



2950 PERALTA OAKS COURT P.O. BOX 5381 OAKLAND CALIFORNIA 94605-0381 T: 1-888-EBPARKS F: 510-569-4319 TRS RELAY: 711 WWW.EBPARKS.ORG

BOARD EXECUTIVE COMMITTEE

Friday, November 4, 2016

12:30 p.m.

**EBRPD - Administrative Headquarters
2950 Peralta Oaks Court
Oakland, California 94605**

The following agenda items are listed for Committee consideration. In accordance with the Board Operating Guidelines, no official action of the Board will be taken at this meeting; rather, the Committee's purpose shall be to review the listed items and to consider developing recommendations to the Board of Directors.

A copy of the background materials concerning these agenda items, including any material that may have been submitted less than 72 hours before the meeting, is available for inspection on the District's website (www.ebparks.org), the Headquarters reception desk, and at the meeting.

Public Comment on Agenda Items

If you wish to testify on an item on the agenda, please complete a speaker's form and submit it to the recording secretary. Your name will be called when the item is announced for discussion.

Accommodations and Access

District facilities and meetings comply with the Americans with Disabilities Act. If special accommodations are needed for you to participate, please contact the Clerk of the Board at 510-544-2020 as soon as possible, but preferably at least three working days prior to the meeting.

AGENDA

<u>TIME</u>	<u>ITEM</u>	<u>STATUS</u>	<u>STAFF</u>
12:30 pm	1. Naming Options to Honor Former Director Ted Radke	R	Julene
1:00 pm	2. Designation of Great California Delta Trail Segments	R	Dougan
	3. Open Forum for Public Comments <i>Individuals wishing to address the Committee on a topic not on the agenda may do so by completing a speaker's form and submitting it to the recording secretary.</i>		
	4. Board Comments		

R - Recommendation for Future Board Consideration

I - Information

D - Discussion

Executive Committee Members

Doug Siden (Chair); Whitney Dotson; Beverly Lane

Ayn Wieskamp, Alternate

Robert E. Doyle, Staff Coordinator

Future Meetings:

January 14

February 5

March 4

April 1

May 6

June 3

July 1

August 5

September 2

October 14

November 4

December 2



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Sean Dougan
Michelle Julene



BOARD EXECUTIVE COMMITTEE

Meeting of November 4, 2016

TO: Board Executive Committee

FROM: Robert Doyle, General Manager

STAFF REPORT PREPARED BY: Michelle Julene, Senior Planner

SUBJECT: Naming Options to Honor Former Director Ted Radke:
Consideration of Options to Honor Former Director Radke with either (1) Renaming Martinez Regional Shoreline to “Radke Regional Shoreline” or (2) Naming the Existing Wetland Area at Martinez Regional Shoreline to “Radke Wetlands”

Michelle Julene, Senior Planner in the Acquisition, Stewardship, and Development Division, will present the recommendation for (1) renaming Martinez Regional Shoreline to “Radke Regional Shoreline” or (2) naming the Wetland Area at Martinez Regional Shoreline to “Radke Wetlands”, and request a final recommendation for approval by the Board of Directors.

BACKGROUND

Several months ago, Director Burgis and Director Lane suggested that Martinez Regional Shoreline, or some feature at the shoreline, be re-named to honor former Director Ted Radke and Kathy Radke for their life-long service to the community. Planning staff prepared a staff report for the Board Executive Committee based on this suggestion. Planning staff initiated a vetting process, beginning with Park Operations staff. A site visit was conducted with Unit Manager Dan Cuning and Acting Park Supervisor David Kendall on April 29, 2016 and as a result, three naming options were presented to District Senior Management for consideration. After careful consideration, Planning staff was directed to present the two options described in this staff report. Both options could include one or more interpretive panels to highlight the public service careers of both former Director Radke and Mrs. Radke, and one or more benches to commemorate the dedication of former Director Radke and Mrs. Radke to public service, the City of Martinez, and the East Bay Regional Park District.

Planning staff requests the Board Executive Committee review the following information and select one of the two options for a final recommendation for approval by the District’s Board of Directors.

The Options are:

1. Rename Martinez Regional Shoreline to “Radke Regional Shoreline”
2. Name the Existing Wetland Area “Radke Wetlands”

RENAME MARTINEZ REGIONAL SHORELINE TO RADKE REGIONAL SHORELINE



Benches along the



*Picnic Areas along
Duck Pond Trail*



*Ducks between the Duck
Pond & the Duck Pond Trail*

When former Director Radke was elected to the Martinez City Council in 1972, his first goal was to transform the Martinez Shoreline into a public park. Former Director Radke spearheaded the effort to create a regional shoreline park in Martinez. The Martinez Waterfront Planning Agency was created in 1974, of which former Director Radke was a founding member and chairman. Former Director Radke organized state legislators and local politicians, preserved the waterfront from residential development, resolved the state-city agreement by creating the first joint powers agreement between the District and a local agency, and included the property in the District's first Master Plan. This effort resulted in the 344-acre regional shoreline and waterfront park enjoyed by the public today, including a little over four miles of trails for peaceful walks throughout the parkland and along the shoreline. The Regional Shoreline offers visitors a variety of experiences including trails through open meadows, picnic areas, quiet open lawns, a horse arena, ponds, creeks and the natural marsh wetland. The City's Waterfront Park includes high-use recreational facilities providing softball fields, bocce ball courts, soccer field, and a marina.

The Duck Pond / Family Picnic Area is a well-utilized area of Martinez Regional Shoreline. It includes the much-loved Duck Pond where park visitors enjoy feeding ducks, geese, and pigeons as well as a sandy beach area, picnic areas, the Duck Pond Trail, and spectacular views of the shoreline and Carquinez Strait. There are several locations throughout the pond and family picnic area where interpretive panel(s) and a new bench(es) could be placed.

PROS: Greater Visibility - Naming the whole park after Director Radke would provide greater visibility to his legacy throughout the region and his history would serve as an inspiration for future generations of conservationists.

Broader Tribute – Director Radke worked to not only protect the environment, but ensure the public could enjoy it. Renaming of the entire park would reflect this vision.

CONS: Implementation - This option would require revision of all park signage, brochures, and reference material to incorporate the change. City documents, plans, and other materials may need to be revised to reflect the new name.

City of Martinez Coordination – This option has not been fully vetted with City of Martinez staff or City Council. The City of Martinez may have concerns regarding the change of the name of the Regional Shoreline from the current geographic based name. Additional coordination with City of Martinez staff would be necessary prior to formal adoption by the Board.

NAME THE EXISTING WETLANDS AREA “RADKE WETLANDS”



Arch Bridge over Alhambra



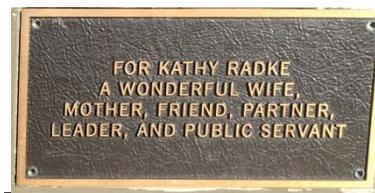
Egrets in Alhambra Creek



Boardwalk along Pickleweed Trail



*Existing Memorial Bench
Overlooking Marsh*



*Plaques on existing Memorial
Bench*

The wetlands at Martinez Regional Shoreline encompass approximately 30 acres of natural brackish marsh and are preserved for nature education and observation, wildlife habitat, views, and access to water with low intensity use and/or development. The Pickleweed Trail meanders peacefully around the wetland marsh, highlighting the intrinsic beauty of the wetlands and the animals that dwell there. The marsh area provides habitat for waterfowl and songbirds and is the subject for nature photography, and as such, is a well-explored area of the park. The wetlands area are not currently identified by any specific name, though there is a plaque on a memorial bench dedicating a “grove” to Harold and Mary Ellen Radke, parents of former Director Radke. The same bench holds a second plaque in honor of Mrs. Radke.

The District, in partnership with Caltrans and the City of Martinez, completed the \$4.5 million Martinez Marsh Enhancement Project in the spring of 2002. The primary goals of the project were to alleviate rainy season flood conditions in the downtown Martinez area, provide mitigation for wetland disruption due to replacement of the Carquinez Bridge, create valuable wildlife habitat for endangered fish, birds, and mammals, and provide an improved visitor experience in this peaceful natural area. The Marsh Enhancement Project expanded Alhambra Creek’s east bank, improved the west bank, and created 1.33 acres of slough channel area and 18.7 acres of enhanced marsh. It also retrofitted the arch bridge over Alhambra Creek, constructed the 240-foot boardwalk over the marsh on the Pickleweed Trail, constructed a 120-foot bridge over the creek at the Berrellesa Street entrance, and installed benches and interpretive panels. Former Director Radke, who was vice president of the District’s Board of Directors at the time, was the emcee at the dedication ceremony.

PROS: Reflective of Environmental Legacy - Protection of the marsh was the catalyst for Director Radke’s work on the Martinez Shoreline and his conservation legacy. Renaming of the marsh to honor Director Radke would reflect his significant body of work in protecting the East Bay environment throughout the District.

More Direct Interpretive Opportunities – Renaming the marsh after Director Radke would provide for a closer interpretive experience reflecting Director Radke’s efforts to protect and restore the marsh. There are several opportunities throughout the marsh area where interpretive panel(s) and additional bench(es) could be placed highlighting Director Radke’s legacy.

CONS: Less Specific Place Name - Delineation of the wetlands area would be less specific than the entire park boundary. It may not be clear to all visitors what feature is specifically named after Director Radke.

Less Visibility – Renaming of the marsh area may not have the same visibility throughout the region and would require park visitors to actually visit the marsh to recognize the honor.

CONSISTENCY WITH THE DISTRICT'S NAMING POLICY AND GUIDELINES

Both naming options have been reviewed for consistency with the District's Naming Policy and Guidelines by Planning staff, who have concluded that the proposed naming options meet the appropriate requirements. Per the District's Naming Policy and Guidelines, naming in recognition of persons is a special recognition that is considered for those deserving exceptional recognition for their unique, substantial, or outstanding contributions.

- I. Former Director Radke and his wife, Kathy Radke, are deserving of this exceptional recognition based on the following unique, substantial, and outstanding contributions:
 - a. Former Director Radke served on the District's Board of Directors for 36 years and was the longest-serving Board member. Director Radke specialized in legislative advocacy, served as Chair of the District's Legislative Committee for more than 30 years, and through the course of his career forged and maintained effective relationships with many local, state, and national legislators. He created a conservation legacy that contributed to the doubling of the District's funding through Ballot Measures AA and WW to preserve land thereby providing recreation opportunity to people in the San Francisco Bay area; and was a catalyst in many significant District acquisitions and expansions.
 - b. Former Director Radke spearheaded the effort to create a regional shoreline park in Martinez. He organized state legislators and local politicians, preserved the waterfront from residential development, resolved the state-city agreement, creating the first joint powers agreement between the District and a local agency, included the property in the District's first Master Plan, all of which resulted in the 344-acre regional waterfront park enjoyed by the public today.
 - c. Both Former Director Radke and Mrs. Radke served as councilmembers on the City Martinez Council and served the community as environmental advocates. They founded Ecology Action with the "notion to transform the culture and get people thinking ... so that people became aware of the interdependence of everything." They also founded Contra Costa Ecology Action, Environmental Information, Citizens for Better Water Quality, and Friends of Alhambra Creek. Mrs. Radke was instrumental in legislation to ban DDT and together they further served the community as licensed foster parents. Former Director Radke was a featured speaker at the first Earth Day and was the past chairman of the Martinez Waterfront Agency.
 - d. Former Director Radke is the recipient of many awards and honors, including a special citation by the California Park & Recreation Society (1986), a San Francisco Bay Trail champion award (1994), Congressional Resolution by Representative George Miller and State Assembly and Senate Resolutions honoring 20 years of Board service (1999), an Outstanding Commissioner award from the California Association of Recreation & Park Districts (2004), and service awards from Save Mount Diablo and the Muir Heritage Land Trust.
2. The benefit of either naming option would be substantially enduring so as to be apparent to future generations that this is a permanent District resource that is enjoyed by the thousands of people who visit it each year and would recognize the Radke family legacy for advocacy and encourage future generations to follow their lead.
3. Neither naming option would result in a naming redundancy as there are no other District facilities named for either Director Radke or Mrs. Radke. While there is an existing Memorial Bench with one plaque dedicating a grove to Harold and Mary Ellen Radke, parents of former Director Radke,

and a second plaque honoring Kathy Radke, wife of former Director Radke, the wetland area is a much larger area that currently is not named for either Director Radke or Mrs. Radke.

ACTIONS TO RESULT FROM NAMING DECISION

Upon receiving a final recommendation from the Board Executive Committee, Planning staff will present the item to the Park Advisory Committee then to the full Board of Directors.

Upon Board adoption of the naming recommendation, District staff will complete the following actions:

- Planning and GIS staff will add this name to the District's list of names to avoid future naming redundancy;
- GIS staff will update the park database to reflect the change;
- The Park Supervisor will install park signage; and
- Public Affairs staff will include this update in the next printing of the park brochure, update the District's website, and host a dedication ceremony.

REVENUE/COST

Installation of signage and updates to the park brochure will be completed with existing Public Affairs and Park Operations (Parklands and Maintenance) budget funds. Update and printing of the park brochure and the dedication ceremony will be completed with existing Public Affairs budget funds.

RECOMMENDATION

Staff requests that the Executive Committee forward a final recommendation to District's Board of Directors.

ALTERNATIVES

The two alternatives presented in this Staff Report are (1) rename Martinez Regional Shoreline to "Radke Regional Shoreline" and (2) name the Existing Wetland Area "Radke Wetlands." The Board Executive Committee could decide to consider a different alternative or no alternative.

ATTACHMENTS

- Figure 1: Location Map of Martinez Regional Shoreline
- Figure 2: Location of the Existing Wetland Area within Martinez Regional Shoreline
- Attachment A: District Naming Policy and Guidelines

FIGURE 1 – LOCATION OF MARTINEZ REGIONAL SHORELINE



FIGURE 2 - GENERAL LOCATION OF THE MARSH AREA WITHIN MARTINEZ REGIONAL SHORELINE



**East Bay Regional Park District
Naming Policy and Guidelines**

Resolution No. 2004-04-73 (Adopted April 20, 2004)

The East Bay Regional Park District Board of Directors is responsible for the naming and renaming of Regional Parks¹, trails, features, areas, and facilities. Proposals for naming and/or renaming may come from any source including Board members, staff, volunteers, organizations and individuals.

The procedure for the naming of a Regional Parks, trails, features, areas and facilities began with the District's establishment in 1934. Naming is a way to remember shared history, to identify local natural resources and to honor individuals. Naming is also a useful way to help park users interpret parkland resources and to orient themselves while visiting the Regional Parks.

Recognition naming after persons living or deceased may be allowed in special cases. The District's preference is to express appreciation for contributions through awards, events, tributes, publicity, commemorative items, mementos and letters of appreciation. The number of features and facilities within EBRPD that may be named is finite. The decision not to accept a naming proposal does not diminish the significance of public service or the gratitude of the District to those who have contributed service or monetary donations.

Naming Policy

Regional Parks, trails, features, areas and facilities will be named after natural features such as plant and animal life, geographic, topographic or pale ontological features, or for cultural features such as archaeological and historic artifacts, historic persons, families or events. Existing historically related names shall be respected.

Naming in recognition of persons living or deceased may be allowed only in special cases, and will be considered for substantial or outstanding contributions of service, property or funds to the public good of the East Bay Regional Park District, East Bay Region, Bay Area, State, or Nation. The East Bay Regional Park District is not a venue for corporate or personal advertising. Corporate names will not be considered for Regional Parks or significant geographic features, but in special cases, may be considered for facility or area names.

Staff will maintain guidelines which will include more specific criteria for eligibility and procedure. The EBRPD Board of Directors always maintains flexibility interpreting the policy, and shall have final authority to name parkland features and facilities as it deems appropriate.

¹ All parkland classifications including Regional Trails

Administrative Naming Guidelines

Staff will administer the Board's Naming Policy according to the following guidelines. These guidelines may be changed by the General Manager from time to time.

Naming Criteria

Naming of geographic or natural features, Regional Parks and Regional Trails after individuals will be an exception, reserved for those nominations meeting the highest threshold criteria. Recognition naming will more typically be applied to structures, facilities, in-park trails and areas.

Naming is a special recognition that is considered for persons deserving exceptional recognition for their unique, "substantial or outstanding" contributions, which will be evaluated as follows:

- Did the individual's contribution provide a major benefit to the District, or on a local, regional, state or national scale?
- Is the benefit sufficiently enduring so as to be apparent to future generations?
- Has the nominee already been substantially honored with recognition naming in other places, particularly in the East Bay, which would make a proposal redundant?

The District endeavors not to duplicate names within its system.

Naming Process

The name of a new Regional Park will be established in the District Master Plan, although the name may be temporary in nature. Parkland naming will be finalized in an appropriate planning document for the parkland unit or by separate Board Resolution.

The Planning/Stewardship Department will coordinate naming as a part of the preparation and review of planning documents or on a case-by-case basis as requested by the General Manager or Board of Directors. Naming requests will be evaluated as follows:

- Staff will submit naming recommendations for review by the Board Executive Committee.
- The Park Advisory Committee (PAC) will make naming recommendations to the Board of Directors.
- The Board Executive Committee will review staff and PAC recommendations and make a recommendation to the Board of Directors.
- The full Board will consider the naming proposal.

Minor naming or renaming for facilities and features will be established by a team led by the Planning/Stewardship Department when requested by the Operations or Public Safety Departments. Any names designated in this manner are temporary and will be reviewed as a part of the next formal planning process for the Regional Park.

Recognition Naming Process

Naming after persons who have contributed significantly in service, property or monetary donations to the East Bay Regional Park District, East Bay Region, Bay Area, State, or Nation, or naming after elected officials and persons associated directly with the East Bay Regional Park District will be considered on a case-by-case basis.

Recognition naming will be indicated on park brochure maps and may be further described within a parkland at a facility such as a Visitors Center, both to recognize the individual and to further public understanding of his/her contribution. The Planning/Stewardship Department will maintain a database of facilities designated with recognition names.

Recognition for significant monetary or land donations may arise because of an individual gift or as a part of a coordinated fund-raising effort for the facility or area. The individual gift will be reviewed for naming at the time that the gift is received by the Board. The Land Acquisition Department will administer land donations and the Public Affairs Department will administer monetary donations.

Specific fund-raising efforts for new park facilities or structures may contain a naming element in recognition of donors who may fund major costs. "Facilities," in these circumstances, do not include trails. In such instances, the Public Affairs Department will develop a Donor Naming Plan which will include both the specific naming opportunities and the manner of recognition. Review of recognition naming for Donor Naming Plans will follow the same review process as outlined in the "Naming Process" above, although the PAC will provide comments rather than recommendations. If there is a timing constraint with the gift or other impediment that precludes the PAC review, the PAC will be informed of the staff's recommendation.

**BOARD EXECUTIVE COMMITTEE**

Meeting of November 4, 2016

TO: Board Executive Committee

FROM: Robert Doyle, General Manager

**STAFF REPORT
PREPARED BY:** Sean Dougan, Trails Development Program Manager

SUBJECT: Designation of Great California Delta Trail Segments

Sean Dougan, Trails Development Program Manager, will make a presentation on this agenda item.

BACKGROUND

The Great California Delta Trail (Delta Trail), approved by the California Legislature in 2006, was created to be a continuous regional recreational corridor through the Sacramento-San Joaquin Delta and linking the San Francisco Bay Trail system to the Sacramento River trails in Yolo and Sacramento Counties.

The Delta Protection Commission (DPC) designated the Big Break Regional Shoreline Trail as a segment of the Delta Trail earlier in 2016, which was brought before the Board Executive Committee. The DPC would like to designate the following East Bay Regional Park District trails located in Contra Costa County as segments of the Delta Trail network:

- Carquinez Strait to Martinez Shoreline (existing and proposed)
- Martinez Shoreline to Point Edith (proposed)
- Delta Trail alignment (proposed Benicia Bridge to Antioch Bridge)
- Marsh Creek Trail to Delta Access (existing and proposed)

The 35-miles of existing trail and proposed alignments follow the shorelines of the San Joaquin River. They meet the legislative intent of the Delta Trail. Additionally, these segments follow the Contra Costa County alignment of the Delta Trail as proposed in the District's 2013 Master Plan. The nexus of the Bay Trail and Ridge Trail with the Delta Trail at the Carquinez Strait provides the western gateway into the Delta and would continue and connect to the Big Break Regional Shoreline Trail.

With full Board approval, the District will add Delta Trail signage and logos provided by the DPC along these trail segments.

RECOMMENDATION

Staff recommends the Executive Committee forward this item to the Park Advisory Committee and the full Board of Directors for favorable consideration.