total pension liabilities in the June 30, 2020 actuarial valuations were determined using the following actuarial assumptions for the Safety Plan:

Valuation Date	June 30, 2020
Measurement Date	June 30, 2021
Actuarial Cost Method	Entry Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Payroll Growth	2.75%
Projected Salary Increase	Varies by Entry Age and Service
Investment Rate of Return $^{(1)}$	7.00%
Mortality	Derived using CalPERS' membership for data for all funds

<sup>(1)</sup> Net of pension plan investment; includes inflation.

The mortality table used was developed based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of Scale MP 2016. For more details on this table, please refer to the December 2017 Experience Study report (based on CalPERS demographic data from 1997 to 2015) available on CalPERS website under Forms and Publications. All other actuarial assumptions used in the June 30, 2020 valuation were based on the results of this report, including updates to salary increases, and mortality and retirement rates.

The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the Safety Plan:

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

	Cost-Sharing			
		S	/ Plan	
		Deferred		Deferred
		Outflows		Inflows
	of	Resources		of Resources
Pension contributions subsequent to measurement date	\$	2,641,231	\$	-
Differences between actual and expected experience		2,307,847		-
Changes of assumptions		-		-
Changes in proportion		2,282,100		-
Net difference between projected and actual earnings on plan investments				(8.020.017)
•		-		(8,039,917)
Adjustments due to differences in proportions		-		(955,650)
Total	\$	7,231,178	\$	(8,995,567)

The \$2,641,231 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Measurement Periods	
Ended June 30:	 Safety Plan
2022	\$ (220,160)
2023	(612,019)
2024	(1,360,968)
2025	(2,212,473)
2026	-
	\$ (4,405,620)

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate, and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB Statement No. 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (Public Employees' Retirement Fund (PERF)) cash flows. Such cash flows were developed assuming that both members and employers will make their required contribution on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected

# Notes to the Basic Financial Statements, continued

For the year ended December 31, 2021

compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for each cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The following table reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The target allocation shown was adopted by the District Board effective on July 1, 2016.

	Target	Real Return	Real Return
Asset Class	Allocation	Years 1-10 (a), (c)	Years 11+ (b)
Global Equity	50.0%	4.80%	5.98%
Global Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
	100.0%		

(a) An expected inflation of 2.00% used for this period.

(b) An expected inflation of 2.92% used for this period.

(c) Figures are based on previous ALM of 2017.

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the District's net pension liability, calculated using the discount rate of 7.15%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1- percentage point higher than the current rate:

	С	ost-Sharing			
	Safety				
		Plan			
1% Decrease		6.15%			
Net Pension Liability	\$	27,512,599			
Current Discount Rate		7.15%			
Net Pension Liability	\$	13,932,702			
1% Increase		8.15%			
Net Pension Liability	\$	2,778,494			

<u>Pension Plan Fiduciary Net Position</u> – Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

#### 12. RISK MANAGEMENT

General Liability – For general insurance coverage, that includes property, liability, cyber and watercraft. The District's self-insurance limit is \$500,000 for liability and \$25,000 for property. PRISM covers the amount in excess of the self-insurance limit to \$25 million/year for both liability and property. Additionally, the District purchases insurance coverage for crime, aviation, errors and omission, and boiler and machinery.

The actuarially determined liability at December 31, 2021 for general liability was \$2,685,030, which includes an estimate for incurred, but not reported claims. Several claims were settled during 2021 and claims paid equated \$1,495,697.

Workers' Compensation – For workers' compensation coverage, the District retains \$350,000 for each claim, with the excess coverage provided through PRISM. Total cost of 2021 workers' compensation insurance was \$362,860.

The actuarially determined liability at December 31, 2021 for workers' compensation liability was \$8,373,454, which includes an estimate for incurred, but not reported claims. Claims paid during 2021 equaled \$2,334,602.

The actuarially determined liability for General Liability and Workers' Compensation assumes a long-term average annual return on investments of 3%.

Dental – The estimated liability for self-insured dental plan was \$52,003. Claims paid during 2021 equaled \$1,034,373.

Year Ending	Ac	crued Claims	Claims Incurred and				A	Accrued Claims	
December 31,	Beg	inning of Year	Changes in Estimates			laims Paid	End of Year		
2020	\$	10,411,482	\$	4,077,901	\$	(3,838,712)	\$	10,650,671	
2021	\$	10,650,671	\$	5,324,488	\$	(4,864,672)	\$	11,110,487	

# Changes to the internal service funds' claims liability amounts for the years ended December 31, 2021 and 2020 are as follows:

# 13. OPERATING LEASES

The District has a number of licenses and operating agreements with cities, counties, and other local agencies. Under these agreements, the District is given use of property owned by these entities in exchange for operating and maintaining the property as a regional park or open space. Generally, these agreements require no payment or a nominal payment by the District to these entities, and the contract terms vary from short-term to perpetuity. These leases are immaterial.

Under operating leases, the District leases land and facilities to tenants and concessionaires, who have agreed to provide the following minimum annual payments:

Year Ending	
December 31,	Amount
,	
2022	\$ 2,929,680
2023	2,729,147
2024	2,475,262
2025	2,087,145
2026	1,910,555
Thereafter	9,689,434
Total	\$ 21,821,223

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

# 14. POLLUTION REMEDIATION OBLIGATIONS

The District follows the guidance of GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, establishing accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. These amounts are reported as other liabilities on the government-wide financial statements. The District has three pollution remediation sites after the 2021 closure of the fuel storage tank at Redwood Park.

There is a former underground fuel storage tank at Redwood Park that contaminated subsurface soil and groundwater. The site has undergone investigation and remediation since 1993 but is not under an executive cleanup order by any outside agency. In 2019, Alameda County Department of Environmental Health (ACDEH) reviewed this site summary report and determined that no additional monitoring or remediation actions are needed at this time. The District received the final paperwork for closure from ACDEH on April 5, 2021. The closure proceedings required public posting of the proposed closure and the deconstruction and capping of the monitoring wells in the vicinity of the former fuel storage tank. The well closure was performed in May 2021 and costs for well closure were \$47,548 with additional construction support and reporting requirement costs of \$12,599.

In March 2016, the District's Board of Directors approved closure of the Anthony Chabot Marksmanship Range ("Range") which was vacated in October 2016. After more than 50 years of operations, the District decided not to renew the lease with the Chabot Gun Club due to the extensive lead contamination at the site. Site clean-up and remediation costs for the recommended treatment are estimated between \$2.9 million and \$6.6 million based on a preliminary independent cost estimate assessment by consultants prepared in 2015. The estimate was prepared for purposes of allowing the Board of Directors to consider potential costs in determining whether to renew the Gun Club lease. It was not based on specific site conditions. For 2016, the District used the expected cash-flow technique to measure the liability based on the remediation outlays expected to be incurred to settle that liability. The estimated cost to remediate the Range is \$5,720,000. The liability is reported in the government-wide financial statements as of December 31, 2021. The District hired an environmental consultant during 2019 to implement a site characterization study to determine the full extent of pollution on the site. In 2020, the District signed the cost recovery agreement with the Regional Water Quality Control Board (RWQCB) and estimate approximately \$15,000/year in regulatory oversight fees. In 2020, the District spent \$190,000 implementing the orientation phase of the site characterization study. This included trenching, metal detectors, use of XRF and VOC testing throughout the perimeter of the gun range. The results from this orientation phase indicate that the extent of lead contamination is roughly 6-12 inches deep, but it extends well beyond the firing range areas. During 2020, stormwater management costs were \$44,000. In 2021, further site investigation including groundwater sampling, testing in the bullet recovery and overshot areas and sampling of creek sediment downstream of the project site was conducted. Additional testing completed in 2021 determined that the groundwater was not impacted by lead. In 2021, the District spent \$247,000 implementing the second phase of the site investigation and \$48,000 on stormwater management.

Point Isabel Regional Shoreline is part of McLaughlin East Shore State Park and operates as an open-space dog park. The State of California is the primary owner. Point Isabel was a former landfill and substantial quantities of lead containing battery cases were deposited on site. Prior to the State's acquisition of the property, the site was remediated and capped. In 2018 elevated lead levels were detected in the soil in specific localized areas during environmental investigations. It has been determined that certain areas of the site were inadequately capped and additional remedial work is required. Under the terms of the Operating Agreement with the State of California, the State is responsible for costs associated with pre-existing environmental conditions. The District will be working with the State to implement the remediation work and to recover costs incurred by the District. The most likely remediation scenario is estimated to cost \$3 million less expected reimbursements from the State of \$2.7 million, for a reportable remediation liability of \$340,000. While reimbursement from the State is expected, it is not guaranteed. In 2020, stormwater management costs for Point Isabel were \$65,500 and included stormwater sampling, clean out of catchment basins and implementation of best management practices on the site. A contract for design of the remediation work/capping of the site was initiated in 2021 and should provide updated costs. In 2021, the stormwater costs were \$63,000.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

A pollution remediation property was identified in 2021, called the "Borel Property", managed by staff at Las Trampas Regional Park. Two former diesel fuel pumps fed underground storage tanks which showed staining around the area and preliminary testing indicates the contaminated area is 30' x 30' x 17' deep. Initial testing and sampling is estimated at \$25,000. Preparation of a Contra Costa County workplan (\$50,000) and removal of tanks and potential ground water contamination have planning level estimate costs of \$300,000.

# 15. RELATED PARTIES

#### A. Joint Ventures

The District is a party to the following jointly governed organizations, in which there is no ongoing financial interest or ongoing financial responsibility.

#### Chabot Space and Science Center

The District is member of the 1989 joint powers agreement (JPA), under Section 6500 et seq. of the California Government Code, with the City of Oakland and the Oakland Unified School District, the purpose of which was the creation of Chabot Space and Science Center ("the Center"). The JPA is governed by a 22-member board, 3 of whom are representatives from the District. The District is designated as lead agency pursuant to Government Code Section 6509. Per the JPA agreement, the District is required to license to the Center the use of telescopes.

The District is also required to lease a parcel of land to the Center for a parking garage. The District has no other ongoing financial interest or responsibilities. Additionally, to the full extent permitted by law, the District is protected and indemnified against any claims or liabilities arising out of participation in the JPA.

#### East Bay Regional Communication System Authority

The District is one of 43 participating agencies of the East Bay Regional Communication System Authority, created in 2007, which is a 36-site, 2 county, P-25 compliant communication system designed to provide fully interoperable communications to all public agencies within Alameda and Contra Costa Counties. The activities of the JPA are funded through State and Federal grants. The District has no obligations for the debts or liabilities of the JPA.

#### East Contra Costa County Habitat Conservancy Program (ECCC HCP)

The District has purchased many properties in partnership with the ECCC HCP. Located on some of these properties are lease revenue generating facilities such as wind turbines, communication towers and residences. Pursuant to the terms of the purchase agreements with the grantor partner, all revenues earned from these leases will be used for management of the purchased properties and adjacent properties in the Byron Hills/Vasco area and at Black Diamond Mines Regional Preserve.

#### <u>Other</u>

Additionally, the District maintains operating agreements with other entities. East Bay Municipal Utility District (EBMUD) is invoiced for services provided by District personnel on EBMUD property. The District also operates three state owned parks, Crown Memorial State Beach, Del Valle Regional Park and McLaughlin Eastshore State Park.

#### B. Regional Parks Foundation (Foundation)

The Foundation is a private 501(c)(3) non-profit organization, created in 1969, which supports the East Bay Regional Park District. The Foundation's mission is to raise funds to provide broader public access, resource enhancement and preservation, and support for education and recreational programs. The Foundation is not considered a component unit of the District under GASB Statement No. 80, *Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14,* because the economic resources of the Foundation are insignificant to the District and the Foundation has a Board of Directors which is completely separate from and not appointed by the District. Thus, its financial information is not included in the District's financial statements. Separate audited financial statements are available on their website www.regionalparksfoundation.org/.

Notes to the Basic Financial Statements, continued For the year ended December 31, 2021

# 16. COMMITMENTS AND CONTINGENCIES

The District participates in several Federal and State grant programs. These programs have been audited by the District's independent auditor in accordance with the provisions of the federal Single Audit Act amendments of 1996 and applicable State requirements. No cost disallowance was proposed as a result of these audits; however, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The District expects such amounts, if any, to be immaterial.

The District is a defendant in a number of lawsuits which have arisen in the normal course of business. In the opinion of the District's management and the District's counsel, these actions when finally adjudicated will not have a material adverse effect on the financial position of the District.

The District uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to contracts not yet performed and purchase orders not yet filled (executory contracts and open purchase orders). Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities, but rather as restricted or committed governmental fund balance. As of December 31, 2021, total governmental fund encumbrance balances for the District are as follows:

Major Governmental Funds:

General Fund	\$ 3,201,278
Project Fund	 31,285,709
Total Major Governmental Funds	34,486,987
Non-Major Governmental Funds:	
Landscape and Lighting Districts Fund	2,597
Community Facilities Districts and Zones of Benefit Fund	2,367
Other Special Revenue Fund	25,614
Total Non-Major Governmental Funds	30,578
Total Governmental Funds	\$ 34,517,565

#### **17. SUBSEQUENT EVENTS**

In February 2022, the District issued an additional \$60 million in Measure WW Series 2022A bonds and \$4 million for the refunding of Measure WW series 2009 bonds.

#### **18. DATE OF MANAGEMENT REVIEW**

The date to which events occurring after December 31, 2021 have been evaluated for possible adjustments to the financial statements or disclosures is June 9, 2022, which is the date that the financial statements were available to be issued.

THIS PAGE LEFT INTENTIONALLY BLANK

# **REQUIRED SUPPLEMENTARY INFORMATION**



Required Supplementary Information For the year ended December 31, 2021

#### 1. BUDGETARY INFORMATION

#### A. Budgeting Procedures

The East Bay Regional Park District (District) Board of Directors (Board) adopts an annual operating budget, effective January 1 of each year, for governmental (except public safety special revenue funds) and proprietary funds. Project funds are budgeted on a project length basis and therefore are not comparable on an annual basis. The Board of Directors may amend the budget by resolution during the year. The General Manager, or his designee, is authorized to transfer budgeted amounts up to \$50,000; however, any revisions which alter the total expenditures of the fund must be approved by the District Board. All unencumbered appropriations lapse at the end of the fiscal year. The appropriations reflected in the Final Budget in section B on the next page have been adopted by the Board of Directors.

Annual budgets are prepared on a basis consistent with generally accepted accounting principles. The District maintains budgetary controls to ensure compliance with legal provisions embodied in the appropriated budget approved by the Board of Directors. The lowest level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amounts) for the operating budget is at the division level.

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of the formal budgetary process. In general, encumbrances outstanding at year-end lapse and must be re-appropriated as part of the following year budget.

Required Supplementary Information For the year ended December 31, 2021

#### B. Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund

	Original		Actual	Variance from
	Budget	Final Budget	Amounts	Final Budget
REVENUES	¢ 400,000,000	¢ 400.000.000	¢ 400.000.044	¢ 0.400.044
Property taxes and assessments Charges for services	\$160,800,000 8,146,000	\$ 160,800,000 8,146,000	\$ 163,963,944 8,636,582	\$ 3,163,944 490,582
Interest (including loss on FV investments)	1,550,000	1,550,000	(1,126,565)	(2,676,565)
Property usage	1,895,640	1,895,640	1,701,247	(194,393)
Interagency agreements and grants	343,220	343,220	1,023,389	680,169
Miscellaneous	1,116,392	1,192,677	2,079,395	886,718
Total revenues	173,851,252	173,927,537	176,277,992	2,350,455
EXPENDITURES				
Current:				
Acquisition/Stewardship/Development Division	13,501,173	13,797,345	13,055,792	741,553
Executive/Legislative Division	9,339,325	9,095,609	7,778,595	1,317,014
Finance/Management Services Division	12,713,199	12,932,664	12,265,519	667,145
Legal Division	3,145,362	4,100,476	3,936,361	164,115
Operations Division	80,065,005	81,568,313	74,252,265	7,316,048
Public Affairs Division	6,420,545	6,575,111	5,873,758	701,353
Public Safety Division	37,025,938	37,371,078	31,066,389	6,304,689
Capital outlay	1,933,100	4,917,220	2,832,145	2,085,075
Total expenditures	164,143,647	170,357,816	151,060,824	19,296,992
REVENUES OVER EXPENDITURES	9,707,605	3,569,721	25,217,168	21,647,447
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	175,000	175,000	234,629	59,629
Transfers in	6,000	214,592	214,592	-
Transfers out	(8,888,199)	(26,212,239)	(26,212,239)	-
Total other financing sources (uses)	(8,707,199)	(25,822,647)	(25,763,018)	59,629
NET CHANGE IN FUND BALANCE	\$ 1,000,406	\$ (22,252,926)	(545,850)	\$ 21,707,076
Beginning of year End of year			152,720,398 \$ 152,174,548	

See note to required supplementary information.

Required Supplementary Information For the year ended December 31, 2021

#### 2. SCHEDULES OF CHANGES IN THE NET PENSION LIABILITY, RELATED RATIOS AND CONTRIBUTIONS

#### CalPERS - Miscellaneous Plan Agent Multiple-Employer Defined Benefit Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios Last 10 Years \*

		2021	2020		2019		2018
Measurement Date	,	June 30, 2021	 June 30, 2020	J	une 30, 2019	J	une 30, 2018
Discount Rate		7.15%	7.15%		7.15%		7.15%
Total Pension Liability							
Service cost	\$	9,217,245	\$ 8,514,624	\$	8,271,397	\$	7,569,240
Interest on total pension liability		26,571,700	25,146,212		23,639,649		21,992,732
Difference between expected and actual experience		2,522,750	4,127,924		6,863,602		1,429,018
Changes in assumptions		-	-		-		(2,481,264)
Benefit payments, including refunds of employee contributions		(17,314,646)	(15,881,325)		(14,298,264)		(13,187,413)
Net change in total pension liability		20,997,049	21,907,435		24,476,384		15,322,313
Total Pension Liability - beginning		373,158,115	351,250,680		326,774,296		311,451,983
Total Pension Liability - ending (a)	\$	394,155,164	\$ 373,158,115	\$	351,250,680	\$	326,774,296
Plan fiduciary net position							
Contributions - employer	\$	16,195,864	\$ 14,609,126	\$	11,874,457	\$	10,688,382
Contributions - employees		4,209,806	4,180,361		3,684,802		3,579,751
Net investment income		61,969,087	12,824,262		15,717,977		18,568,195
Benefit payments		(17,314,646)	(15,881,325)		(14,298,264)		(13,187,413)
Net plan to plan resource movement		-	59,663		-		(546)
Administrative expense		(268,317)	(356,903)		(168,668)		(339,222)
Other misc income/(expense)		-	-		546		(644,189)
Net change in plan fiduciary net position		64,791,794	 15,435,184		16,810,850		18,664,958
Plan fiduciary net position - beginning		268,601,708	253,166,524		236,355,674		217,690,716
Plan fiduciary net position - ending (b)	\$	333,393,502	\$ 268,601,708	\$	253,166,524	\$	236,355,674
Net pension liability (a) - (b)	\$	60,761,662	\$ 104,556,407	\$	98,084,156	\$	90,418,622
Plan fiduciary net position as a percentage of the total pension liability		84.58%	71.98%		72.08%		72.33%
·							
Covered payroll**	\$	55,518,395	\$ 53,426,649	\$	48,683,377	\$	46,937,138
	•	, ,	, , ,	•	, ,		, , -
Net pension liability as a percentage of covered payroll		109.44%	195.70%		201.47%		192.64%
* Fiscal year 2015 was the 1st year of implementation.							

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

	2017		2016		2015
J	une 30, 2017	J	une 30, 2016	J	une 30, 2015
	7.15%		7.65%		7.65%
\$	7,144,175	\$	6,304,972	\$	6,106,964
	20,941,579		19,948,033		18,805,627
	(433,466)		180,162		1,240,777
	17,329,886		-		(4,607,569)
	(11,901,807)		(10,975,030)		(9,541,653)
	33,080,367		15,458,137		12,004,146
	278,371,616		262,913,479		250,909,333
\$	311,451,983	\$	278,371,616	\$	262,913,479
•		•		•	0.007.50/
\$	9,992,798	\$	8,925,854	\$	8,267,531
	3,363,970		3,226,009		3,149,004
	21,916,260		1,081,586		4,302,435
	(11,901,807)		(10,975,030)		(9,541,653)
	(23,629)		-		(526)
	(287,359)		(117,312)		(216,838)
	-		-		
	23,060,233		2,141,107		5,959,953
_	194,630,483	<b>_</b>	192,489,376	_	186,529,423
\$	217,690,716	\$	194,630,483	\$	192,489,376
\$	93,761,267	\$	83,741,133	\$	70,424,103
Ψ	30,701,207	Ψ	00,741,100	Ψ	10,424,100
	69.90%		69.90%		73.21%
\$	42,216,628	\$	39,724,149	\$	37,728,675
	222.10%		210.81%		186.66%

Required Supplementary Information For the year ended December 31, 2021

# CaIPERS - Miscellaneous Plan Agent Multiple-Employer Defined Benefit Pension Plan Schedule of Contributions Last 10 Years \*

	2021	2020	2019	2018
Actuarially Determined Contribution	\$ 16,726,699	\$ 15,876,016	\$ 14,190,454	\$ 11,723,588
Contribution in relation to the Actuarially Determined Contribution	 (16,726,699)	 (15,876,016)	 (14,190,454)	 (11,723,588)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll**	\$ 57,456,706	\$ 55,205,597	\$ 50,344,541	\$ 47,900,065
Contributions as a percentage of covered payroll	29.11%	28.76%	28.19%	24.48%
Notes to Schedule				
Valuation date	6/30/2019	6/30/2018	6/30/2017	6/30/2016

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Asset valuation method	5-years smoothed market
Inflation	2.50%
Salary increases	Varies by entry age and service
Investment rate of return	7.00%, net of pension plan investment expenses, including inflation
Mortality	Derived using CalPERS' Membership Data for all Funds
Post retirement benefit increase	Contract COLA up to 2.0% until Purchasing Power Protection Allowance
	Floor on Purchasing Power applies, 2.50% thereafter

\* Fiscal year 2015 was the 1st year of implementation.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

2017	2016	2015
\$ 13,697,357	\$ 9,481,670	\$ 8,963,339
(13,697,357)	(9,481,670)	(8,963,339)
\$ -	\$ -	\$ -
\$ 44,485,353	\$ 41,055,841	\$ 38,674,956
30.79%	23.09%	23.18%
6/30/2015	6/30/2014	6/30/2013

Required Supplementary Information For the year ended December 31, 2021

#### East Bay Regional Park District

General Employees' Retirement Plan

#### Single Employer Defined Benefit Pension Plan

#### Schedule of Changes in the Net Pension Liability and Related Ratios

Last 10 Years \*

		2021		2020		2019		2018
Measurement Date	Dece	ember 31, 2021	D	ecember 31, 2020	Dece	ember 31, 2019	Dec	ember 31, 2018
Discount Rate		4.45%		4.13%		4.14%		4.16%
Total Pension Liability								
Service cost	\$	28,623	\$	27,814	\$	23,223	\$	58,000
Interest on total pension liability		1,826,661		1,907,357		2,022,796		2,163,347
Difference between expected and actual experience		1,282,999		-		(953,536)		-
Changes in assumptions		(1,161,104)		49,967		83,170		955,882
Benefit payments, including refunds of employee contributions		(3,879,856)		(3,776,743)		(3,690,690)		(3,678,381)
Net change in total pension liability		(1,902,677)		(1,791,605)		(2,515,037)		(501,152)
Total Pension Liability - beginning		46,140,375		47,931,980		50,447,017		50,948,169
Total Pension Liability - ending (a)	\$	44,237,698	\$	46,140,375	\$	47,931,980	\$	50,447,017
Plan fiduciary net position								
Contributions - employer	\$	2,187,011	\$	2,186,015	\$	3,097,500	\$	2,981,000
Contributions - employees		4,429		8,117		10,804		13,943
Net investment income (loss)		3,818,644		6,678,836		6,767,307		(1,302,659)
Benefit payments		(3,879,856)		(3,776,743)		(3,690,690)		(3,678,381)
Administrative expense		(47,648)		(33,939)		(37,894)		(60,034)
Net change in plan fiduciary net position		2,082,580		5,062,286		6,147,027		(2,046,131)
Plan fiduciary net position - beginning		47,450,644		42,388,358		36,241,331		38,287,462
Plan fiduciary net position - ending (b)	\$	49,533,224	\$	47,450,644	\$	42,388,358	\$	36,241,331
Net pension liability (asset) (a) - (b)	\$	(5,295,526)	\$	(1,310,269)	\$	5,543,622	\$	14,205,686
Plan fiduciary net position as a percentage of the total pension liability		111.97%		102.84%		88.43%		71.84%
Covered payroll**	\$	78,478	\$	85,327	\$	144,623	\$	134,622
Net pension liability (asset) as a percentage of covered payroll		-6747.78%		-1535.59%		3833.15%		10552.28%

\* Fiscal year 2015 was the 1st year of implementation.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

	2017		2016	2015			
Dec	ember 31, 2017	Dec	cember 31, 2016	Dec	ember 31, 2015		
	4.40%		5.40%		5.40%		
\$	77,000	\$	94,000	\$	101,000		
	2,494,334		2,611,000		2,412,000		
	(277,000)		-		851,000		
	2,949,000		-		2,427,000		
	(3,602,651)		(3,352,590)		(3,363,924)		
	1,640,683		(647,590)		2,427,076		
	49,307,486		49,955,076		47,528,000		
\$	50,948,169	\$	49,307,486	\$	49,955,076		
\$	1,120,841	\$	2,245,000	\$	2,003,000		
	7,132		24,865		31,066		
	4,825,163		2,257,737		164,514		
	(3,602,651)		(3,352,590)		(3,363,924)		
	(61,034)		(41,083)		(95,685)		
	2,289,451		1,133,929		(1,261,029)		
	35,998,011		34,864,082		36,125,111		
\$	38,287,462	\$	35,998,011	\$	34,864,082		
\$	12,660,707	\$	13,309,475	\$	15,090,994		
	75.15%		73.01%		69.79%		
\$	132,537	\$	300,600	\$	383,000		
	9552.58%		4427.64%		3940.21%		

Required Supplementary Information For the year ended December 31, 2021

#### East Bay Regional Park District General Employees' Retirement Plan Single Employer Defined Benefit Pension Plan Schedule of Contributions Last 10 Years \*

	 2021	 2020	 2019	 2018
Actuarially Determined Contribution	\$ 2,186,015	\$ 2,186,015	\$ 3,097,500	\$ 2,981,000
Contribution in relation to the Actuarially Determined Contribution	(2,187,011)	 (2,186,015)	 (3,097,500)	 (2,981,000)
Contribution Deficiency (Excess)	\$ (996)	\$ -	\$ -	\$ -
Covered payroll**	\$ 78,478	\$ 85,327	\$ 144,623	\$ 134,622
Contributions as a percentage of covered payroll	2786.78%	2561.93%	2141.78%	2214.35%

#### Methods and Assumptions for Actuarially Determined Contribution:

Valuation date	January 1, 2021 January 1, 2019 January 1, 2017 January 1, 2017					
Actuarial cost method	Entry age normal					
Amortization method	Straight-line amortization over a closed 5-year period					
Remaining amortization period	None remaining					
Asset valuation method	Fair value of assets					
Discount rates	4.45% per annum 4.14% per annum 4.16% per annum 4.40% per annum					
Salary increases	3.25% per annum 3.5% per annum 3.5% per annum 3.5% per annum					
Mortality	Based on assumptions for Public Agency Miscellaneous members					
	published in the December 2017 CalPERS experience study					

\* Fiscal year 2015 was the 1st year of implementation.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

 2017	 2016	 2015
\$ 1,120,841	\$ 2,245,000	\$ 2,003,000
(1,120,841)	 (2,245,000)	 (2,003,000)
\$ -	\$ -	\$ -
\$ 132,537	\$ 300,600	\$ 383,000
845.68%	746.84%	522.98%

January 1, 2015 January 1, 2015 January 1	1, 2013
---	---------

5.40% per annum	5.40% per annum	5.40% per annum
4.0% per annum	4.0% per annum	4.0% per annum

Required Supplementary Information For the year ended December 31, 2021

#### East Bay Regional Park District Sworn Safety Plan Single Employer Defined Benefit Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios Last 10 Years \*

		2021		2020		2019		2018
Measurement Date	Dece	mber 31, 2021	0	December 31, 2020	Dec	ember 31, 2019	Dec	ember 31, 2018
Discount Rate		4.45%		4.13%		4.14%		4.16%
Total Pension Liability								
Interest on total pension liability	\$	220,148	\$	224,826	\$	227,376	\$	246,352
Difference between expected and actual experience		111,292		-		42,250		
Changes in assumptions		(167,750)		5,882		11,827		(77,933)
Benefit payments, including refunds of employee contributions		(337,028)		(324,652)		(308,593)		(294,532)
Net change in total pension liability		(173,338)		(93,944)		(27,140)		(126,113)
Total Pension Liability - beginning		5,498,973		5,592,917		5,620,057		5,746,170
Total Pension Liability - ending (a)	\$	5,325,635	\$	5,498,973	\$	5,592,917	\$	5,620,057
Plan fiduciary net position								
Contributions - employer	\$	273,447.00	\$	274,596	\$	388,750	\$	351,750
Net investment income (loss)		412,947		705,628		694,455		(128,919)
Benefit payments		(337,028)		(324,652)		(308,593)		(294,532)
Administrative expense		(5,153)		(3,586)		(3,889)		(5,941)
Net change in plan fiduciary net position		344,213		651,986		770,723		(77,642)
Plan fiduciary net position - beginning		5,071,800		4,419,814		3,649,091		3,726,733
Plan fiduciary net position - ending (b)	\$	5,416,013	\$	5,071,800	\$	4,419,814	\$	3,649,091
Net pension liability (asset) (a) - (b)	\$	(90,378)	\$	427,173	\$	1,173,103	\$	1,970,966
Plan fiduciary net position as a percentage of the total pension liability		101.70%		92.23%		79.03%		64.93%
Covered payroll**, ***	\$	-	\$		\$	-	\$	-
Net pension liability (asset) as a percentage of covered payroll**		n/a		n/a		n/a		n/a

\* Fiscal year 2015 was the 1st year of implementation.

\*\* No active employees.

\*\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

2017			2016	2015			
Dece	ember 31, 2017	December 31, 2016			ember 31, 2015		
	4.40%		5.40%		5.40%		
\$	331,666	\$	262,000	\$	248,000		
	333,000		-		(55,000)		
	464,000		-		192,000		
	(281,167)		(340,421)		(246,908)		
	847,499		(78,421)		138,092		
	4,898,671		4,977,092		4,839,000		
\$	5,746,170	\$	4,898,671	\$	4,977,092		
\$	118,500	\$	237,000	\$	222,000		
	555,395		222,000		39,818		
	(281,167)		(340,421)		(246,908)		
	(5,941)		(15,000)		(8,859)		
	386,787		103,579		6,051		
	3,339,946		3,236,367		3,230,316		
\$	3,726,733	\$	3,339,946	\$	3,236,367		
\$	2,019,437	\$	1,558,725	\$	1,740,725		
	64.86%		68.18%		65.03%		
\$	-	\$	-	\$	-		
	n/a		n/a		n/a		

Required Supplementary Information For the year ended December 31, 2021

#### East Bay Regional Park District Sworn Safety Plan Single Employer Defined Benefit Pension Plan Schedule of Contributions Last 10 Years \*

	 2121	 2020	 2019	 2018
Actuarially Determined Contribution	\$ 274,596	\$ 274,596	\$ 388,750	\$ 351,750
Contribution in relation to the Actuarially Determined Contribution	 (273,447)	 (274,596)	 (388,750)	 (351,750)
Contribution Deficiency (Excess)	\$ 1,149	\$ -	\$ -	\$ -
Covered payroll **,***	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll	n/a	n/a	n/a	n/a

#### Methods and Assumptions for Actuarially Determined Contribution:

Valuation date	January 1, 2019 January 1, 2019 January 1, 2017 January 1, 2017					
Actuarial cost method	Entry age normal					
Amortization method	Straight-line amortization over a closed 5-year period					
Remaining amortization period	None remaining					
Asset valuation method	Investment gains and losses spread over 5-year rolling period					
Discount rates	4.14% per annum 4.14% per annum 4.16% per annum 4.40% per annum					
Mortality	Based on assumptions for Public Agency Miscellaneous members published in					
	the December 2017 CalPERS experience study					

\* Fiscal year 2015 was the 1st year of implementation.

\*\* Plan is closed with no active employees.

### East Bay Regional Park District General and Sworn Safety Plans Schedule of Investment Returns Defined Benefit Pension Plan Last 10 Years \*

	2021	2020	2019	2018	2017	2016
Annual Money-Weighted Rate of						
Return Net of Investment Expense	8.22%	15.9%	18.9%	-3.4%	19.8%	13.8%

\* Fiscal year 2015 was the 1st year of implementation.

East Bay Regional Park District Required Supplementary Information For the year ended December 31, 2021

 2017	 2016	2015			
\$ 118,500	\$ 237,000	\$	222,000		
(118,500)	 (237,000)		(222,000)		
\$ -	\$ -	\$	-		
\$ -	\$ -	\$	-		
n/a	n/a		n/a		

January 1, 2015 January 1, 2015 January 1, 2013

5.40% per annum 5.40% per annum 5.40% per annum

Required Supplementary Information For the year ended December 31, 2021

#### CalPERS - Safety Plan Cost-Sharing Multiple-Employer Defined Benefit Pension Plan - CalPERS As of December 31, 2021 Schedule of Proportionate Share of the Net Pension Liability

	2021	2020	2019		2018
District's proportion of the net pension liability	0.39700%	0.36843%	0.35486%		0.34539%
District's proportionate share of the net pension liability District's covered payroll	\$ 13,932,702 \$ 9,838,700	\$ 24,546,327 \$ 9,319,124	\$22,152,106 \$8,846,474	\$ \$	20,265,829 8,044,023
District's proportionate share of the net pension liability as a percentage of its covered payroll	141.61%	263.40%	250.41%	Ŧ	251.94%
Plan fiduciary net position as a percentage					
of the total pension liability	86.19%	73.70%	74.51%		75.28%
Discount rate	7.15%	7.15%	7.15%		7.15%

\* Fiscal year 2015 was the 1st year of implementation.

### CalPERS - Safety Plan Cost-Sharing Multiple-Employer Defined Benefit Pension Plan - CalPERS Schedule of Contributions Last 10 Years \*

	 2021	2020	2019	2018
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$ 3,554,573 (3,554,573)	\$ 3,175,749 (3,175,749)	\$ 2,886,190 (2,886,190	. , ,
Contributions deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll** Contributions as a percentage of covered payroll	\$ 9,899,094 35.91%	\$ 9,414,538 33.73%	\$ 9,197,739 31.38%	. , ,

\* Fiscal year 2015 was the 1st year of implementation.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

**East Bay Regional Park District** Required Supplementary Information For the year ended December 31, 2021

	2017		2016	2015				
	0.33462%		0.33221%		0.32187%			
\$ \$	19,994,259 8,112,793	\$ \$	17,205,636 7,444,418	\$ \$	13,262,357 7,073,362			
Ψ	0,112,755	Ψ	7,777,710	Ψ	1,010,002			
	246.45%		231.12%		187.50%			
	74.01%		78.32%		79.44%			
	7.15%		7.65%		7.65%			

	2017	2016	6	2015				
•		<b>•</b> • • • •		<b>•</b> • •				
\$	2,252,293	\$ 2,047	,623	\$ 1,5	576,447			
	(2,252,293)	(2,047	,623)	(1,576,447)				
\$	-	\$	-	\$	-			
\$	8,107,839	7,849	,781	7,163,575				
	27.78%	~~	.09%	22.01%				

Required Supplementary Information For the year ended December 31, 2021

#### 3. SCHEDULES OF CHANGES IN NET OPEB LIABILITY, RELATED RATIOS AND CONTRIBUTIONS

Schedule of Changes in Net OPEB Liabiity and Related Ratios	\$
Last Ten Years*	

				Figuel Ve	~*	Ending		
		2021		Fiscal Ye 2020	ar	2019		2018
Total OPEB liability		2021		2020		2013		2010
Service cost	\$	2,082,730	\$	1,972,843	\$	2,042,138	\$	1,940,274
Interest cost		4,841,948	Ċ	4,610,611		5,191,388		4,908,454
Differences between expected and actual experience		(3,745,394)		252,615		(10,255,022)		-
Changes of assumptions		(1,868,247)		-		348,536		-
Changes of benefit terms		-		-		-		-
Benefit payments, including implicit subsidy costs		(3,244,188)		(3,529,669)		(2,939,755)		(2,578,195)
Net change in total OPEB liability		(1,933,151)		3,306,400		(5,612,715)		4,270,533
Total OPEB Liability - beginning		74,030,875		70,724,475		76,337,190		72,066,657
Total OPEB Liability - ending	\$	72,097,724	\$	74,030,875	\$	70,724,475	\$	76,337,190
Plan fiduciary net position								
Employer contributions	\$	5,494,658	\$	5,008,319	\$	5,673,785	\$	5,259,999
Net investment income	Ŧ	18,162,041	Ť	2,272,557	Ť	3,534,758	Ŧ	3,935,458
Benefit payments		(3,244,188)		(3,529,669)		(2,939,755)		(2,578,195)
Administrative expenses		(25,005)		(30,308)		(12,096)		(26,693)
Other deductions		-		-		-		(63,450)
Net change in fiduciary net position		20,387,506		3,720,899		6,256,692		6,527,119
Plan fiduciary net position - beginning		64,464,483		60,743,584		54,486,892		47,959,773
Plan fiduciary net position - ending	\$	84,851,989	\$	64,464,483	\$	60,743,584	\$	54,486,892
Net OPEB liability (asset)	\$	(12,754,265)	\$	9,566,392	\$	9,980,891	\$	21,850,298
Plan fiduciary net position as a								
percentage of the total OPEB liability		117.69%		87.08%		85.89%		71.38%
Covered payroll **	\$	65,386,187	\$	64,559,622	\$	60,107,770	\$	57,134,564
District's Net OPEB liability (asset) as a percentage of covered payrol		-19.51%		14.82%		16.60%		38.24%

\* Fiscal year 2018 was the first year of implementation. Additional years will be displayed when available.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

Required Supplementary Information For the year ended December 31, 2021

	of OPEB Co st Ten Yea	ontributions Irs*			
		2021	 2020	2019	2018*
Actuarially determined contribution (ADC) <sup>1</sup> Contributions in relation to	\$	3,119,279	\$ 5,110,465	\$ 4,714,581	\$ 5,723,797
the actuarially determined contribution <sup>2</sup>		(5,758,732)	(5,110,465)	(4,714,581)	(5,723,797)
Contribution deficiency (excess)	\$	(2,639,453)	\$ -	\$ -	\$ -
Covered payroll ** Contributions as a percentage of	\$	69,216,977	\$ 64,140,512	\$62,419,664	\$59,244,475
covered payroll		8.32%	7.97%	7.55%	9.66%

\* 2018 was the first year of implementation. Additional years will be displayed when available.

\*\* Covered payroll is payroll on which contributions to the Plan are based, as defined in GASB Statement No. 82.

<sup>1</sup> ADC amounts are from the District funding valuation report dated September 16, 2020.

<sup>2</sup> The District contributions include trust contributions of \$3,353,286 plus estimated explicit and implicit subsidy costs of \$1,630,690 and \$774,756, respectively, paid from general assets during the year ending December 31, 2021. The District requested reimbursement from the trust for \$765,978 in explicit subsidy payments in early 2022. Since these transactions occurred after the end of the year, we have included them as employer contributions for year 2022.

THIS PAGE LEFT INTENTIONALLY BLANK

# SUPPLEMENTARY INFORMATION



## NON-MAJOR GOVERNMENTAL FUNDS

*Landscape and Lighting Districts* – The Two-County Regional Trails Landscape and Lighting Assessment District and the East Contra Costa County Landscape and Lighting Assessment District are presented in this column. The special assessments levied on property within these districts are additional sources of funding, which supplement General Fund resources, supporting operation, maintenance and servicing of parks and trails within these districts.

**Community Facilities Districts (CFDs) and Zones of Benefit** – The CFDs presented in this column include Las Trampas (Podva) and Las Trampas (Faria). A special tax collected at the same time as ordinary ad valorem property taxes fund the maintenance of acreage and a staging area dedicated to the District. The Zones of Benefit presented in this column are: Five Canyons, Dublin Hills, Walpert Ridge, San Ramon Hills, Stone Valley and Gateway Valley/Sibley Volcanic Zones of Benefit. Zones of benefit assessments are sources of funding used to support the operations, maintenance and service of specific trails, open space areas, and facility improvements, or provide landscaping, irrigation, fencing, gates, and signs, in specific locations, which benefit the assessed parcels within the benefit districts.

*Measure CC (Public Safety and Environmental Maintenance Zone 1)* – The Measure CC excise tax was approved by property owners in Alameda, Albany, Berkeley, Emeryville, Oakland, Piedmont, Richmond, San Pablo, El Cerrito, as well as some unincorporated areas in Alameda and Contra Costa counties. The funds are used for additional public safety wildfire protection, public access and environmental maintenance of the parks and trails within these areas.

*Measure FF Community Facilities Districts (CFD)* - The Measure FF CFD Fund is used to account for the tax revenue and appropriations approved by voters in 2018, and first collected in fiscal years 2020 and 2021. The purpose of the parcel tax is to fund public access, wildfire protection, public safety and maintenance in the District's parks and trails within the assessed area. The Measure FF amount is \$12.00 per single-family residential parcel and \$8.28 per multi-family unit per year and will be levied for 20 years. The tax is collected in the same manner and at the same time as ordinary ad valorem property taxes. This measure is a continuation of Measure CC and has a 20-year sunset. The CFD boundaries include the incorporated cities of Alameda, Albany, Berkeley, Emeryville, Oakland and Piedmont, as well as some unincorporated areas of Alameda County. The CFD also includes the incorporated cities of Richmond, San Pablo, and El Cerrito, as well as some unincorporated areas of El Sobrante and Kensington in Contra Costa County.

*Mitigation* – This fund accounts for the amounts the District receives from mitigation agreements associated with land acquisitions and developments. Expenditure of these funds is restricted by the terms of the agreements.

Other Special Revenue Funds - Included in this column are:

- Martin Luther King, Jr. Intern Program, in which revenue is expended on internship awards for individual and community projects related to the ideals of Martin Luther King, Jr.
- The Gift Fund accounts for gifts made to the District by private parties. The use of gift funds is restricted by the terms of the underlying agreements or conditions related to the gift.
- McLaughlin Eastshore State Park accounts for funds received from the State for the operations and maintenance of the jointly owned property.
- The Public Safety Funds account for asset seizures and asset forfeitures from drug enforcement actions, related to criminal activity in which the District police department was involved in arrests and/or investigations. The former are held until the criminal case is adjudicated. The latter are distributed to the District for restricted Public Safety use.
- East Contra Costa County Habitat Conservancy Plan is a joint exercise powers of authority within East Contra Costa County for the habitat conservation plan. The plan provides the framework to protect natural resources.
- Coyote Hills/Dumbarton Quarry Fund accounts for tipping fee revenue, the unloading of "clean" dirt at a landfill. These funds are committed to upgrading facilities and infrastructure at Coyote Hills Regional Park.

*Measure WW Local Grant Fund* – This fund accounts for the amounts granted to local agencies from proceeds funded through the \$125 million portion of Measure WW. Funds are granted to local agencies for reimbursement for park projects not belonging to the District.

*Permanent Funds* – This fund accounts for permanent endowments from third parties related to mitigation obligations. Initial funds are non-expendable.

**East Bay Regional Park District** Combining Balance Sheet Non-Major Governmental Funds December 31, 2021

	Special Revenue Funds							
	Landscape and Lighting Districts		CFDs and Zones of Benefit		Measure CC		М	easure FF CFD
ASSETS								
Cash and investments	\$	2,563,222	\$	497,926	\$	-	\$	2,627,893
Receivables:								
Accounts receivable		575		-		-		-
Taxes and other receivables		2,349,183		151,876		-		1,253,123
Total assets	\$	4,912,980	\$	649,802	\$	-	\$	3,881,016
LIABILITIES								
Accounts payable	\$	12,154	\$	21,794	\$	-	\$	-
Accrued payroll and related liabilities		90,847		5,091		-		-
Due to other funds		-		-		381,662		-
Total liabilities		103,001		26,885		381,662		-
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue		2,349,182		151,877		5,044		1,274,039
FUND BALANCES								
Nonspendable		-		-		-		-
Restricted		2,460,797		471,040		-		2,606,977
Committed		-		-		-		-
Assigned		-		-		-		-
Unassigned		-		-		(386,706)		-
Total fund balances		2,460,797		471,040		(386,706)		2,606,977
Total liabilities, deferred inflows and								
fund balances	\$	4,912,980	\$	649,802	\$	-	\$	3,881,016

Sp	ecia	l Revenue Fu	nds					
Mitigation	0	ther Special Revenue		easure WW .ocal Grant	P	Permanent Funds	G	Total Non-Major overnmental Funds
\$ 5,232,222	\$	9,387,860	\$	5,138	\$	5,575,232	\$	25,889,493
-		68,547 -		-		-		69,122 3,754,182
\$ 5,232,222	\$	9,456,407	\$	5,138	\$	5,575,232	\$	29,712,797
\$ -	\$	54	\$	1,233	\$	-	\$	35,235
-		7,213		8,025		-		111,176
 -		-		-		-		381,662
 -		7,267		9,258		-		528,073
 -		-		-		-		3,780,142
-		-		-		4,693,503		4,693,503
3,922,072		7,212,595		-		881,729		17,555,210
1,281,784		733,803		-		-		2,015,587
28,366		1,502,742		-		-		1,531,108
 -		-		(4,120)		-		(390,826)
 5,232,222		9,449,140		(4,120)		5,575,232		25,404,582
\$ 5,232,222	\$	9,456,407	\$	5,138	\$	5,575,232	\$	29,712,797

East Bay Regional Park District Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the year ended December 31, 2021

	Special Revenue Funds							
				opecial reve	nuc	7 4143		
	Landscape and		CFDs and Zones				Measure FF	
		ting Districts		of Benefit	Ν	leasure CC	CFD	
REVENUES								
Property taxes and assessments	\$	4,920,594	\$	358,835	\$	50,258 \$	3,965,515	
Charges for services		730		-		-	-	
Interest (including loss of FV investments)		28,893		4,842		10,085	3,000	
Property usage		-		-		-	-	
Miscellaneous		4,828		-		-	-	
Total revenues		4,955,045		363,677		60,343	3,968,515	
EXPENDITURES								
Current:								
Acquisition/Stewardship/Development		-		-		-	-	
Finance/Management Services Division	28,400			500		-	-	
Operations Division		4,728,129		133,331		-	-	
Capital outlay		-		21,794		-	-	
Total expenditures		4,756,529		155,625		-	-	
REVENUES OVER (UNDER) EXPENDITURES		198,516		208,052		60,343	3,968,515	
OTHER FINANCING SOURCES (USES)								
Transfers in		27,665		-		251,050	-	
Transfers out		(1,788)		(121,792)		(1,717,771)	(2,651,710)	
Total other financing sources (uses)		25,877		(121,792)		(1,466,721)	(2,651,710)	
NET CHANGE IN FUND BALANCES		224,393		86,260		(1,406,378)	1,316,805	
FUND BALANCES								
Beginning of year		2,236,404		384,780		1,019,672	1,290,172	
End of year	\$	2,460,797	\$	471,040	\$	(386,706) \$	2,606,977	

Special Revenue Funds										
						_		_		
	Other Special Measure WW		P	Permanent		otal Non-Major				
	Mitigation		Revenue		ocal Grant		Funds	Gove	ernmental Funds	
•		•		•		•		•		
\$	-	\$	-	\$	-	\$	-	\$	9,295,202	
	-		60,172		-		-		60,902	
	65,863		117,295		9		70,194		300,181	
	-		833,369		-		-		833,369	
	788,468		42,000		-		-		835,296	
	854,331		1,052,836		9		70,194		11,324,950	
	-		1,057		-		-		1,057	
	-		-	3,366,553			-		3,395,453	
	-		574,351	-			-		5,435,811	
	-		-		-		-		21,794	
	-		575,408		3,366,553		-		8,854,115	
	854,331		477,428		(3,366,544)		70,194		2,470,835	
	-		-		3,364,047		-		3,642,762	
	-		(37,363)		-		(6,000)		(4,536,424)	
	-		(37,363)		3,364,047		(6,000)		(893,662)	
	854,331		440,065		(2,497)		64,194		1,577,173	
_	4,377,891		9,009,075		(1,623)		5,511,038		23,827,409	
\$	5,232,222	\$	9,449,140	\$	(4,120)	\$	5,575,232	\$	25,404,582	

East Bay Regional Park District Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual **Debt Service Fund** For the year ended December 31, 2021

	Original Budget	Final Budget	Actual Amounts	Variance from Final Budget		
REVENUES						
Property taxes and assessments	\$ 7,230,800	\$ 7,230,800	\$ 10,600,050	\$ 3,369,250		
Interest (including loss of FV investments)	100,000	100,000	5,399	(94,601)		
Total revenues	7,330,800	7,330,800	10,605,449	3,274,649		
EXPENDITURES						
Current:						
Finance/Management Services Division	8,200	8,200	3,600	4,600		
Debt service:						
Principal	8,225,000	8,225,000	8,225,000	-		
Interest expense	5,562,682	5,562,682	5,562,680	2		
Total expenditures	13,795,882	13,795,882	13,791,280	4,602		
REVENUES OVER (UNDER) EXPENDITURES	(6,465,082)	(6,465,082)	(3,185,831)	3,279,251		
OTHER FINANCING SOURCES (USES)						
Transfers in	1,432,930	1,432,930	1,432,930	-		
Total other financing sources (uses)	1,432,930	1,432,930	1,432,930			
NET CHANGE IN FUND BALANCE	\$ (5,032,152)	\$ (5,032,152)	(1,752,901)	\$ 3,279,251		
<b>FUND BALANCE</b> Beginning of year End of year			12,893,393 \$ 11,140,492			

### **East Bay Regional Park District** Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Project Fund For the year ended December 31, 2021

	Original		Actual	Variance from Final		
	Budget	Final Budget	Amounts	Budget		
REVENUES						
Charges for services	\$-	\$-	\$ 24,264	\$ 24,264		
Interest (including loss of FV investments)	600,000	600,000	27,113	(572,887)		
Property usage	-	-	14,436	14,436		
Interagency agreements and grants	110,330	6,443,181	15,384,042	8,940,861		
Miscellaneous	-	557,300	2,885,387	2,328,087		
Total revenues	710,330	7,600,481	18,335,242	10,734,761		
EXPENDITURES						
Current:						
Acquisition/Stewardship/Develop Division	7,312,699	375,000	12,155,963	(11,780,963)		
Executive/Legislative Division	150,000	5,632,670	56,988	5,575,682		
Finance/Management Services Division	734,717	8,400	3,038,536	(3,030,136)		
Legal Division	-	5,896,818	63,993	5,832,825		
Operations Division	1,880,140	24,394,087	2,885,599	21,508,488		
Public Affairs Division	50,000	73,083	39,021	34,062		
Public Safety Division	2,090,055	3,820,242	3,755,018	65,224		
Capital outlay	959,674	41,571,436	21,096,332	20,475,104		
Total expenditures	13,177,285	81,771,736	43,091,450	38,680,286		
REVENUES OVER (UNDER) EXPENDITURES	(12,466,955)	(74,171,255)	(24,756,208)	49,415,047		
OTHER FINANCING SOURCES (USES)						
Transfers in	10,713,860	43,509,113	37,379,663	(6,129,450)		
Transfers out	(14,302,941)	(20,711,761)	(3,856,668)	16,855,093		
Total other financing sources (uses)	(3,589,081)	22,797,352	33,522,995	10,725,643		
NET CHANGE IN FUND BALANCE	\$ (16,056,036)	\$ (51,373,903)	8,766,787	\$ 60,140,690		
FUND BALANCE						
Beginning of year			93,509,427			
End of year			\$ 102,276,214			

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Landscape and Lighting Districts Special Revenue Fund For the year ended December 31, 2021

	Original Budget	Final Budget	Actual Amounts	Variance from Final Budget
REVENUES				
Property taxes and assessments	\$ 4,881,790	\$ 4,881,790	\$ 4,920,594	\$ 38,804
Charges for services	-	-	730	730
Interest (including loss on FV investments)	33,000	33,000	28,893	(4,107)
Miscellaneous			4,828	4,828
Total revenues	4,914,790	4,914,790	4,955,045	40,255
EXPENDITURES Current:				
Finance/Management Services Division	44,000	44,000	28,400	15,600
Operations Division	5,460,996	5,488,055	4,728,129	759,926
Capital Outlay		65,750		65,750
Total expenditures	5,504,996	5,597,805	4,756,529	841,276
REVENUES OVER (UNDER) EXPENDITURES	(590,206)	(683,015)	198,516	881,531
OTHER FINANCING SOURCES (USES)				
Transfers in	-	27,665	27,665	-
Transfer out	-	(1,788)	(1,788)	-
Total other financing sources (uses)	-	25,877	25,877	-
NET CHANGE IN FUND BALANCE	\$ (590,206)	\$ (657,138)	224,393	\$ 881,531
FUND BALANCE Beginning of year End of year			2,236,404	

Schedule of Revenues, Expenditure and Changes in Fund Balance – Budget and Actual Community Facilities Districts (CFDs) and Zones of Benefit Special Revenue Fund For the year ended December 31, 2021

<b>REVENUES</b> Property taxes and assessments Interest (including loss on FV investments)	Original Budget 269,560 6,990	Fir \$	al Budget 269,560 6,990	Actual Amounts \$ 358,835 4,842	 e from Final udget 89,275 (2,148)
Total revenues	 276,550		276,550	363,677	 87,127
EXPENDITURES Current:					
Finance/Management Services Division	1,000		1,000	500	500
Operations Division	164,935		167,302	133,331	33,971
Capital outlay	 -		115,598	21,794	 93,804
Total expenditures	 165,935		283,900	155,625	 128,275
REVENUES OVER (UNDER) EXPENDITURES	 110,615		(7,350)	208,052	 215,402
OTHER FINANCING SOURCES (USES) Transfers out Total other financing sources (uses)	 -		<u>(121,792)</u> (121,792)	<u>(121,792)</u> (121,792)	 <u>-</u>
NET CHANGE IN FUND BALANCE	\$ 110,615	\$	(129,142)	86,260	\$ 215,402
FUND BALANCE Beginning of year End of year				<u>384,780</u> \$ 471,040	

East Bay Regional Park District Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Measure CC Special Revenue Fund For the year ended December 31, 2021

		Original Budget Final Budge		I Budget	Actual Amounts		Variance from Final Budget	
REVENUES Property taxes and assessments	\$	_	\$	_	\$	50,258	\$	50,258
Interest (invluding loss on FV investments)	Ψ	-	Ŷ	-	Ψ	10,085	Ŷ	10,085
Total revenues		-		-		60,343		60,343
REVENUES OVER (UNDER) EXPENDITURES				-		60,343		60,343
OTHER FINANCING SOURCES (USES)								
Transfers in		129,400		251,050		251,050		-
Transfers out		(2,040)	(1	,717,771)	(1	,717,771)		-
Total other financing sources (uses)		127,360	(1	,466,721)	(1	,466,721)		-
NET CHANGE IN FUND BALANCE	\$	127,360	\$ (1	,466,721)	(1	,406,378)	\$	60,343
FUND BALANCE Beginning of year End of year					1	,019,672 (386,706)		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Measure FF CFD Special Revenue Fund For the year ended December 31, 2021

	Original Budget	Final Budget	Actual Amounts		e from Final udget
REVENUES	<b>*</b> • • • • • • • •	<b>•</b> • • • • • • • •		<u>^</u>	
Property taxes and assessments	\$ 3,226,000	\$ 3,226,000	\$ 3,965,515	\$	739,515
Interest (including loss on FV investments)	-	-	3,000		3,000
Total revenues	3,226,000	3,226,000	3,968,515		742,515
EXPENDITURES Current:					
Finance/Management Services Division	100,000	100,000			100,000
Total expenditures	100,000	100,000	-		100,000
REVENUES OVER (UNDER) EXPENDITURES	3,126,000	3,126,000	3,968,515		842,515
OTHER FINANCING SOURCES (USES) Transfers in					_
Transfers out	(2,271,710)	(2,651,710)	(2,651,710)		-
Total other financing sources (uses)		(2,651,710)	(2,651,710)		
	(2,271,710)	(2,001,710)	(2,001,710)		
NET CHANGE IN FUND BALANCE	\$ 854,290	\$ 474,290	1,316,805	\$	842,515
FUND BALANCE Beginning of year End of year			1,290,172 \$ 2,606,977		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Mitigation Special Revenue Fund For the year ended December 31, 2021

	Original Budget		Final Budget		Actual	Variance from Final Budget	
REVENUES Interest (including loss on FV investments) Miscellaneous Total revenues	\$ 89,500 20,780 110,280	\$	89,500 20,780 110,280	\$	65,863 788,468 854,331	\$	(23,637) 767,688 744,051
EXPENDITURES Current:	 110,200		110,200		001,001		<u> </u>
Acquisition/Stewardship/Develop Division Operations Division	83,100 20,780		83,100 20,780		-		83,100 20,780
Total expenditures	 103,880		103,880		-		103,880
REVENUES OVER (UNDER) EXPENDITURES	 6,400		6,400		854,331		847,931
NET CHANGE IN FUND BALANCE	\$ 6,400	\$	6,400		854,331	\$	847,931
FUND BALANCE Beginning of year End of year					4,377,891 5,232,222		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Other Special Revenue Funds For the year ended December 31, 2021

	Driginal Budget	Fin	al Budget	Actua udget Amoun		Varia	nce from Final Budget
REVENUES							
Charges for services	\$ 53,000	\$	53,000	\$	60,172	\$	7,172
Interest (including loss on FV investments)	130,500		130,500		117,295		(13,205)
Property usage	785,400		785,400		833,369		47,969
Miscellaneous	 20,000		20,000		42,000		22,000
Total revenues	 988,900		988,900		1,052,836		63,936
EXPENDITURES							
Current:							
Acquistion/Stewardship/Develop Division	38,420		38,420		1,057		37,363
Operations Division	590,487		688,697		574,351		114,346
Capital Outlay	-		-		-		-
Total expenditures	 628,907		727,117		575,408		151,709
REVENUES OVER (UNDER) EXPENDITURES	 359,993		261,783		477,428		215,645
OTHER FINANCING SOURCES (USES)					()		
Transfers out	 -		(37,363)		(37,363)		-
Total other financing sources (uses)	 -		(37,363)		(37,363)		-
NET CHANGE IN FUND BALANCE	\$ 359,993	\$	224,420		440,065	\$	215,645
FUND BALANCE							
Beginning of year					9,009,075		
End of year				\$	9,449,140		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Measure WW Local Grant Special Revenue Fund For the year ended December 31, 2021

	Original Budget	Final Budget	Actual Amounts	Variance from Final Budget	
REVENUES Interest (including loss on FV investments) Total revenues	\$	<u>\$-</u>	\$ <u>9</u> 9	\$ <u>9</u> 9	
EXPENDITURES Current:	• • • • • • • • • • •	• • • • • • • • • • • •	• • • • • • • • •		
Finance/Management Services Division Total expenditures	\$ 14,100,523 14,100,523	\$ 14,100,523 14,100,523	\$ 3,366,553 3,366,553	\$ 10,733,970 10,733,970	
REVENUES OVER (UNDER) EXPENDITURES	(14,100,523)	(14,100,523)	(3,366,544)	10,733,979	
OTHER FINANCING SOURCES (USES)	14,000,700	44.000 700	0.004.047	(40, 704, 650)	
Transfers in Transfers out Total other financing sources (uses)	14,088,700 	14,088,700 	3,364,047	(10,724,653)	
	14,000,700	14,000,700	0,004,047	(10,724,000)	
NET CHANGE IN FUND BALANCE	\$ (11,823)	\$ (11,823)	(2,497)	\$ 9,326	
FUND BALANCE Beginning of year End of year			(1,623)		

**East Bay Regional Park District** Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Permanent Funds For the year ended December 31, 2021

	Original Budget	Final Budget	Actual Amounts	Variance from Final Budget
REVENUES	<b>•</b> •• •• •	<b>•</b> •• •• •	<b>•</b> -• •• •	<b>*</b> •••••
Interest (including loff on FV investments) Total revenues	\$ 39,300 39,300	\$39,300 39,300	\$ 70,194 70,194	\$ <u>30,894</u> 30,894
REVENUES OVER (UNDER) EXPENDITURES	39,300	39,300	70,194	30,894
OTHER FINANCING SOURCES (USES) Transfers out Total other financing sources (uses)	(6,000) (6,000)	(6,000) (6,000)	(6,000) (6,000)	
NET CHANGE IN FUND BALANCE	\$ 33,300	\$ 33,300	64,194	\$ 30,894
<b>FUND BALANCE</b> Beginning of year End of year			5,511,038 \$5,575,232	

THIS PAGE LEFT INTENTIONALLY BLANK

# INTERNAL SERVICE FUNDS

Internal Service Funds are used to finance and account for special activities and services performed by a designated department for other departments in the District on a cost reimbursement basis.

*Workers' Compensation* – This fund accounts for workers' compensation insurance, claims, administrative costs, and back fill of positions relating to injuries, and is supported by payroll charges.

*Major Infrastructure Renovation and Replacement* – This fund accounts for the accumulation of resources required to maintain and replace the District's major infrastructure components such as paving, pipes and pumps, water systems, utilities, bridges, etc. The funding comes via interfund transfers from the General Fund.

*Major Equipment Replacement* – This fund accounts for the planning and expenditure of funds for high cost equipment replacement, and is funded through intra-District charges paid by departments with equipment on the replacement list.

**General Liability** – This fund accounts for general insurance premiums, claims, adjustor fees and attorney fees and is supported by intra-District charges paid by all departments.

*Employee Benefits* – This fund is supported by payroll charges and intra-District charges and is responsible for District-wide vacation payouts, EBRPD Retirement Plan contributions, self-insured dental and unemployment claims and benefit administration fees.

### **East Bay Regional Park District** Combining Statement of Net Position Internal Service Funds December 31, 2021

	Workers' Compensation			Major Infrastructure Renovation and Replacement		Major Equipment Replacement	
ASSETS							
Current assets:			•		•		
Cash and investments	\$	19,990,264	\$	14,342,552	\$	11,267,332	
Accounts receivable, net		43,768		-		-	
Prepaid items and deposits		456,358		-		-	
Total assets		20,490,390		14,342,552		11,267,332	
LIABILITIES Current liabilities:							
Accounts payable		215,152		723,809		-	
Accrued payroll and related liabilities		41,945		11,665		-	
Accrued claims - due within one year		1,592,461		-		-	
Compensated absences - due within one year		-		1,833		-	
Total current liabilities		1,849,558		737,307		-	
Non-current liabilities:							
Accrued claims - due in more than one year		6,780,993		-		-	
Compensated absences - due in more than one year		25,316		15,290		-	
Other liabilites		-		48,364		-	
Total non-current liabilities		6,806,309		63,654		-	
Total liabilities		8,655,867		800,961		-	
NET POSITION		44.004.500		10 5 11 501		44 007 000	
Unrestricted		11,834,523	_	13,541,591	•	11,267,332	
Total net position	\$	11,834,523	\$	13,541,591	\$	11,267,332	

	Conorol		Employee			
General		Employee		<b>T</b> _4_1		
	Liability		Benefits		Total	
\$	7,511,593	\$	2,670,622	\$	55,782,363	
	85,484		154,213		283,465	
	809,348		81,300		1,347,006	
	8,406,425		2,906,135		57,412,834	
	247,125		145,767		1,331,853	
	10,474		651,293		715,377	
	889,886		52,003		2,534,350	
	3,018		-		4,851	
	1,150,503		849,063		4,586,431	
	, ,		,		,, -	
	1,795,144		-		8,576,137	
	35,300		-		75,906	
	-		-		48,364	
	1,830,444		-		8,700,407	
	2,980,947		849,063		13,286,838	
	5,425,478		2,057,072		44,125,996	
\$	5,425,478	\$	2,057,072	\$	44,125,996	

### **East Bay Regional Park District** Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds For the year ended December 31, 2021

	Workers' Compensation		Major Infrastructure Renovation and Replacement		Major Equipment Replacement	
OPERATING REVENUES						
Charges for services	\$	3,464,203	\$ 6,250,004	\$	1,008,612	
Other revenue		204,468	-		-	
Total operating revenues		3,668,671	6,250,004		1,008,612	
OPERATING EXPENSES						
Cost of services		362,860	2,148,931		-	
Claims		2,285,148	-		-	
General and Administrative	_	1,028,043	649,199		-	
Total operating expenses		3,676,051	2,798,130		-	
OPERATING INCOME (LOSS)		(7,380)	3,451,874		1,008,612	
NONOPERATING REVENUES						
Interest income		252,381	221,855		-	
INCOME (LOSS) BEFORE TRANSFERS		245,001	3,673,729		1,008,612	
TRANSFERS						
Transfers in		-	3,005,836		1,266	
Transfers out		-	(11,021,718)		-	
Net transfers		-	(8,015,882)		1,266	
CHANGE IN NET POSITION		245,001	(4,342,153)		1,009,878	
NET POSITION						
Beginning of year		11,589,522	17,883,744		10,257,454	
End of year	\$	11,834,523	\$ 13,541,591	\$	11,267,332	

General	Employee	
 Liability	Benefits	Total
\$ 3,234,718	\$ 5,515,624	\$ 19,473,161
 13,097	-	217,565
 3,247,815	5,515,624	19,690,726
1,936,929	4,514,811	8,963,531
1,085,667	1,187,783	4,558,598
 875,380	150,309	2,702,931
 3,897,976	5,852,903	16,225,060
 (650,161)	(337,279)	3,465,666
 102,033	35,545	611,814
(548,128)	(301,734)	4,077,480
-	-	3,007,102
 (50,000)	-	(11,071,718)
 (50,000)	-	(8,064,616)
 (598,128)	(301,734)	(3,987,136)
 6,023,606	2,358,806	48,113,132
\$ 5,425,478	\$ 2,057,072	\$ 44,125,996

East Bay Regional Park District Combining Statement of Cash Flows Internal Service Funds For the year ended December 31, 2021

	,	Workers'	Major Infras		•	or Equipment
	Co	mpensation	Renovation/Re	placement	Re	placement
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers/other	\$	3,624,903	\$	6,563,329	\$	1,008,612
Payments to suppliers		(651,216)		(1,653,167)		-
Payments to employees		(654,057)		(452,003)		-
Claims paid		(2,235,694)		-		-
Net cash provided/(used) by operating activities		83,936		4,458,159		1,008,612
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers in		-		3,005,836		1,266
Transfers out		-		(11,021,718)		-
Net cash provided/(used) by noncapital financing activities		-		(8,015,882)		1,266
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest		252,381		221,855		-
Net cash provided by investing activities		252,381		221,855		-
Not ough provided by intoking delivities		202,001		221,000		
Net increase/(decrease) in cash and cash equivalents		336,317		(3,335,868)		1,009,878
CASH AND CASH EQUIVALENTS						
Beginning of year		19,653,947		17,678,420		10,257,454
End of year	\$	19,990,264	\$	14,342,552	\$	11,267,332
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED/(USED) BY OPERATING ACTIVITIES						
Operating income (loss)	\$	(7,380)	\$	3,451,874	\$	1,008,612
Adjustments to reconcile operating income (loss) to net cash provided/	(used	)				
by cash flows from operating activies:						
Changes in assets and liabilities:						
Accounts receivable		(43,768)		313,326		-
Prepaid items and deposits		29,337		-		-
Accounts payable		60,864		664,224		-
Accrued payroll and related liabilities		(4,571)		3,202		-
Accrued claims		49,454		-		-
Other liabilities		-		25,533		-
Net cash provided/(used) by operating activities	\$	83,936	\$	4,458,159	\$	1,008,612

	General Liability	I	Employee Benefits		Total
	,				
\$	3,164,332	\$	5,515,066	\$	19,876,242
	(2,500,013)		(111,166)		(4,915,562)
	(268,654)		(4,541,390)		(5,916,104)
	(675,637)		(1,187,451)		(4,098,782)
	(279,972)		(324,941)		4,945,794
	-		-		3,007,102
	(50,000)		-		(11,071,718)
	(50,000)		-		(8,064,616)
	102,033		35,545		611,814
	102,033		35,545		611,814
	102,000		00,010		011,011
	(227,939)		(289,396)		(2,507,008)
	7 700 500		0.000.040		F0 000 074
¢	7,739,532	\$	2,960,018	\$	58,289,371
\$	7,511,593	φ	2,670,622	φ	55,782,363
\$	(650,161)	\$	(337,279)	\$	3,465,666
	(00, 400)				405 547
	(83,483)		(558)		185,517
	(186,061)		-		(156,724)
	208,400		39,143		972,631
	21,303		(26,579)		(6,645)
	410,030		332		459,816
\$	(279,972)	\$	(324,941)	\$	<u>25,533</u> 4,945,794
ψ	(213,312)	ψ	(524,341)	ψ	4,343,734

THIS PAGE LEFT INTENTIONALLY BLANK

## FIDUCIARY FUNDS FINANCIAL STATEMENTS

**PENSION TRUST FUNDS** – Pension trust funds are used to account for assets for which the District is a trustee and has a fiduciary responsibility. The financial activities of these funds are excluded from the Government-Wide Financial Statements but are presented in separate Fiduciary Funds Financial Statements.



				EBRPD		
		EBRPD	Ret	irement Plan-		
	Reti	rement Plan-		General	Тс	otal Pension
	Safety		Employees		Т	rust Funds
ASSETS						
Cash and cash equivalents	\$	143,054	\$	1,246,062	\$	1,389,116
Investments at fair value:						
Mutual funds		5,331,859		48,843,272		54,175,131
Total Assets		5,474,913		50,089,334		55,564,247
NET POSITION						
Net position restricted for pensions	\$	5,474,913	\$	50,089,334	\$	55,564,247

East Bay Regional Park District Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds For the year ended December 31, 2021

ADDITIONS	EBRPD ement Plan- Safety	 EBRPD irement Plan- General Employees	 otal Pension Trust Funds
Net investment income:			
Net appreciation in fair value of investments	\$ 491,061	\$ 4,541,515	\$ 5,032,576
Investment management fees	(16,094)	(148,839)	(164,933)
Contributions from employee	273,447	2,187,011	2,460,458
Contributions from employees Total Additions	 - 748,414	4,429 6,584,116	4,429 7,332,530
<b>DEDUCTIONS</b> Retirement and other benefits Administration costs	337,028 8,273	3,868,915 76,511	4,205,943 84,784
Total Deductions	 345,301	3,945,426	4,290,727
Net Increase in Fiduciary Net Position	403,113	2,638,690	3,041,803
NET POSITION			
Beginning of year	5,071,800	47,450,644	52,522,444
End of year	\$ 5,474,913	\$ 50,089,334	\$ 55,564,247

THIS PAGE LEFT INTENTIONALLY BLANK

## STATISTICAL SECTION



#### THIS PAGE LEFT INTENTIONALLY BLANK

This part of the East Bay Regional Park District (the District) Annual Comprehensive Financial Report provides information that improves understandability of financial statements, note disclosures, and required supplementary information. The District has only governmental activities, and thus the governmental activity amounts equal the primary government amounts.

#### **Contents**

#### **Financial Trends**

These schedules depict financial trend information.

#### **Revenue Capacity**

These schedules provide information about the District's most significant local revenue source.

#### **Debt Capacity**

These schedules display the District's current level of debt, and help the reader access the District's ability to issue additional future debt.

#### **Demographic and Economic Information**

These schedules show indicators that help in understanding the environment within which the District's financial activities take place.

#### **Operating Information**

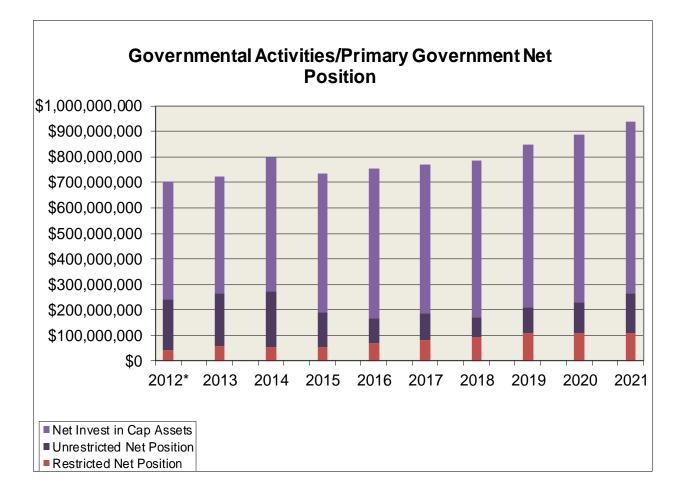
These schedules present services and infrastructure data, relating financial information to the services the District provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant years.

		Year ended [	December 31,	
	2012*	2013	2014	2015
Governmental Activities/Primary Government Net investment in capital assets	\$ 461,617,626	\$ 456,160,622	\$ 523,526,294	\$ 542,662,924
Restricted for:				
Special projects	-	-	-	-
Debt service	12,730,090	21,922,993	20,219,074	18,615,595
Capital projects	5,447,693	10,668,872	6,778,145	11,824,946
Park maintenance and operations	16,010,839	17,831,009	19,575,735	15,517,623
Pension contribution	3,221,351	3,128,758	3,018,871	2,467,099
Mitigation projects:				
Expendable	246,900	255,235	253,287	296,496
Nonexpendable	3,707,308	3,707,308	3,707,307	4,047,574
Total restricted net position	41,364,181	57,514,175	53,552,419	52,769,333
Unrestricted	201,119,691	207,707,342	218,827,655	139,370,956
Total governmental activities/ primary government net position	\$ 704,101,498	\$ 721,382,139	\$ 795,906,368	\$ 734,803,213

\* as restated

		Year ended I	December 31,		
2016	2017	2018	2019	2020	2021
\$ 584,276,354	\$ 585,456,642	\$ 612,182,902	\$ 637,477,654	\$ 656,484,554	\$ 671,604,389
- 8,653,163	- 14,777,234	- 21,251,436	- 20,297,374	- 12,893,393	- 11,140,492
18,564,253	16,468,231	15,838,326	27,131,134	31,628,572	30,102,115
40,297,426	43,027,972	44,944,092	47,950,563	48,383,714	52,297,854
-	3,509,023	5,661,308	7,441,899	9,324,903	10,857,899
335,296	403,235	513,770	669,091	817,535	881,729
4,047,574	4,496,125	4,693,503	4,693,503	4,693,503	4,693,503
71,897,712	82,681,820	92,902,435	108,183,564	107,741,620	109,973,592
98,036,481	103,638,675	79,554,519	101,799,632	121,416,845	155,664,590
\$ 754,210,547	\$ 771,777,137	\$ 784,639,856	\$ 847,460,850	\$ 885,643,019	\$ 937,242,571



# **East Bay Regional Park District** Changes in Net Position Last Ten Fiscal Years

		Year ended [	Year ended December 31,			
	2012	2013	2014	2015		
Governmental Activities						
Expenses						
Executive and Legislative Division	\$ 1,770,570	\$ 1,882,975	\$ 2,437,806	\$ 1,884,055		
Finance and Management Services Div.	22,146,423	19,727,707	19,903,720	15,339,406		
Human Resources Division	1,901,476	2,048,512	1,937,936	2,090,618		
Land Division	3,090,734	2,942,337	2,920,657	3,756,611		
Legal Division	1,089,042	1,293,138	2,408,678	1,727,362		
Operations Division	61,499,098	66,914,912	65,889,460	69,764,023		
Acquisition/Stewardship/Development Div.	9,911,185	12,913,207	8,631,849	12,806,022		
Public Affairs Division	3,101,111	3,191,414	4,000,739	3,698,496		
Public Safety Division	22,701,888	22,678,752	22,835,000	24,485,085		
Interest on long-term debt	5,059,952	5,500,428	5,645,812	4,849,184		
Total governmental activities/						
primary government expenses	132,271,479	139,093,382	136,611,657	140,400,862		
Program Revenues						
Charges for services						
Executive and Legislative Division	-	-	-	1,080		
Finance and Management Services Div.	69,306	90,680	147,036	357,757		
Human Resources Division	42	141	-	219		
Land Division	312,792	292,754	103,601	157,698		
Legal Division	312	65	166,799	6,879		
Operations Division	16,680,067	18,801,985	19,054,412	18,697,737		
Acquisition/Stewardship/Development Div.	689,273	771,752	607,063	956,327		
Public Affairs Division	103	9,738	175,330	363,573		
Public Safety Division	1,498,593	1,564,449	1,523,722	1,923,139		
Operating contributions and grants	6,928,772	3,768,504	2,530,783	3,298,311		
Capital contributions and grants	11,324,225	5,360,084	52,965,205	7,466,395		
Total governmental activities/	, - , -			,,		
primary government revenues	37,503,485	30,660,152	77,273,951	33,229,115		
Total governmental activites/						
primary government net						
revenue/(expense)	(94,767,994)	(108,433,230)	(59,337,706)	(107,171,747		
General Revenues						
General property taxes	95,554,076	100,152,404	102,391,952	115,895,033		
General obligation bond property tax	20,532,194	25,268,744	30,463,237	29,490,016		
Inrestricted interest	740,999	191,152	693,810	629,057		
Debt/bond related interest	258,204	101,571	312,936	119,507		
Aiscellaneous	-	-	-	-		
Endowment contribution	845,602	-	-	-		
Extraordinary item I otal general/primary				-		
government revenues	117,931,075	125,713,871	133,861,935	146,133,613		
Change in net position	\$ 23,163,081	\$ 17,280,641	\$ 74,524,229	\$ 38,961,866		

Source: East Bay Regional Park District.

\* Land Division and Planning/Stew ardship/Development Division were merged due to reorganization.

^ Starting 2017, Human Resources is a Department within Executive and Legislative Division.

		Year ended D	ecember 31,		
2016	2017	2018	2019	2020	2021
¢ 0.704.470	¢ 5 004 500	¢ 0.400.400	¢ 0.070.040	¢ 744440	¢ 7.050.040
\$ 3,761,476	\$ 5,664,599	\$ 9,183,138	\$ 6,876,842	\$ 7,441,412	\$ 7,058,649
21,038,743	22,661,711 ^	22,291,518 ^	17,802,782 ^	18,327,161 ^	17,515,586 ^
2,290,686	*	*	*	*	*
7 444 050	2 692 200	0.007.000	0 500 400	0 540 500	2 502 442
7,441,256	2,683,290	2,297,386	2,566,423	2,546,583	3,593,412
71,434,687	75,882,817	81,077,266	79,502,982	77,827,331	76,151,421
23,473,090	19,362,241	21,481,282	18,445,725	28,585,566	23,316,821
4,203,454	4,502,963	4,973,994	5,407,172	6,008,243	5,320,536
26,115,088	27,709,068	29,781,700	31,861,277	33,313,555	28,692,845
4,504,040	4,407,961	5,451,225	5,850,984	4,797,083	3,946,492
164,262,520	162,874,650	176,537,509	168,314,187	178,846,934	165,595,762
2,077	33,750	46,699	51,540	53,258	94
93,408	81,058	96,432	121,741	77,155	438,516
40	٨	^	٨	٨	٨
*	*	*	*	*	*
170	1,449	-	60,260	25,215	593,278
19,672,985	18,917,396	19,538,580	18,684,420	12,810,876	17,670,280
1,398,143	1,312,572	1,307,382	1,381,072	1,422,056	757,934
332,740	399,561	390,123	560,621	-	727,535
1,790,150	2,004,000	2,786,280	1,822,323	3,033,960	2,325,078
5,172,561	3,590,348	7,378,293	4,592,746	13,392,471	10,265,566
14,904,397	10,839,702	9,993,937	3,093,867	6,909,257	8,192,372
43,366,671	37,179,836	41,537,726	30,368,590	37,724,248	40,970,653
(120,805,840)	(125 604 814)	(124 000 782)	(127.045.507)	(111 100 696)	(124 625 100)
(120,895,849)	(125,694,814)	(134,999,783)	(137,945,597)	(141,122,686)	(124,625,109)
123,570,579	130,718,168	145,438,264	151,754,492	162,290,089	167,226,370
15,278,879	10,573,520	19,643,569	38,675,052	9,815,919	9,507,197
1,205,365	1,969,714	5,472,324	10,337,047	7,198,847	(508,906)
248,360	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-				
140,303,183	143,261,402	170,554,157	200,766,591	179,304,855	176,224,661
\$ 19,407,334	\$ 17,566,588	\$ 35,554,374	\$ 62,820,994	\$ 38,182,169	\$ 51,599,552

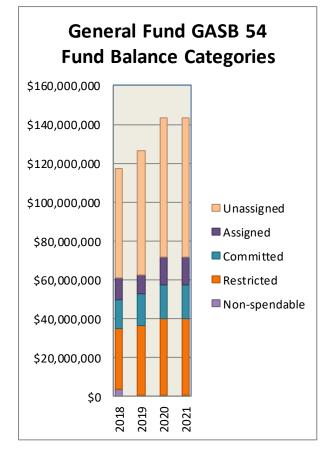
East Bay Regional Park District Fund Balances of Governmental Funds Last Ten Fiscal Years

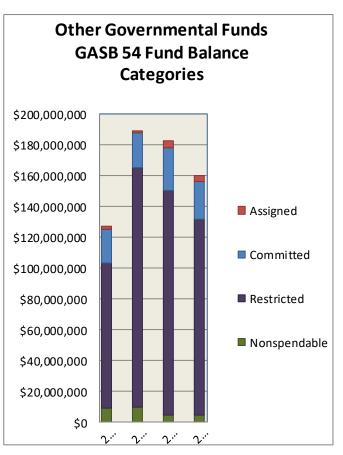
		Yea	ar ended December	31,
	2012	2013	2014	2015
General Fund				
Nonspendable	\$ 6,071,345	\$ 4,958,575	\$ 3,806,266	\$ 3,025,111
Restricted	758,115	965,961	1,210,401	2,036,959
Committed	50,747,150	53,170,381	44,026,613	46,705,998
Assigned	-	-	-	-
Unassigned	35,795,631	44,514,739	48,820,556	45,559,905
Total General Fund	93,372,241	103,609,656	97,863,836	97,327,973
Other Governmental Funds				
Nonspendable	7,034,880	8,639,893	8,863,340	9,028,867
Restricted	93,224,456	165,042,494	140,850,599	116,111,268
Committed	19,969,351	14,091,628	23,289,360	36,061,275
Assigned	1,776,903	1,688,673	1,685,613	1,675,586
Unassigned	-	-	-	-
Total other governmental				
funds	122,005,590	189,462,688	174,688,912	162,876,996
Total governmental funds	\$215,377,831	\$293,072,344	\$272,552,748	\$260,204,969

Source: East Bay Regional Park District.

Amounts are reported on the modified accrual basis of accounting.

			Year ended I	Decei	mber 31,			
	2016	 2017	 2018		2019		2020	 2021
\$	1,925,818	\$ 3,860,408	\$ 654,268	\$	631,050	\$	776,896	\$ 792,015
	24,642,998	30,859,885	35,702,280		39,506,648		42,608,356	46,482,270
	12,882,331	15,250,000	16,390,000		17,450,000		18,080,000	18,396,394
	10,895,641	11,239,044	9,806,225		14,374,393		13,918,313	15,011,327
	57,903,333	 55,790,745	 64,148,146		71,299,357		77,336,833	 71,492,542
	108,250,121	117,000,082	126,700,919	1	43,261,448	1	52,720,398	152,174,548
	8,948,867	9,716,503	4,693,503		4,693,503		4,693,503	4,693,503
	94,124,076	155,878,994	146,001,362	1	26,935,184	1	12,124,424	99,974,883
	22,500,483	22,273,407	27,442,273		24,334,623		8,886,367	29,980,254
	1,400,534	1,407,972	4,453,973		4,491,607		4,527,558	4,563,474
	-	 (5,397)	 (3,645)		-		(1,623)	 (390,826)
	126,973,960	 189,271,479	 182,587,466	1	60,454,917	1	30,230,229	 138,821,288
\$2	235,224,081	\$ 306,271,561	309,288,385	3	803,716,365	2	82,950,627	290,995,836





## East Bay Regional Park District Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

			December 31,	
	2012	2013	2014	2015
REVENUES:				
Property taxes and assessments	\$ 123,424,647	\$ 135,512,025	\$ 141,890,256	\$ 150,567,629
Charges for services	8,997,687	9,221,344	9,927,231	9,957,280
Interest	918,098	256,947	982,042	794,088
Property usage	2,540,010	3,626,431	3,249,512	3,358,872
Interagency agreements and grants	10,199,235	5,182,475	24,177,919	7,495,303
Endowment	-	-	-	-
Miscellaneous	5,986,994	2,425,565	2,506,240	3,835,625
Total revenues	152,066,671	156,224,787	182,733,200	176,008,797
EXPENDITURES:				
Current:				
Executive and Legislative Division	1,788,715	1,884,804	2,445,897	1,947,752
Finance and Management Services Division	21,883,736	19,462,043	19,732,730	15,315,010
Human Resources Division	1,997,220	2,051,530	2,050,926	2,152,558
Legal Division	1,252,615	1,399,294	2,587,943	1,938,617
Operations Division	57,211,887	59,506,889	63,179,659	63,942,688
Acquisition/Stewardship/Development Division	13,191,052	15,872,577	11,837,091	15,931,740
Public Affairs Division	3,117,985	3,189,601	4,053,465	3,810,756
Public Safety Division	23,819,392	22,706,869	23,781,715	25,338,467
Debt Service:				
Principal	19,015,218	14,415,000	25,400,000	26,830,000
Interest	5,239,988	5,488,528	7,468,832	6,434,317
Cost of issuance	511,003	435,182	· · ·	-
Capital Outlay	26,379,454	17,084,992	37,985,313	23,145,832
Total expenditures	175,408,265	163,497,309	200,523,571	186,787,737
REVENUES OVER (UNDER) EXPENDITURES	(23,341,594)	(7,272,522)	(17,790,371)	(10,778,940)
OTHER FINANCING SOURCES (USES):	(==;==;;==;;==;)	(*,=-,=,==)	(11,100,011)	(10,110,010)
Sale of capital assets	100,034	67,142	140,212	108,155
Proceeds from issuance of debt (including premium)	25,382,673	84,653,469	· · •,= · =	-
Debt issuance	,,	-	-	-
Premium on bonds issued	-	-	-	-
Refunding bond issuance	-	-	-	-
Premium on refunding bonds issued	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Transfers in	26,785,553	26,528,398	29,024,850	36,004,778
Transfers out	(27,451,256)	(26,281,974)		(37,681,771)
Total Other Financing Sources (Uses)	24,817,004	84,967,035	(2,729,226)	(1,568,838)
Net Change in Fund Balances	1,475,410	77,694,513	(20,519,597)	(12,347,778)
FUND BALANCES:	1, 110, 110	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(20,010,007)	(12,047,170)
Beginning of year	213,902,421	215,377,831	293,072,344	272,552,747
End of year	\$ 215,377,831	\$ 293,072,344	\$ 272,552,747	\$ 260,204,969
	$\psi \simeq 10,011,001$	$\varphi = 200,012,044$	$\psi = 212,002,171$	ψ 200,204,000

Source: East Bay Regional Park District.

Amounts are reported on the modified accrual basis of accounting.

\* Starting 2017, Human Resources is a Department within Executive and Legislative Division.

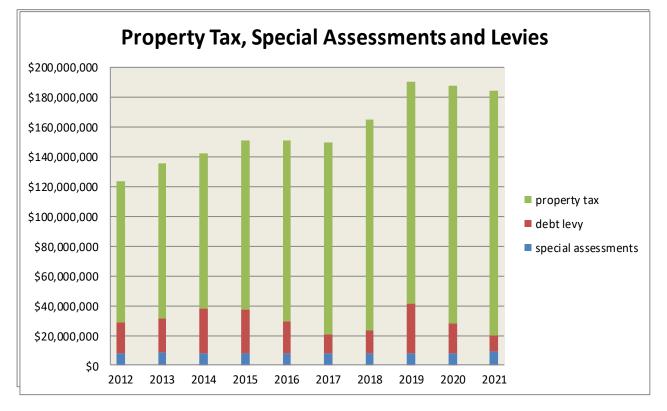
**East Bay Regional Park District** Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

		Year ended D			
2016	2017	2018	2019	2020	2021
\$ 150,778,990	\$ 149,352,438	\$ 164,484,518	\$ 190,373,276	\$ 187,425,454	\$ 183,859,196
10,341,350	9,665,944	10,807,954	9,961,289	2,919,121	8,721,748
1,405,238	1,852,022	5,199,493	9,801,835	6,767,089	(793,872)
3,864,583	3,274,949	3,077,261	2,725,020	2,620,171	2,549,052
17,552,820	11,395,104	13,308,685	6,954,329	9,053,584	16,407,431
-	436,836	197,378	- 0,004,020	- 0,000,004	
3,349,772	2,957,891	4,853,379	2,169,318	2,409,397	5,800,078
187,292,753	178,935,184	201,928,668	221,985,067	211,194,816	216,543,633
101,202,100	170,000,104	201,020,000		211,104,010	210,040,000
3,753,283	5,770,267	9,076,700	6,826,726	7,844,216	7,835,583
20,700,390	22,496,025	21,604,621	17,254,836	18,616,830	18,703,108
2,306,763	*	*	*	*	*
1,869,180	2,854,586	2,089,803	2,522,594	2,731,451	4,000,354
68,171,161	70,384,468	75,528,660	75,819,686	77,679,054	82,573,675
23,471,623	19,665,811	21,237,024	18,284,722	28,792,760	25,212,812
4,194,673	4,558,587	4,881,787	5,308,569	6,094,211	5,912,779
26,362,109	27,831,923	28,198,492	30,169,262	33,034,847	34,821,407
26,340,000	9,915,000	9,075,000	22,855,000	22,650,000	8,225,000
5,901,742	5,054,256	6,544,934	7,689,780	6,650,780	5,562,680
-	544,481	16,680	-	-	-
32,265,840	27,885,201	24,911,883	39,150,416	29,011,877	23,950,271
215,336,764	196,960,605	203,165,584	225,881,591	233,106,026	216,797,669
(28,044,011)	(18,025,421)	(1,236,916)	(3,896,524)	(21,911,210)	(254,036)
201,052	222,878	182,128	169,807	673,708	234,629
-	-	-	-	-	-
-	80,000,000	-	-	-	-
-	7,268,533	-	-	-	-
-	44,550,000	-	-	-	-
-	9,092,991	-	-	-	-
-	(53,449,613)	-	-	-	-
31,929,622	116,678,601	41,579,418	30,207,559	33,857,545	42,669,947
(29,067,551)	(115,290,489)	(37,507,806)	(32,052,862)	(33,385,781)	(34,605,331)
3,063,123	89,072,901	4,253,740	(1,675,496)	1,145,472	8,299,245
(24,980,888)	71,047,480	3,016,824	(5,572,020)	(20,765,738)	8,045,209
260,204,969	235,224,081	306,271,561	309,288,385	303,716,365	282,950,627
\$ 235,224,081	\$ 306,271,561	\$ 309,288,385	\$ 303,716,365	\$ 282,950,627	\$ 290,995,836
17.6%	8.9%	8.8%	16.4%	14.4%	7.1%

### East Bay Regional Park District

Governmental Activities Tax Revenue By Source Last Ten Fiscal Years

Fiscal Year^	Special sessments	Debt Levy	P	Property Tax	Total
2012	\$ 7,938,377	\$ 20,532,194	\$	94,954,076	\$ 123,424,647
2013	\$ 8,361,696	\$ 22,810,063	\$	104,340,266	\$ 135,512,025
2014	\$ 8,044,887	\$ 29,733,409	\$	104,111,960	\$ 141,890,256
2015	\$ 7,911,284	\$ 29,679,187	\$	112,977,158	\$ 150,567,629
2016	\$ 8,161,199	\$ 21,294,480	\$	121,323,311	\$ 150,778,990
2017	\$ 8,224,922	\$ 12,519,255	\$	128,608,260	\$ 149,352,437
2018	\$ 8,270,564	\$ 15,037,685	\$	141,176,269	\$ 164,484,518
2019	\$ 8,315,232	\$ 33,261,213	\$	148,796,831	\$ 190,373,276
2020	\$ 7,971,283	\$ 20,333,253	\$	159,120,918	\$ 187,425,454
2021	\$ 9,295,202	\$ 10,600,050	\$	163,963,944	\$ 183,859,196

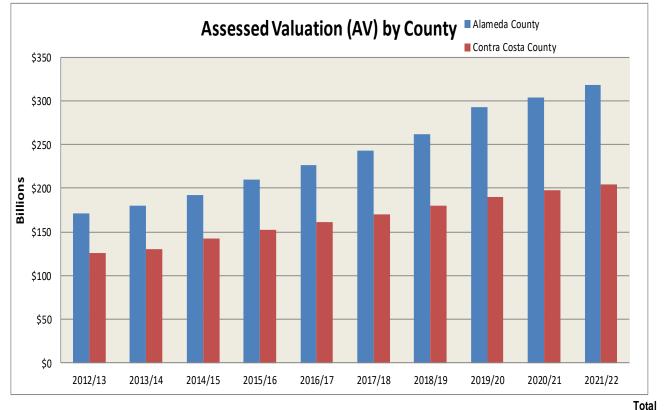


Source: East Bay Regional Park District.

Amounts are reported on the modified accrual basis of accounting.

^January 1 through December 31.

#### **East Bay Regional Park District** Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years



								TUIAT
				ALAMED	A COUNTY*			Direct
Fiscal Year ^		Secured	State Board	Unsecured	Exemptions	RDA	Net AV	Tax Rate**
2012/13	\$	191,880,982,817	\$ 261,836,789	\$ 12,079,675,165	\$ (8,291,837,483)	\$ (24,379,274,221)	\$ 171,551,383,067	1.00%
2013/14	\$	202,688,263,371	\$ 969,629,855	\$ 11,924,738,200	\$ (9,301,977,769)	\$ (26,133,048,332)	\$ 180,147,605,325	1.00%
2014/15	\$	216,378,638,654	\$ 770,033,506	\$ 12,178,111,470	\$(10,585,179,015)	\$ (26,133,048,332)	\$ 192,608,556,283	1.00%
2015/16	\$	231,659,030,611	\$ 758,810,176	\$ 13,055,748,130	\$ (9,658,976,623)	\$ (26,133,048,332)	\$ 209,681,563,962	1.00%
2016/17	\$	248,539,837,848	\$ 726,989,170	\$ 13,378,566,548	\$(10,287,382,793)	\$ (26,133,048,332)	\$ 226,224,962,441	1.00%
2017/18	\$	265,921,037,839	\$ 597,814,349	\$ 13,616,534,693	\$(10,837,145,857)	\$ (26,133,048,332)	\$ 243,165,192,692	1.00%
2018/19	\$	284,972,732,371	\$ 560,652,352	\$ 14,426,901,105	\$(11,888,973,359)	\$ (26,133,048,332)	\$ 261,938,264,137	1.00%
2019/20	\$	304,834,943,219	\$ 543,751,013	\$ 15,990,185,741	\$ (2,746,348,304)	\$ (26,133,048,332)	\$ 292,489,483,337	1.00%
2020/21	\$	324,935,017,990	\$ 525,605,390	\$ 17,364,585,245	\$(13,063,374,633)	\$ (26,133,048,332)	\$ 303,628,785,660	1.00%
2021/22	\$	340,260,519,913	\$ 556,267,619	\$ 17,556,950,561	\$(13,465,952,153)	\$ (26,133,048,332)	\$ 318,774,737,608	1.00%
								Total
				CONTRA C	OSTA COUNTY			Direct
Fiscal Year ^		Secured	State Board	Unsecured	Exemptions	RDA	Net AV	Tax Rate**
2012/13	\$	140,466,348,337	\$ 590,750,775	\$ 5,661,125,229	\$ (6,347,417,049)	\$ (15,002,930,921)	\$ 125,367,876,371	1.00%
2013/14	\$	145,563,220,834	\$ 986,316,033	\$ 5,603,673,226	\$ (6,467,048,585)	\$ (15,483,970,708)	\$ 130,202,190,800	1.00%
2014/15	\$	158,965,560,297	\$ 1,093,614,055	\$ 5,656,380,590	\$ (6,596,496,894)	\$ (17,003,805,285)	\$ 142,115,252,763	1.00%
2015/16	\$	171,447,287,237	\$ 989,438,611	\$ 5,406,461,946	\$ (6,802,624,516)	\$ (18,458,311,937)	\$ 152,582,251,341	1.00%
2016/17	\$	182,123,803,561	\$ 969,779,069	\$ 5,314,436,037	\$ (7,057,953,495)	\$ (19,772,975,827)	\$ 161,577,089,345	1.00%
2017/18	\$	192,814,670,381	\$ 732,963,837	\$ 5,415,247,618	\$ (7,326,687,677)	\$ (21,417,998,898)	\$ 170,218,195,261	1.00%
2018/19	\$	204,949,787,789	\$ 660,996,279	\$ 5,716,160,527	\$ (7,548,090,138)	\$ (23,216,842,644)	\$ 180,562,011,813	1.00%
2019/20	\$	216,065,670,373	\$ 622,389,632	\$ 5,940,057,543	\$ (8,035,866,375)	\$ (25,058,476,726)	\$ 189,533,774,447	1.00%
2020/21	\$	226,636,501,414	\$ 566,730,999	\$ 6,143,596,026	\$ (8,305,913,955)	\$ (26,839,168,720)	\$ 198,201,745,764	1.00%
2021/22	\$	234,805,950,655	\$ 559,297,728	\$ 6,473,571,965	\$ (9,015,130,703)	\$ (28,151,403,347)	\$ 204,672,286,298	1.00%
Aluby 1 to June	<u>,</u> 20							

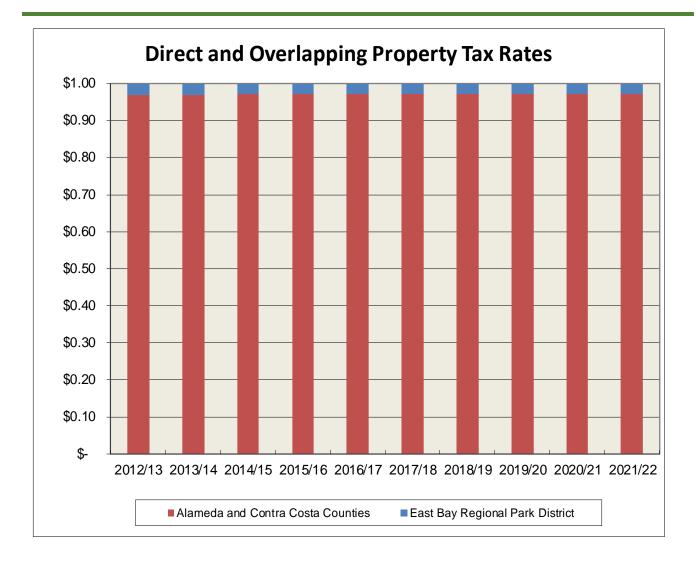
^July 1 to June 30.

\*including Murray Township

\*\*Total direct tax rate is set by the State Constitution at 1% and a portion of it is allocated by an annual calculation to all the taxing entities within a tax rate area. The East Bay Regional Park District encompases two counties and numerous tax rate areas.

Alameda County did not provide Redevelopment Agengy (RDA) number for 2021/22. Amount reported is an estimate, identical to 2013/14. Source: Alameda and Contra Costa Counties Auditor-Controllers 161

#### **East Bay Regional Park District** Property Tax Rates All Direct and Overlapping Governments Last Ten Fiscal Years



	AL	AMEDA COUNT	Y	CONT	RA COSTA COU	NTY
			Total			Total
	Other		Basic	Other		Basic
Fiscal	Overlapping	Park	County	Overlapping	Park	County
Year^	Governments	District	Wide	Governments	District	Wide
2012/13	0.97036	0.02964	1.00000	0.97071	0.02929	1.00000
2013/14	0.97031	0.02969	1.00000	0.97075	0.02925	1.00000
2014/15	0.97031	0.02969	1.00000	0.97099	0.02901	1.00000
2015/16	0.97029	0.02971	1.00000	0.97099	0.02901	1.00000
2016/17	0.97027	0.02973	1.00000	0.97114	0.02886	1.00000
2017/18	0.97028	0.02972	1.00000	0.97122	0.02878	1.00000
2018/19	0.97026	0.02974	1.00000	0.97127	0.02873	1.00000
2019/20	0.97026	0.02974	1.00000	0.97134	0.02866	1.00000
2020/21	0.97030	0.02970	1.00000	0.97140	0.02860	1.00000
2021/22	0.97032	0.02968	1.00000	0.97146	0.02854	1.00000

Note: The above ratios are expressed as dollars assessed per \$100 of assessed valuation. ^July 1 through June 30.

Source: Alameda County Auditor-Controller and Contra Costa County Auditor-Controller.

East Bay Regional Park District Principal Property Taxpayers (amounts in thousands) 2021 and Nine Years Ago

	J	une 30, 20	)21	June 30, 2012					
			Percent of Total			Percent of Tota			
Taxpayers	Secured AV	Rank	Secured AV	Secured AV	Rank	Secured AV			
Tesla Motors Inc.	\$ 2,541,821	1	0.80%	na	na	na			
Pacific Gas & Electric Co.	2,410,164	2	0.76%	\$ 1,505,810	1	0.82%			
Kaiser Foundation Hospitals	654,276	3	0.21%	409,387	3	0.22%			
Kaiser Foundation Health Plan	450,448	4	0.14%	352,000	4	0.19%			
Russell City Energy Company, LLC	381,400	5	0.12%	na	na	na			
Bayer Healthcare LLC	371,087	6	0.12%	269,118	5	0.15%			
BMR Gateway Boulevard LLC	366,646	7	0.12%	na	na	na			
BRE Properties	355,599	8	0.11%	na	na	na			
Sofxi WFO Center 21 Owner, LLC	354,087	9	0.11%	na	na	na			
5616 Bay Street Investors LLC	332,352	10	0.10%	na	na	na			
Pacific Bell Telephone Co.	na	na	na	478,460	2	0.26%			
SCI Limited Partnership 1	na	na	na	261,128	6	0.14%			
Northern California Industrial Portfolio Inc.	na	na	na	260,891	7	0.14%			
Pacific Commons Retail, LLC	na	na	na	237,973	8	0.13%			
Stoneridge Properties	na	na	na	232,441	9	0.13%			
OCC Venture, LLC	na	na	na	230,646	10	0.12%			
	\$ 8,217,880		2.59%	\$ 4,237,854		2.30%			

	Contra Co	sta Coun	ty Assessed Value (A	V)						
	JI	une 30, 2	021	June 30, 2012						
			Percent of Total			Percent of Total				
	Taxable Secured		Taxable Secured	Taxable Secured		Taxable Secured				
Taxpayers	and Unitary AV	Rank	and Unitary AV	and Unitary AV	Rank	and Unitary AV				
Chevron USA	\$ 3,436,950	1	1.55%	\$ 3,307,693	1	2.44%				
Equilon Enterprises, LLC	1,573,436	2	0.71%	2,039,793	2	1.50%				
Phillips 66 Company	1,139,678	3	0.51%	na	na	na				
Tesoro Refining & Marketing	1,019,739	4	0.46%	1,247,334	5	0.92%				
Golden Rain Foundation	911,609	5	0.41%	na	na	na				
SDC 7	817,540	6	0.37%	na	na	na				
Med-Rcca-El Cerrito, LLC	643,315	7	0.29%	na	na	na				
Bre Properties, Inc.	635,235	8	0.29%	na	na	na				
Sierra Pacific Properties, Inc.	583,565	9	0.26%	na	na	na				
Marsh Landing, LLC	456,000	10	0.21%	na	na	na				
Pacific Gas & Electric Co.	na	na	na	1,783,548	3	1.31%				
Tosco Corporation	na	na	na	1,446,999	4	1.07%				
Sunset Land Company	na	na	na	762,120	6	0.56%				
AT&T/Pacific Bell	na	na	na	598,732	7	0.44%				
Seeno Construction Co.	na	na	na	553,995	8	0.41%				
Shappell Industries, Inc.	na	na	na	453,687	9	0.33%				
Calpine/Delta Energy Center, LLC	na	na	na	429,866	10	0.32%				
	\$ 11,217,067		5.06%	\$ 12,623,767		9.30%				

Source: Alameda and Contra Costa Counties.

## East Bay Regional Park District

Alameda and Contra Costa Counties Secured and Unsecured Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal	Ta	xes Levied for	Coll	ected within the	y Collections in	
Year	the	Fiscal Year/>		Amount#	Percentage	Subsequent Yea
2011/12	\$	48,397,032	\$	44,909,489	93%	**
2012/13	\$	49,564,200	\$	49,219,536	99%	**
2013/14	\$	52,478,718	\$	50,896,912	97%	**
2014/15	\$	55,814,750	\$	54,462,878	98%	**
2015/16	\$	61,398,790	\$	59,926,792	98%	**
2016/17	\$	82,620,834	\$	64,909,538	79%	**
2017/18	\$	88,378,828	\$	69,438,440	79%	**
2018/19	\$	94,994,091	\$	73,731,470	78%	**
2019/20	\$	102,155,669	\$	79,050,797	77%	**
2020/21	\$	96,901,712	\$	83,480,146	86%	**

\*\* Information about amount of delinquent taxes by original levy year, collected in subsequent years, is unavailable. < Both levy and remittance information are supplied by Alameda County.

Fiscal	Tax	es Levied for	Coll	ected within the	Fiscal Year of the Levy
Year	the	Fiscal Year/>		Amount#	Percentage of Levy<
2011/12	\$	36,693,087	\$	36,693,087	100%
2012/13	\$	36,477,393	\$	36,477,393	100%
2013/14	\$	38,275,332	\$	38,275,332	100%
2014/15	\$	41,459,629	\$	41,459,629	100%
2015/16	\$	44,271,544	\$	44,271,544	100%
2016/17	\$	46,809,959	\$	46,809,959	100%
2017/18	\$	49,194,086	\$	49,194,086	100%
2018/19	\$	52,112,363	\$	52,112,363	100%
2019/20	\$	54,465,188	\$	54,465,188	100%
2020/21	\$	56,899,589	\$	56,899,589	100%

>Per final statement of fiscal year.

<Contra Costa County follows California's alternate method of apportionment (the Teeter Plan), under which 100% of amounts levied are paid to the District in the year of levy, regardless of when they are collected.

# ERAF takeaw ay

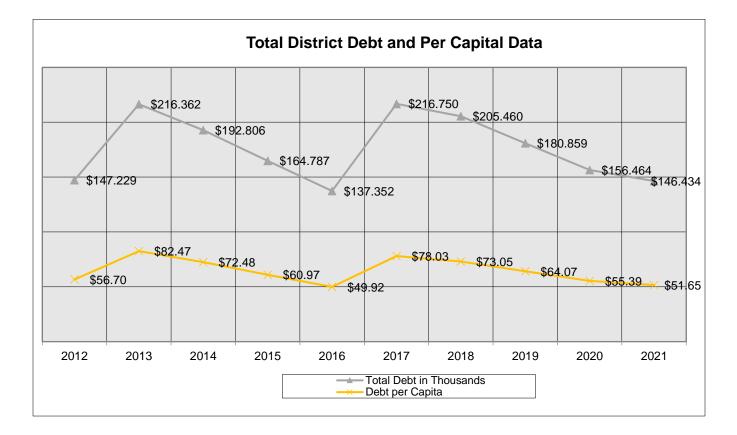
^July 1 through June 30

Source: Alameda and Contra Costa Counties remittance advices and annual revenue letter. All amounts revised to tie to documents received from primary sources.

### East Bay Regional Park District

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

				Gov	ernn	nental Activiti	Governmental Activities												
Fiscal		General		Limited		Notes	С	apital						of Personal					
Year	Ob	ligation Bonds	Obli	gation Bonds		Payable	Le	eases		Total	Population	Pe	r Capita	Income *					
2012	\$	120,636,249	\$	26,592,504	\$	-	\$	-	\$	147,228,753	2,596,778	\$	56.70	0.097%					
2013	\$	191,609,581	\$	24,751,997	\$	-	\$	-	\$	216,361,578	2,623,383	\$	82.47	0.140%					
2014	\$	165,801,731	\$	23,971,490	\$	3,032,366	\$	-	\$	192,805,587	2,660,262	\$	72.48	0.119%					
2015	\$	138,583,884	\$	23,170,983	\$	3,032,366	\$	-	\$	164,787,233	2,702,759	\$	60.97	-					
2016	\$	111,964,682	\$	22,355,476	\$	3,032,366	\$	-	\$	137,352,524	2,751,294	\$	49.92	-					
2017	\$	192,193,570	\$	21,524,969	\$	3,032,366	\$	-	\$	216,750,905	2,777,728	\$	78.03	0.115%					
2018	\$	181,748,193	\$	20,679,462	\$	3,032,366	\$	-	\$	205,460,021	2,812,553	\$	73.05	0.096%					
2019	\$	158,008,240	\$	19,818,955	\$	3,032,366	\$	-	\$	180,859,561	2,822,632	\$	64.07	-					
2020	\$	134,493,287	\$	18,938,448	\$	3,032,366	\$	-	\$	156,464,101	2,824,890	\$	55.39	-					
2021	\$	125,418,334	\$	18,042,941	\$	3,032,366	\$	-	\$	146,493,641	2,836,207	\$	51.65	-					



Source: East Bay Regional Park District, and Alameda and Contra Costa Counties.

\* Data is unavailable for 2015, 2016, 2019, 2020 and 2021

							Percentage			
	General Obligatior	ו D	ebt Service			Taxable	of Taxable			
Fiscal Year	Bonds	Mor	nies Available^	 Total	A	Assessed Value*	AV	Population	Per	Capita
2012	\$ 120,636,249	\$	9,125,966	\$ 111,510,283	\$	285,864,674,411	0.039%	2,583,326	\$	43.17
2013	\$ 191,609,581	\$	13,462,178	\$ 178,147,403	\$	298,885,142,960	0.060%	2,573,820	\$	69.22
2014	\$ 165,801,731	\$	19,556,254	\$ 146,245,477	\$	325,094,849,531	0.045%	2,596,778	\$	56.32
2015	\$ 138,583,884	\$	17,406,779	\$ 121,177,105	\$	351,433,143,463	0.034%	2,623,383	\$	46.19
2016	\$ 111,964,682	\$	7,938,117	\$ 104,026,565	\$	376,864,008,555	0.028%	2,660,262	\$	39.10
2017 ~	- \$ 192,193,570	\$	15,268,392	\$ 176,925,178	\$	450,284,059,567	0.039%	2,702,759	\$	65.46
2018	\$ 181,748,193	\$	15,148,847	\$ 166,599,346	\$	429,080,093,972	0.039%	2,751,294	\$	60.55
2019	\$ 158,008,240	\$	19,596,904	\$ 138,411,336	\$	482,023,257,784	0.029%	2,822,632	\$	49.04
2020	\$ 134,493,287	\$	12,198,828	\$ 122,294,459	\$	501,830,531,425	0.024%	2,824,890	\$	43.29
2021	\$ 125,418,334	\$	10,435,776	\$ 114,982,558	\$	523,447,023,906	0.022%	2,836,207	\$	40.54

~ Revised

^for principal repayment

\*amount subject to debt levy

Source: East Bay Regional Park District, and Alameda and Contra Costa Counties.

#### East Bay Regional Park District

## Computation of Direct and Overlapping Bonded Debt

December 31, 2021

	District's	Net Debt
URISDICTION *	Applicable %	Outstanding
Dverlapping Tax and Assessment Debt:		<b>•</b>
Alameda County	100.000%	\$ 183,745,000
Bay Area Rapid Transit District	65.260%	1,197,416,584
Chabot Community College District	100.000%	805,595,000
Contra Costa Community College District	100.000%	568,780,000
Peralta Community College District	100.000%	399,220,000
Other Community College Districts	0.382-100.000%	413,714,994
Berkeley Unified School District	100.000%	332,355,000
Dublin Unified School District	100.000%	654,219,641
Fremont Unified School District	100.000%	523,100,000
Mount Diablo Unified School District	100.000%	373,376,661
Oakland Unified School District	100.000%	1,239,280,000
San Ramon Valley Unified School District	100.000%	416,400,000
West Contra Costa Unified School District	100.000%	1,247,430,065
Other Unified School Districts	1.624-100%	3,079,349,597
Union High and School Districts	100.000%	504,896,122
Cities General Obligation and Parcel Tax Obligations	100.000%	749,686,104
Washington Township Healthcare District	100.000%	323,580,000
West Contra Costa Healthcare Parcel Tax Obligations	100.000%	50,538,000
Hayward Area and Pleasant Hill Recreation and Park District	100.000%	124,865,000
Community Facilities Districts	100.000%	405,614,213
1915 Act Bonds	100.000%	277,999,127
Total overlapping tax and assessment debt		\$ 13,871,161,108
Verlapping General Fund Debt		
Alameda County General Fund Obligations	100.000%	\$ 763,932,500
Contra Costa County General Fund Obligations	100.000%	254,570,000
Contra Costa County Pension Obligation Bonds	100.000%	44,925,000
Alameda-Contra Costa Transit District Certificates of Participation	100.000%	11,655,000
Unified School District Certificates of Participation	5.876 -100%	186,851,577
Other School District General Fund and Pension Obligations	100.000%	134,636,429
City of Oakland General Fund and Pension Obligation Bonds	100.000%	254,912,942
Other City General Fund and Pension Fund Obligation Bonds	100.000%	855,020,129
Fire Protection Districts General Fund Obligations and Pension Obligation Bonds		63,550,171
Special District General Fund Obligations	100.000%	22,811,000
Total gross overlapping General Fund obligation debt		\$ 2,592,864,748
Overlapping Tax Increment Debt (Successor Agencies)		1,108,075,326
Gross Combined Overlapping Debt		\$ 17,572,101,182
Direct Debt:		•,0.12,101,102
East Bay Regional Park District (total direct bonded debt)	100.000%	146,493,641
Bross Combined Direct and Overlapping Debt *	100.00070	\$ 17,718,594,823
Less: Contra Costa County obligations supported from revenue funds		\$ (69,262,588)
Cities of Richmond and Livermore supported obligations		(19,715,000)
let Combined Overlapping Debt		\$ 17,483,123,594
Direct Debt:		÷,+00,120,004
East Bay Regional Park District (total direct bonded debt)	100.000%	\$ 146,493,641
let Combined Direct and Overlapping Debt	100.000/0	\$ 17,629,617,235

\* Each jurisdiction's assessed valuation (AV) within the District's boundaries divided by each jurisdiction's total AV. Qualified Zone Academy Bonds are included based on principal due at maturity.

^ Excludes TRAN, RAN, enterprise revenue, mortgage revenue and non-bonded capital leases obligations. QZA Academy Bonds are included based on principal due at maturity.

Source: California Municipal Statistics, Inc.

## East Bay Regional Park District

Legal Debt Margin for General Obligation Bonds Last Ten Fiscal Years

		Fisca	l Yea	ar^	
Computation of Legal Debt Margin for	 				
General Obligation Bonds	 2012	2013		2014	2015
Assessed Valuation:					
Assessed value subject to debt levy*	\$ 282,817,745,337	\$ 295,889,931,336	\$	322,142,631,947	\$ 348,500,492,466
Add: HOPTR	3,046,929,074	2,995,211,624		2,952,217,584	2,932,650,997
Total assessed valuation	285,864,674,411	298,885,142,960		325,094,849,531	351,433,143,463
Debt Applicable to Limitation:					
Total general obligation debt	120,636,249	191,609,581		165,801,731	138,583,884
Less: amount available for repayment>	9,125,966	13,462,178		19,556,254	17,406,779
Total debt applicable to limitation	 111,510,283	178,147,403		146,245,477	121,177,105
Legal Debt Margin:					
Bonded debt limit (15% AV)	42,879,701,162	44,832,771,444		48,764,227,430	52,714,971,519
Debt applicable to limitation	 111,510,283	178,147,403		146,245,477	121,177,105
Legal debt margin	\$ 42,768,190,879	\$ 44,654,624,041	\$	48,617,981,953	\$ 52,593,794,414

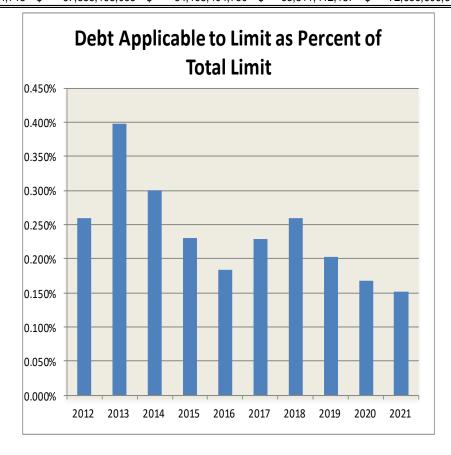
\*Excludes Murray Township

^AV fiscal year July 1 through June 31, debt fiscal year January 1 through December 31.

>Per balance sheet, restricted cash and investments in debt service fund. Certain amounts w ere revised.

Source: East Bay Regional Park District.

Fiscal Year^														
2016	2017			2018		2019		2020		2021				
\$ 373,951,234,871	\$	447,386,083,412	\$	426,206,368,096	\$	453,471,762,706	\$	482,356,881,638	\$	502,920,773,854				
2,912,773,684		2,897,976,155		2,873,725,876		2,860,394,114		2,835,792,297		2,818,972,882				
376,864,008,555		450,284,059,567		429,080,093,972		456,332,156,820		485,192,673,935		505,739,746,736				
111,964,682		169,679,264		181,758,193		158,008,240		134,493,287		125,418,334				
7,938,117		15,268,392		15,148,847		19,596,904		12,198,828		10,435,776				
104,026,565		154,410,872		166,609,346		138,411,336		122,294,459		114,982,558				
56,529,601,283		67,542,608,935		64,362,014,096		68,449,823,523		72,778,901,090		75,860,962,010				
 104,026,565		154,410,872		166,609,346		138,411,336		122,294,459		114,982,558				
\$ 56,425,574,718	\$	67,388,198,063	\$	64,195,404,750	\$	68,311,412,187	\$	72,656,606,631	\$	75,745,979,452				



	Alameda County										
					Pe	r Capita *					
Fiscal		Pe	rsonal Income		Ρ	ersonal		Unemployment			
Year^	Population	i	n thousands			ncome	_	Rate			
2012	1,530,176	\$	85,017,099	-	\$	54,683	-	9.5%			
2013	1,548,681	\$	85,173,987		\$	53,798		7.4%			
2014	1,573,254	\$	90,631,392		\$	\$ 56,261		5.8%			
2015	1,599,888		na		na			4.6%			
2016	1,627,865		na			na		4.7%			
2017	1,638,215	\$	101,370,460		\$	61,879		4.0%			
2018	1,663,190	\$	118,554,685		\$	71,282		3.3%			
2019	1,666,753	\$ 127,746,433 \$ 135,663,560		\$	76,644		3.1%				
2020	1,671,329			\$	81,171		12.2%				
2021	1,682,353	na			na		6.6%				
			Contra C	ost		<b>unty</b> er Capita*					
Fiscal		Personal Income			Р	ersonal		Unemployment			
Year^	Population	i	n thousands		I	ncome		Rate			
2012	1,066,602	\$	66,733,882	*	\$	61,921	*	9.4%			
2013	1,076,429	\$	67,315,559	*	\$	61,545	*	7.3%			
2014	1,089,219	\$	71,152,275	*	\$	64,138	*	6.0%			
2015	1,111,143	\$	77,877,241	*	\$	69,248	*	4.9%			
2016	1,126,824	\$	82,426,924	*	\$	72,483	*	4.9%			
2017	1,139,313	\$	88,024,256	*	\$	76,886	*	4.1%			
2018	1,147,879	\$	94,900,003	*	\$	82,506	*	3.5%			
2019	1,155,879		na		na			3.2%			
2020	1,153,561		na			na		13.4%			
2021	1,153,854		na			na		7.0%			

Source: Alameda and Contra Costa Counties.

^July 1 through June 30.

na = not available as of December 31, 2021.

\*Certain numbers / amounts have been revised.

Per Capita Personal Income was devided by Census Bureau midyear population estimates,

which differs from the population column of this page (data from April 2013 released by BEA).

### East Bay Regional Park District Principal Employers

Current and Nine Years Ago

			Alameda	a County				
		2021	1		2012			
			% of Total			% of Total		
	Estimated #		County	Estimated #		County		
Employers	Employees	Rank	Employment	Employees	Rank	Employment		
Kaiser Permanente Medical Group Inc.	34,666	1	4.62%	9,944	2	1.47%		
Tesla	13,000	2	1.73	na	20+	na		
Safeway Inc.	9,731	3	1.30	9,121	4	1.34		
County of Alameda	9,424	4	1.26	8,843	5	1.30		
Sutter Health	9,377	5	1.25	na	20+	na		
John Muir Health	6,300	6	0.84	na	20+	na		
PG & E Corp.	5,100	7	0.68	na	20+	na		
Workday	5,098	8	0.68	na	20+	na		
Chervon Corp.	4,700	9	0.63	na	20+	na		
Wells Fargo & Co.	4,354	10	0.58	5,632	8	0.83		
Total	101,750	ł	* 13.55%	33,540	,	* 4.94%		

# The number of employees, except for Alameda County, include Alameda and Contra Costa County employees.

\* Percentage is calculated based on Alameda County's total employment of 750,700 for June 2021, and 678,700 for 2012.

		Contra Costa County * *										
		2021			2012							
			% of Total			% of Total						
	Estimated #		County	Estimated #		County						
Employers	Employees	Rank	Employment	Employees	Rank	Employment						
Chevron Corporation	10,000 +	Tier 1	2.01%	1,329	3	0.28%						
Kaiser Permanente	10,000 +	Tier 1	2.01	2,000	2	0.42						
Bio-Rad Laboratories	1,000-4,999	Tier 2	0.60	900	9	0.19						
John Muir Medical Center	1,000-4,999	Tier 2	0.60	2,200	1	0.46						
La Raza Market	1,000-4,999	Tier 2	0.60	na	na	na						
USS-POSCO Industries	1,000-4,999	Tier 2	0.60	na	na	na						
Target Corporation	na	na	na	1,262	4	0.26						
Walmart Stores, Inc.	na	na	na	1,150	5	0.24						
Doctors Medical Center	na	na	na	937	7	0.19						
Contra Costa Newspapers, Inc.	na	na	na	1,140	6	0.24						
Shell/ Martinez Refinery	na	na	na	900	8	0.19						
Texaco Inc.	na	na	na	800	10	0.17						
All Others	466,700	na	93.58	465,281	na	97.36						
Total	498,700		100.00%	477,899		100.00%						

\* \* Government employers are excluded.

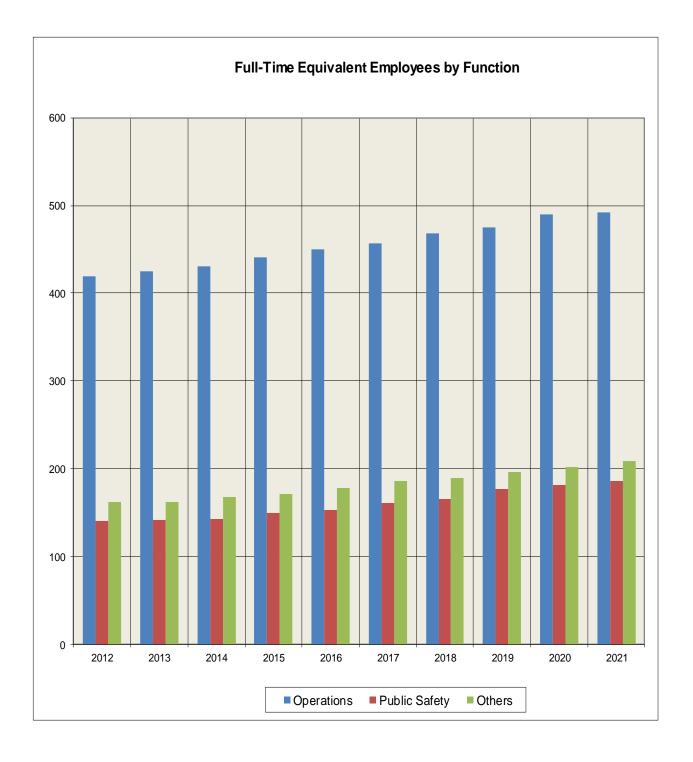
Source: Alameda and Contra Costa Counties.

## **East Bay Regional Park District** Full-Time Equivalent Employees by Function Last Ten Fiscal Years

Function				Yea	r ended De	cember 31	,			
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Legislative & Executive										
General Manager	7.00	7.00	7.42	9.00	10.00	10.00	10.00	11.00	12.00	12.00
Clerk of the Board	*	*	*	*	*	2.00	2.00	2.00	3.00	3.00
Human Resources	13.80	14.40	15.27	15.27	17.00	18.00	18.00	20.00	20.00	23.00
Subtotal	20.80	21.40	22.69	24.27	27.00	30.00	30.00	33.00	35.00	38.00
Acquisition, Stewardship	o & Develoj	oment Divis	ion							
Administration	3.50	3.50	2.50	2.50	4.58	4.53	4.53	4.53	3.00	3.00
Planning & GIS	4.00	4.00	4.00	4.25	13.53	14.53	17.53	17.53	19.07	21.07
Advance Planning	3.00	3.00	3.00	3.00	3.00	3.00	0.00	0.00	0.00	0.00
Land Acquisition	5.00	5.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Trails Development	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	0.00
Transitional Admin.	2.53	2.53	2.53	2.53	0.00	0.00	0.00	0.00	0.00	0.00
Design & Construction	26.83	26.83	26.83	26.83	26.00	28.00	28.00	28.00	28.00	30.00
Stewardship	24.31	24.12	24.12	25.00	18.32	18.50	20.25	21.25	22.25	23.75
Subtotal	72.17	71.98	71.98	73.11	74.43	77.57	79.32	80.32	81.32	83.82
Legal Division	9.45	9.45	9.45	9.45	10.45	10.45	10.45	11.45	11.45	11.45
Finance/Mgt Svcs Div	42.50	42.50	43.50	44.00	45.00	45.50	47.00	48.25	49.47	50.47
Operations Division										
Administration	6.00	6.00	6.00	6.00	4.00	4.00	4.00	4.00	5.00	5.00
Park Operations Dept.	253.44	255.32	258.69	265.04	269.39	271.99	277.74	285.32	294.32	295.72
Interp. & Rec. Serv.	74.50	78.17	77.38	78.97	81.02	83.67	88.50	86.57	89.57	89.82
Business Serv. Dept.	15.15	15.15	15.15	15.65	18.65	19.40	20.00	20.00	20.00	20.00
Maint. & Skilled Trades	70.90	70.15	73.37	74.97	77.00	78.14	78.24	78.87	80.97	81.97
Subtotal	419.99	424.79	430.59	440.63	450.06	457.21	468.49	474.77	489.87	492.51
Public Affairs Division	17.20	17.20	20.00	20.50	21.00	23.00	22.50	23.00	25.00	25.00
Public Safety Division										
Admin. & Support Serv.	28.00	28.00	28.00	28.00	28.00	32.29	33.29	39.29	39.29	40.29
Lifeguard Services	36.43	36.43	36.99	37.35	37.35	39.45	41.45	41.45	42.20	42.20
Fire Department	16.00	15.75	16.09	18.50	18.91	18.91	18.86	25.86	29.00	32.00
Police Dept.	60.01	61.01	61.66	66.34	69.44	70.44	72.43	70.09	71.59	71.84
Subtotal	140.44	141.19	142.74	150.19	153.70	161.09	166.03	176.69	182.08	186.33
unfunded positions										
Total	722.55	728.51	740.95	762.16	781.65	804.82	823.79	847.48	874.18	887.58

Source: East Bay Regional Park District.

\*Included in Finance/Management Services Division



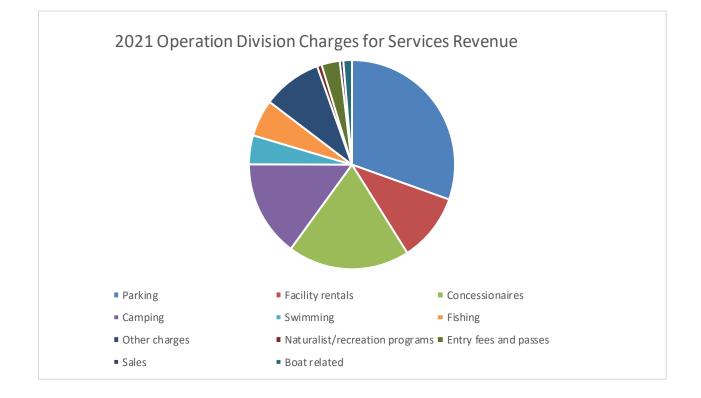
East Bay Regional Park District Operating Indicators by Function / Program Operations Division Charges for Services Revenue General Fund Last Ten Fiscal Years

		Year ended [	Decer	nber 31,		
	 2012	 2013	_	2014	_	2015
Parking	\$ 2,066,727	\$ 2,210,793	\$	2,187,845	\$	2,305,481
Facility rentals	1,331,002	1,455,122		1,499,985		1,639,443
Concessionaires	1,000,410	1,023,530		953,654		1,003,017
Camping	700,764	779,222		840,916		935,079
Swimming	574,835	584,864		603,122		624,884
Fishing	357,300	385,000		340,957		347,033
Other charges	461,772	435,590		465,956		494,449
Naturalist/recreation programs	227,212	244,398		248,182		246,098
Entry fees and passes	310,607	355,294		359,046		356,135
Sales	121,301	116,960		104,833		129,147
Boat related	 74,210	 75,313		70,743		71,837
Total	\$ 7,226,140	\$ 7,666,086	\$	7,675,239	\$	8,152,603

Amounts are reported on the modified accrual basis of accounting.

Source: East Bay Regional Park District.

	2016		2017		Year ended 2018	Deec	<b>2019</b>		2020		2021
\$	2,456,290	\$	2,430,095	\$	2,394,588	\$	2,251,893	\$	221,679	\$	2,063,966
Ψ	1,699,277	Ψ	1,707,718	Ŷ	1,675,316	Ŷ	1,691,970	Ŷ	66,284	Ŷ	717,690
	992,417		808,414		1,037,407		966,927		652,190		1,299,508
	967,965		867,379		1,023,693		994,314		166,475		1,013,182
	620,107		623,670		570,493		509,604		100		303,390
	372,871		347,048		358,869		317,735		89,607		388,296
	495,209		470,715		461,811		550,683		229,281		628,778
	237,384		246,291		257,683		234,540		15,197		49,247
	320,609		296,815		298,029		293,145		31,293		194,505
	117,014		94,986		79,065		63,518		10,106		37,684
	66,272		77,998		81,151		82,613		30,376		91,510
\$	8,345,415	\$	7,971,129	\$	8,238,105	\$	7,956,942	\$	1,512,588	\$	6,787,755



### **East Bay Regional Park District** Operating Indicators by Function Divisional Activities Last Ten Years

				Year	ended December 3	31,				
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Executive/Legislative Division:										
Board of Directors										
Resolutions adopted	322	303	322	374	339	370	317	323	307	363
Board/special/workshops meetings	27	31	33	24	22	27	27	70	38	39
Openings/dedications/groundbreaking	5	5	5	6	6	3	5	6	3	7
Human Resources Department										
Regular status recruitments	43	38	41	54	75	51	57	58	43	64
Interns hired	18	35	36	34	35	39	33	23	1	2
Finance/Management Services Division:										
Grants obtained	35	27	32	23	27	28	35	30	24	22
Measure WW local grant applications approved	33 18 /		32 27	23 26	27	20	9	30 1	24	1
Measure WW local agencies reimbursed	\$ 13,097,891		\$ 10,929,029	\$ 5,739,244	\$ 11,614,538	\$ 11,781,204	\$ 8,594,052	\$ 5,890,441	\$ 3,364,014	\$ 3,008,508
Computers replaced	φ 10,007,001 85	φ 11,200, <del>11</del> 0 143	φ 10,323,023 108	282	φ 11,014,000 172	243	φ 0,004,002 180	¢ 0,000,441 175	φ 0,004,014 239	φ 0,000,000 136
Central Stores orders filled	12,458	13,545	13,159	3,457	2,781	2,928	3,984	3,525	2,560	2,541
Tons paper/cardboard/cans/bottles recycled	63.18	70.20	,	250.00	250.00	250.00	260.00	215.00	17.25	11.00
^ Measure WW passed in 2008 so 2009 w as first year of Mea			< 0 <del>1</del> .00	200.00	200.00	200.00	200.00	210.00	11.20	11.00
< Starting 2011 a different w aste disposal system w as used t										
< Starting 2011 a different waste dispusar system was used t	o divert a filix of recycling	j items normanuniis.								
Land Division:										
Acres purchased/easements/leases	2,194	807	3,357	808	340	640	842	842	386	198
Trail acquisition/easements/licenses/leases	8	5	5	8	6	1	1	10	13	
Grant funded land acquisitions	\$ 9,643,510	\$ 1,300,000	17,185,650	7,341,668	2,224,350	4,319,900	2,571,250	1,061,950	120,000	-
Operations Division:										
Park and recreation activities:										
Visitors/user:										
Parklands and recreation area	3,675,335	3,232,542	5,393,120	5,802,712	5,961,590	4,502,868	4,630,244	4,535,158	6,757,816	6,041,937
Lakes and shorelines	7,109,953	7,694,879	7,526,786	7,786,894	10,991,741	8,289,735	8,985,612	7,395,629	9,805,731	11,305,495
Regional trails	2,232,074	2,299,167	2,795,775	2,924,733	2,255,753	2,369,253	2,276,089	2,835,316	3,161,827	3,332,931
Reservations:										
Visitor center/aquatics/rec programs	10,051	8,611	10,074	10,282	9,928	10,462	10,683	9,335	2,625	6,143
Picnics	3,521	3,681	4,058	4,235	4,506	4,683	4,313	4,509	73	2,592
Camping	13,248	14,225	13,082	15,072	15,219	14,152	15,175	14,298	2,610	13,387
Special events and facility rentals	1,368	1,176	1,212	1,430	1,875	1,563	1,666	1,908	192	422
Maintenance activities:										
Work orders	906	930	961	844	1,066	1,216	886	1,013	1,002	900
Gallons of fuel dispensed	281,114	303,939	246,129	192,346	172,703	204,324	284,323	203,699	171,399	198,706
Community involvement activities:										
Volunteers	13,945	12,654	17,996	18,702	21,166	24,070	11,669	12,030	2,084	
Volunteer hours	141,670	99,161	126,027	151,084	150,782	168,700	91,770	93,386	8,676	* 8,700
Planning/Stewardship and Development Divisio	on:									
Pounds of fish planted	152,759	151,635	161,200	188,905	160,977	127,992	152,127	146,650	110,979	130,500
Grazing acres	71,699	72,705	76,500	80,000	80,330	80,824	81,000	82,000	85,000	86,115
Resource protection surveys conducted	1,622	1,702	1,519	1,284	1,370	1,390	1,430	3,431	2,596	3,452
Grant funded development projects	\$ 2,272,527	\$ 2,439,064	\$ 4,154,451	\$ 1,394,200	\$ 6,362,901	\$ 7,165,744	\$ 6,015,056	932,311	7,532,379	9,002,636
Public Affairs Division:										
Participants in Trails Challenge	8,954	7,005	6,584	8,200	10,000	10,000	-		10,000	10,000
Unique visitors to District's website	1,266,929	1,403,134	1,559,855	1,632,258	1,622,703	1,505,573	1,314,707	3,577,479	4,913,230	1,743,028
*2007 rolled out new website and started keeping statistics of	w ebsite visitors									
Public Safety Division:										
Police/medical/fire service calls	8,946	8,611	8,125	8,959	8,128	4,207	10,912	19,891	22,196	23,268
Police field contacts	3,194	3,205	3,650	3,533	3,962	1,551	9,173	N/A	1,336	^ 5,213
Citations issued										
Moving and other violations	1,556	1,878	2,046	1,579	1,932	2,063	2,115	1,644	1,205	1,954
Parking	3,035	2,463	2,029	2,273	1,990	3,725	2,314	2,956	4,324	3,600
Helicopter flight hours	870	895	885	934	763	846	724	1,011	951	665
Acres haz fuel reduction/maintenance	600	1,030	936	875	891	865	950	1,200	1,001	1,149
		450	112	27	141	155	136	104	-	7
Low income participants in jr lifeguard	32	156	112	21	141	100	130	104		1
Low income participants in jr lifeguard Swim lesson participants	32 1,592	1,637	1,616	1,589	1,797	1,756	1,623	1,793		24

N/A Not available.

\* Decline was due to overstatement of numbers in the past which became evident after a software upgrade in 2018.

^ A new Records Management System was fully operational in 2018. Officers were given more authority and latitude to enter their own contacts into the system, and each action was annotated with an incident number. Source: East Bay Regional Park District.

# **East Bay Regional Park District** Capital Assets Statistics by Function Last Ten Years

	Year ended December 31,											
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021		
Land Division:												
Acreage:												
Park and trail located in Alameda County	56,780	56,838	57,484	58,562	58,596	58,610	58,650	58,651	58,736	58,739		
Park and trail located in Contra Costa County County	56,700	57,449	60,160	61,329	62,336	62,788	63,628	66,259	66,580	66,737		
Total Acreage	113,480	114,287	117,644	119,891	120,932	121,398	122,278	124,910	125,316	125,476		
Operations Division:												
Facilities:												
Number of parks	65	65	65	65	72	73	73	73	73	73		
Number of visitor centers	10	10	10	9	12	12	12	12	11	9		
Number of fishing docks/piers	30	30	30	30	30	30	30	30	30	30		
Number of swimming pools/chlorinated lagoons	6	6	6	6	6	6	6	6	5	6		
Number of golf courses	2	2	2	2	2	2	2	2	2	2		
Equipment:												
Number of dump trucks	21	25	26	29	24	25	25	25	25	25		
Number of dozers	3	5	5	5	4	2	2	2	2	2		
Number of motorgraders/pavers/compaction rollers	3	5	5	6	3	4	4	4	4	4		
Number of sanitation pumpers	5	5	5	5	8	5	6	6	6	6		
Number of mowers (all types)	65	66	66	83	68	71	68	71	76	82		
Number of tractors (all types)	44	45	49	54	46	45	48	55	59	62		
Number of water trucks/tenders	2	5	4	5	6	5	6	6	6	6		
Planning/Stewardship and Development Division:												
Number of stocked lake and ponds	9	9	8	8	8	8	8	8	8	8		
Public Safety												
Number of helicopters	2	2	2	2	2	2	2	2	1	2		
Number of fire engines	12	12	7	12	11	11	12	11	11	11		
Number of police vehicles	78	79	80	80	69	65	72	56	63	52		
Number of water tenders	2	2	2	2	2	2	2	2	2	2		

Source: East Bay Regional Park District.

## 2021 Annual Comprehensive Financial Report

FOR THE YEAR ENDED DECEMBER 31, 2021



Headquartered in Oakland, California

Operating a Special District Regional Park System within Alameda and Contra Costa counties, California

Brickyard Cove at McLaughlin Eastshore State Park Berkeley