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BOARD EXECUTIVE COMMITTEE
Thursday, July 10, 2014
12:45 p.m., Board Room

The following agenda items are listed for Committee consideration. In accordance with the Board Operating Guidelines, no official action of the Board will be taken at this meeting; rather, the Committee's purpose shall be to review the listed items and to consider developing recommendations to the Board of Directors.

A copy of the background materials concerning these agenda items, including any material that may have been submitted less than 72 hours before the meeting, is available for inspection on the District's website (www.ebparks.org), the Headquarters reception desk, and at the meeting.

AGENDA

<u>STATUS</u>	<u>TIME</u>	<u>ITEM</u>	<u>STAFF</u>
R	12:45	1. Renaming of the Martinez Intermodal to Crockett Segment of the San Francisco Bay Trail to the George Miller Trail	Althoff / Breines
R	1:15	2. Alameda Point – VA Policing Contract	Anderson / Ruppenthal
		3. Public Comments	

- (R) Recommendation for Future Board Consideration
- (I) Information
- (D) Discussion

Executive Committee Members

Ayn Wieskamp (Chair); John Sutter; Whitney Dotson
 Ted Radke, Alternate
 Robert E. Doyle, Staff Coordinator

Future Meetings:

January 9	July 10
February 27	August 14
March 13	September 11
April 10	October 9
May 7	November 13
June 12	December 11
June 24	

Distribution list (next page)



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Project Manager(s):

Raphael Breines
Mark Ruppenthal

BOARD EXECUTIVE COMMITTEE

Meeting of July 10, 2014

TO: Board Executive Committee

FROM: Robert Doyle, General Manager

**STAFF REPORT
PREPARED BY:** Raphael Breines, Acting Chief of Planning and GIS Services

SUBJECT: Approve the Renaming of the Martinez Intermodal to Crockett Segment of the San Francisco Bay Trail to the George Miller Trail

Raphael Breines, Acting Chief of Planning and GIS Services, will make a presentation on this agenda item.

BACKGROUND

The East Bay Regional Park District proposes to name the 1.7-mile Martinez Intermodal to Crockett segment of the San Francisco Bay Trail along the former Carquinez Scenic Drive the *George Miller Trail* in honor of the service of Congressman George Miller III. The Board Executive Committee is requested to forward a recommendation of the proposed trail naming to the Board of Directors under the East Bay Regional Park District's Naming Policy (see Exhibit A). The proposed naming of the *George Miller Trail* is consistent with the San Francisco Bay Trail's Naming Policy (see Exhibit B).

Carquinez Scenic Drive, which is located within Carquinez Strait Regional Shoreline, was a county road that was closed in the 1980s after it was severely damaged by landslides. In the early 2000s, the Park District entered into negotiations with Contra Costa County to convert the road to a trail; the old roadway is undergoing a multi-million dollar construction project. The 1.7-mile Martinez Intermodal to Crockett segment of the San Francisco Bay Trail, to be named the *George Miller Trail*, is shown on Exhibit C. Once converted to a multi-use, Class I bicycle/pedestrian trail, the new trail will provide scenic views of the Carquinez Strait and link the communities of Martinez, Port Costa, and Crockett. This route will once again become a vital and vibrant community resource.

A life-long resident of Contra Costa County with his family home in Martinez, Congressman Miller graduated from Alhambra High School, Diablo Valley Community College, San Francisco State University, and earned his law degree from the University of California, Davis, Law School. He grew up in Martinez, starred on the Alhambra High School football team with current Park Supervisor Bill Nichols, and was a close family friend of the Hornbeck family. Congressman Miller and Director Ted Radke are also close family friends and have collaborated on a remarkable number of park and open space acquisitions and projects throughout the East Bay during their respective 40-years of political service.

Congressman Miller was first elected in 1975 and now represents the 11th District of California in the East Bay, including the majority of Contra Costa County. Through his committee assignments, Congressman Miller advocated for federal funding and critical legislation to support the Park District's mission to protect public open spaces. He was also a principal author of major laws affecting America's education system, and labor and health policy. Congressman Miller announced earlier this year that he will not seek a 21st term in the House of Representative this fall.

Miller/Knox Regional Shoreline is named, in part, after Congressman Miller's late father, the State Senator George Miller, Jr. Congressman Miller is a regular regional park user who has expanded his father's legacy by making substantial contributions to the Park District. He has made an enduring commitment to ensuring children and students are connected to nature. In addition, he has supported environmental education efforts at the national level and was a key supporter of the Park District's Community Transformation Grant proposal to the Centers for Disease Control and Prevention. The grant application was accepted, but funds for the program fell victim to the Federal budget sequester.

Congressman Miller has played a prominent role in many projects to expand, protect, and provide public access to regional parks and trails in Contra Costa County. He has taken an active part in efforts to secure funding and encourage cooperation with other public agencies to assist the Park District in achieving some of its more important projects. With a project vision to create the largest urban green transportation network in the country, Congressman Miller was instrumental in the successful \$10.2 million grant award to the Park District from the Transportation Investment Generating Economic Recovery (TIGER II) and SAFETEA-LU in 2010 earmarked for several trail improvement projects, including the San Francisco Bay Trail project that is being named in his honor. Personally advocating for the funding with the Secretary of Transportation under the Obama Administration, Congressman Miller's effort was influential in securing this significant funding, the largest grant ever received by the Park District.

In addition to the recent highly competitive TIGER II grant award, Congressman Miller has been a catalyst in the following Park District projects:

- Point Pinole Regional Shoreline Atlas Road Bridge project, for which the Park District received two grants;
- Concord Hills Regional Park concept planning for the former Concord Naval Weapons Station and authoring the legislation that established the Port Chicago Naval Magazine National Memorial that included legislation authorizing the National Park Service and Park District to work in partnership to establish a joint visitor's center within the future Concord Hills Regional Park;
- Breuner Marsh Restoration Project, for which the Park District secured a \$1.5 million grant in 2012 from the US Environmental Protection Agency; and
- San Francisco Bay Trail along the former Carquinez Scenic Drive, \$900,000 Federal Transportation Bill earmark to Contra Costa County in 2005, which was transferred to the Park District for the project.

RECOMMENDATION

To honor the vision and legacy of Congressman George Miller for his years of steadfast leadership in Contra Costa County and the nation, this item to rename a segment of the San Francisco Bay Trail the *George Miller Trail* is for the Board Executive Committee's recommendation under the East Bay Regional Park District's Naming Policy. There is no cost associated with the renaming of this segment of the San Francisco Bay Trail.

- Exhibit A: EBRPD Naming Policy and Guidelines
- Exhibit B: San Francisco Bay Trail Project Naming Policy
- Exhibit C: Map

**East Bay Regional Park District
Naming Policy and Guidelines**

Resolution No. 2004-04-73 (Adopted April 20, 2004)

The East Bay Regional Park District Board of Directors is responsible for the naming and renaming of Regional Parks¹, trails, features, areas, and facilities. Proposals for naming and/or renaming may come from any source including Board members, staff, volunteers, organizations and individuals.

The procedure for the naming of a Regional Parks, trails, features, areas and facilities began with the District's establishment in 1934. Naming is a way to remember shared history, to identify local natural resources and to honor individuals. Naming is also a useful way to help park users interpret parkland resources and to orient themselves while visiting the Regional Parks.

Recognition naming after persons living or deceased may be allowed in special cases. The District's preference is to express appreciation for contributions through awards, events, tributes, publicity, commemorative items, mementos and letters of appreciation. The number of features and facilities within EBRPD that may be named is finite. The decision not to accept a naming proposal does not diminish the significance of public service or the gratitude of the District to those who have contributed service or monetary donations.

Naming Policy

Regional Parks, trails, features, areas and facilities will be named after natural features such as plant and animal life, geographic, topographic or pale ontological features, or for cultural features such as archaeological and historic artifacts, historic persons, families or events. Existing historically related names shall be respected.

Naming in recognition of persons living or deceased may be allowed only in special cases, and will be considered for substantial or outstanding contributions of service, property or funds to the public good of the East Bay Regional Park District, East Bay Region, Bay Area, State, or Nation. The East Bay Regional Park District is not a venue for corporate or personal advertising. Corporate names will not be considered for Regional Parks or significant geographic features, but in special cases, may be considered for facility or area names.

Staff will maintain guidelines which will include more specific criteria for eligibility and procedure. The EBRPD Board of Directors always maintains flexibility

¹ All parkland classifications including Regional Trails

interpreting the policy, and shall have final authority to name parkland features and facilities as it deems appropriate.

Administrative Naming Guidelines

Staff will administer the Board's Naming Policy according to the following guidelines. These guidelines may be changed by the General Manager from time to time.

Naming Criteria

Naming of geographic or natural features, Regional Parks and Regional Trails after individuals will be an exception, reserved for those nominations meeting the highest threshold criteria. Recognition naming will more typically be applied to structures, facilities, in-park trails and areas.

Naming is a special recognition that is considered for persons deserving exceptional recognition for their unique, "substantial or outstanding" contributions, which will be evaluated as follows:

- Did the individual's contribution provide a major benefit to the District, or on a local, regional, state or national scale?
- Is the benefit sufficiently enduring so as to be apparent to future generations?
- Has the nominee already been substantially honored with recognition naming in other places, particularly in the East Bay, which would make a proposal redundant?

The District endeavors not to duplicate names within its system.

Naming Process

The name of a new Regional Park will be established in the District Master Plan, although the name may be temporary in nature. Parkland naming will be finalized in an appropriate planning document for the parkland unit or by separate Board Resolution.

The Planning/Stewardship Department will coordinate naming as a part of the preparation and review of planning documents or on a case-by-case basis as requested by the General Manager or Board of Directors. Naming requests will be evaluated as follows:

- Staff will submit naming recommendations for review by the Board Executive Committee.
- The Park Advisory Committee (PAC) will make naming recommendations to the Board of Directors.
- The Board Executive Committee will review staff and PAC recommendations and make a recommendation to the Board of Directors.
- The full Board will consider the naming proposal.

Minor naming or renaming for facilities and features will be established by a team led by the Planning/Stewardship Department when requested by the Operations or Public Safety Departments. Any names designated in this manner are temporary and will be reviewed as a part of the next formal planning process for the Regional Park.

Recognition Naming Process

Naming after persons who have contributed significantly in service, property or monetary donations to the East Bay Regional Park District, East Bay Region, Bay Area, State, or Nation, or naming after elected officials and persons associated directly with the East Bay Regional Park District will be considered on a case-by-case basis.

Recognition naming will be indicated on park brochure maps and may be further described within a parkland at a facility such as a Visitors Center, both to recognize the individual and to further public understanding of his/her contribution. The Planning/Stewardship Department will maintain a database of facilities designated with recognition names.

Recognition for significant monetary or land donations may arise because of an individual gift or as a part of a coordinated fund-raising effort for the facility or area. The individual gift will be reviewed for naming at the time that the gift is received by the Board. The Land Acquisition Department will administer land donations and the Public Affairs Department will administer monetary donations.

Specific fund-raising efforts for new park facilities or structures may contain a naming element in recognition of donors who may fund major costs. "Facilities," in these circumstances, do not include trails. In such instances, the Public Affairs Department will develop a Donor Naming Plan which will include both the specific naming opportunities and the manner of recognition. Review of recognition naming for Donor Naming Plans will follow the same review process as outlined in the "Naming Process" above, although the PAC will provide comments rather than recommendations. If there is a timing constraint with the gift or other impediment that precludes the PAC review, the PAC will be informed of the staff's recommendation.

San Francisco Bay Trail Project Naming Policy

The following policy language was adopted by the Steering Committee on 10/10/2013:

Bay Trail Naming Policy

The name "San Francisco Bay Trail" shall be used to designate the 9-county regional trail circling San Francisco Bay. This name, created in the enabling legislation SB 100 and carried forward in the 1989 San Francisco Bay Trail Plan and EIR, acknowledges the vision and shared responsibility of the entire nine-county Bay Area community to complete and operate the 500-mile Bay Trail, named after the body of water that defines the region.

Guidelines for Local Jurisdictions and Shoreline Managers

Local agencies and shoreline land managers have the authority to name specific Bay Trail features after natural, cultural or historic attributes or persons who have contributed significantly to completing the Bay Trail and increasing access to the shoreline. Bay Trail staff will work with local entities as needed to ensure the Bay Trail sign is also included along the trail segment. No corporate naming will be allowed under any circumstances.



BOARD EXECUTIVE COMMITTEE

Meeting of July 10, 2014

TO: Board Executive Committee

FROM: Robert Doyle, General Manager

STAFF REPORT PREPARED BY: Mark Ruppenthal, Police Operation Captain and Jeff Rasmussen, Grants Manager

SUBJECT: Alameda Point - Veterans Administration Policing

Tim Anderson, Assistant General Manager, Mark Ruppenthal, Police Captain, and Jeff Rasmussen, Grants Manager, will make a presentation on this agenda item.

BACKGROUND

In July 2014, the Department of Veterans Affairs (VA) will take over the administration of Federal property covering approximately 624 acres of non-developed and future developed areas to include an endangered species colony at Alameda Point from the Navy. The VA plans to develop the property as a columbarium and a hospital. However, this development may take many years to complete. In the interim, the VA proposes that the EBRPD Police Department provide policing services to the VA, including arrests, detaining of personnel if required, and citation authority with concurrent jurisdiction on the Federal property. Other policing services would include FTE staffing, materials, equipment, support staff, and overhead. The areas of responsibility are shown on the attached map (Attachment A). They are specifically the areas designated as the Conservation Management Officer Area (2.4 acres), the OPC Area (20.0 acres), NCA Cemetery (80.0 acres), and the VA Undeveloped Area (511.3 acres). The VA Undeveloped Area includes the endangered species colony.

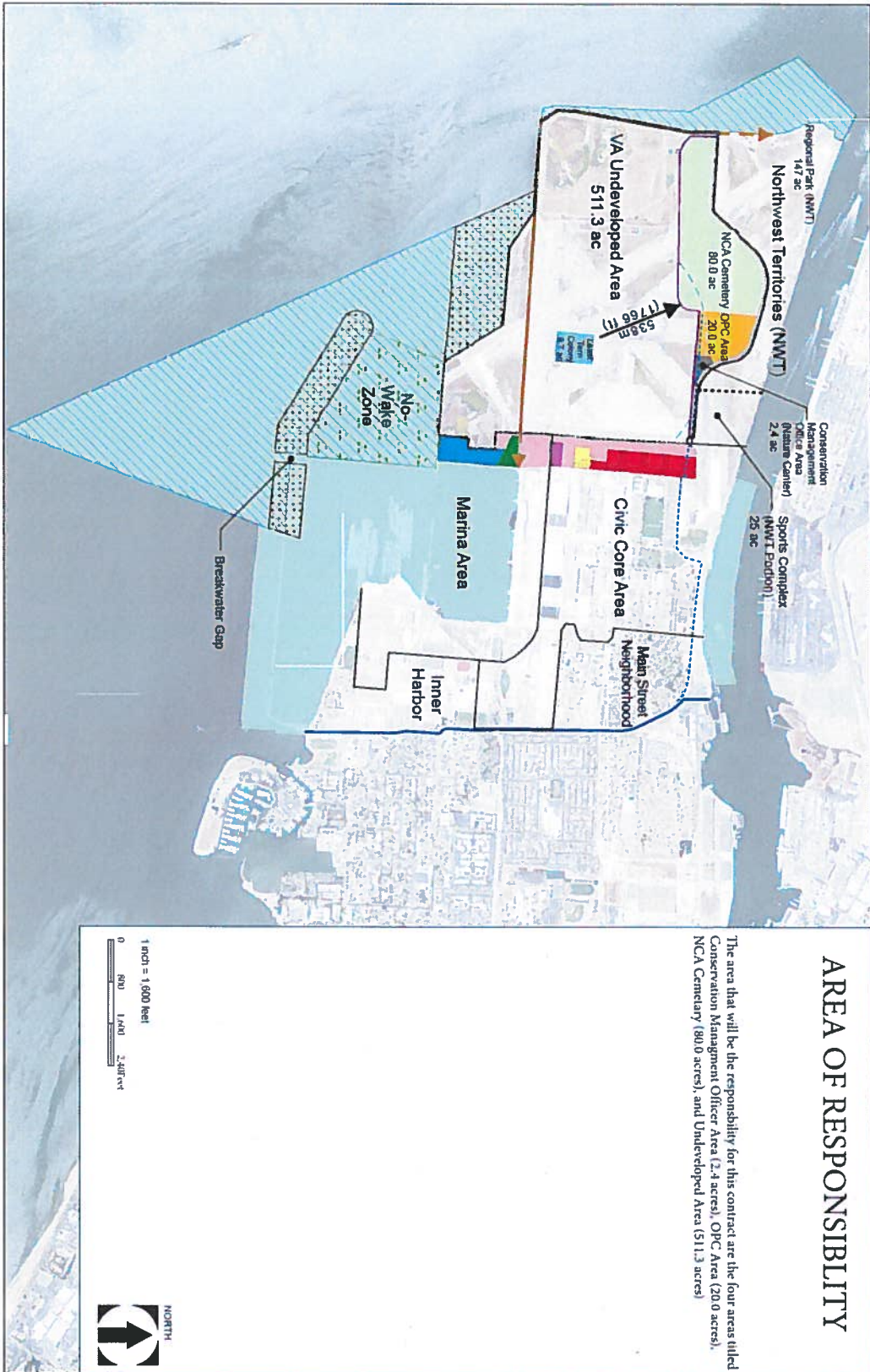
The VA proposes an initial term through September 30, 2014, with a series of up to three annual extensions, but it may be amended continuously until the VA develops the property. Under the terms of the agreement the VA would pay a total of about \$602,507, or approximately \$181,000 per year. Police services required will include routine site visit patrols by sworn police officers, response to calls for service and criminal incidents, routine investigations of incidents and/or crimes, periodic incidental aerial patrols by air unit (on-site landings will not be required), dispatch services of personnel by the 9-1-1 communication center, maintenance of law enforcement records, and supervision and management of personnel performing law enforcement services.

The Park District is interested in providing police service at Alameda Point using federal funding to protect the existing endangered species colony and to maintain safe conditions at the site if the Park District decides to develop the Bay Trail or the Northwest Territories site as a regional park per the Master Plan and Measure WW project list.

RECOMMENDATION

Staff requests that the Board Executive Committee recommend approval of a contract for policing service on Federal property at Alameda Point to the full Board for approval.

Exhibit A



AREA OF RESPONSIBILITY

The area that will be the responsibility for this contract are the four areas titled Conservation Management Office Area (2.4 acres), OPC Area (20.0 acres), NCA Cemetery (80.0 acres), and Undeveloped Area (511.3 acres)

